

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
Region IX

In The Matter Of:

The Del Amo Superfund Site  
Los Angeles, California  
Del Amo Waste Pits Operable Unit

Shell Oil Company  
Dow Chemical Company  
United States General Services  
Administration

Respondents

Proceeding Under Section 106(a) of the  
Comprehensive Environmental Response,  
Compensation, and Liability Act of 1980,  
as amended (42 U.S.C. § 9606(a))

U.S. EPA  
Docket No. 98-06

ADMINISTRATIVE ORDER  
FOR REMEDIAL DESIGN

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**ATTACHMENTS**

**Attachment 1: Record of Decision**

**Attachment 2: Statement of Work**

ADMINISTRATIVE ORDER  
FOR REMEDIAL DESIGN

I. INTRODUCTION AND JURISDICTION

1. This Order directs the Respondents Shell Oil Company and the Dow Chemical Company to perform a remedial design for the remedy described in the Record of Decision for the Del Amo Superfund Site, Waste Pits Operable Unit, dated September 5, 1997. The obligations of Respondent United States General Services Administration (hereinafter referred to as "Respondent GSA") are addressed in paragraph 20 of this Order. This Order is issued to Respondents by the United States Environmental Protection Agency ("EPA") under the authority vested in the President of the United States by section 106(a) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended ("CERCLA"), 42 U.S.C. § 9606(a). This authority was delegated to the Administrator of EPA on January 23, 1987, by Executive Order 12580 (52 Fed. Reg. 2923, January 29, 1987). This authority was further delegated to EPA Regional Administrators on September 13, 1987 by EPA Delegation No. 14-14-B, and was further delegated to the Director, Superfund Division, by the corresponding Region IX delegation dated September 29, 1997.

II. FINDINGS OF FACT

2. Site History

A. The Del Amo National Priorities List Superfund Site (the "Site") is located in a section of the city of Los Angeles known as the Harbor Gateway, a half mile wide appendage of the city that extends from the main body of the city south to the coast near Long Beach, California. The Site is located

approximately 6 miles south of the main body of the city and 10 miles north of the Pacific Coast. The subject of this Order is the Waste Pits Area, a 4-acre portion of the Site located at the southern Site boundary in a part of the Site formerly occupied by a synthetic rubber manufacturing operation. The Waste Pits Area consists of two parcels: Lot 36 and Lot 37, as identified on the Los Angeles County Assessor's Map Number 7351-034 Northwest. (See Figure 1 of the Record of Decision for the Del Amo Waste Pits Operable Unit, which is appended hereto as Attachment 1.)

B. From 1942 through 1971, a synthetic rubber manufacturing operation, consisting of three separate plants, covered 280 acres at the Site. From 1942 until 1955, the rubber manufacturing operation consisted of a styrene plant operated by Dow Chemical Company, a butadiene plant operated by Shell Oil Company, and a synthetic rubber (copolymer) plant operated by U.S. Rubber Company, Goodyear Tire & Rubber Company, and others. During this period, the United States owned all three plants, which were operated by the above-noted companies under agreements with the United States. In 1955, the United States sold all three plants to Shell Oil Company, and Shell continued to operate these plants until 1971.

C. Synthetic rubber was produced by manufacturing styrene and butadiene separately, piping them to the rubber plant, and then chemically synthesizing the two into synthetic rubber. Raw materials and finished products were stored primarily in aboveground tanks. Some feedstock chemicals, particularly benzene, were delivered via underground pipeline from off-site sources. The primary feedstocks for styrene manufacture were propane and crude benzene. Other chemicals used or produced in the process included toluene, ethylbenzene, styrene, hydrochloric acid, and sulfuric acid. The feedstocks for butadiene manufacture, including a mixture of butane, butylene and butadiene, were received primarily by pipeline. Synthetic rubber

was produced in a series of reactions by combining styrene and butadiene with lesser amounts of other chemicals, including soap solutions and acid solutions.

D. At various times during the operation of the facility, wastes from the production processes were disposed of in a waste disposal area located on Lots 36 and 37 of the Site ("the Waste Pits Area"). The Waste Pits Area consists of a series of six unlined waste disposal pits and four unlined evaporation ponds, which have been covered or filled with soil at various points in the past.

E. Contaminated waste remains beneath the soil surface at various locations in the Waste Pits Area, and soil beneath and adjacent to the waste disposal pits is also contaminated. The groundwater beneath the pits is heavily laden with hazardous substances from both the waste pits and other upgradient Site sources.

F. When Shell Oil Company closed the three plants in 1972, the unlined waste disposal pits and evaporation ponds had already been covered with soil fill. Shell sold the property to a development company in 1972, and the three plants were dismantled.

G. Most of the 280-acre area once occupied by the synthetic rubber manufacturing operation has since been redeveloped as an industrial park. Today, Lot 36 of the 4-acre Waste Pits Area is a vacant lot surrounded by a double row of chain-link fencing and covered by soil fill and weeds. Lot 36 is currently owned by Triton Diagnostics, a wholly owned subsidiary of Shell Oil Company. Pursuant to an EPA unilateral administrative order, Shell Oil Company conducts regular inspections of Lot 36 as well as regular fence maintenance and weed mowing. Lot 37 of the 4-acre Waste Pits Area is currently

owned by Western Waste Industries, and is also a vacant lot covered by soil fill and vegetation and surrounded by a double row chain link fence. The Waste Pits Area is bounded by industrial and commercial development on the north and by Del Amo Boulevard with adjacent residences on the south. Electrical power transmission easements run along the northern and southern boundaries of the Waste Pits Area, and two major underground petroleum and chemical pipeline corridors run along its southern boundary. The adjacent residential community south of the Waste Pits Area lies within the jurisdiction of unincorporated Los Angeles County.

H. The land upon which the Site sits is a relatively flat alluvial plain. Underlying the Site are alluvial deposits of sands, silts and clays that extend down hundreds of feet. These deposits contain four distinct and separate aquifers, the third and fourth (deepest) of which are used for municipal drinking water. There are no surface water resources at the Site.

I. The Record of Decision for the Del Amo Waste Pits Operable Unit (September 5, 1997) and the Focused Feasibility Study Report for the Waste Pits Area (December 1996) describe the Site conditions and the Waste Pits Area in greater detail.

### 3. Respondents

A. Respondent Shell Oil Company was, from 1942 until 1955, the operator of the butadiene plant at the Site under an agreement with the United States, which owned all three plants. In 1955, Respondent Shell Oil Company purchased all three plants, and continued to own and operate the three plants (including the Waste Pits Area) until 1971. From the mid-1940's through 1971, hazardous substances, including some or all of those described in Section II, Paragraph 5A below, were, at various times, disposed of at the Waste Pits Area.

B. Respondent Dow Chemical Company was, from 1942 until 1955, the operator of the styrene plant at the Site under an agreement with the United States, which owned all three plants (including the Waste Pits Area). At various times during that period, hazardous substances, including some or all of those described in Section II, Paragraph 5A below, were disposed of at the Waste Pits Area by Dow Chemical Company.

C. Respondent GSA has been administratively assigned certain responsibilities attributable to the various federal government corporations and entities that owned the Site on behalf of the United States for a period of time during and following World War II. Those federal government corporations and entities have been terminated. During their ownership of the Site, hazardous substances, including some or all of those substances described in Section II, Paragraph 5.A below, were disposed of at the Waste Pits Area.

#### 4. History of EPA investigation

A. On September 25, 1997 (62 Fed. Reg. 50444), pursuant to section 105 of CERCLA, 42 U.S.C. § 9605, EPA placed the Del Amo Superfund Site on the National Priorities List ("NPL"), set forth at 40 C.F.R. Part 300, Appendix B.

B. To study and undertake response activities in phases, EPA divided the Site into operable units. The operable units for the Site are the Waste Pits Area, the groundwater, and the remainder of the Site (primarily soil contamination). This Order addresses remedial design at the Waste Pits Operable Unit.

C. In 1983, the California Department of Toxic Substances Control (DTSC) began investigating waste disposal areas within



the Waste Pits Area. In 1984, contamination was discovered in the waste pits and underlying soils. From 1985 until 1991, Dow Chemical Company, Shell Oil Company and G.P. Holdings (a landowner identified as a potentially responsible party) undertook a Remedial Investigation and Feasibility Study ("RI/FS") for Lot 36 under a Memorandum of Agreement and subsequently under an Administrative Order with the California Department of Toxic Substances Control ("DTSC"). In 1991, DTSC issued a Notice of Non-Compliance and terminated the Administrative Order. In July 1991, EPA proposed the Del Amo Site to be added to EPA's National Priorities List (NPL), and DTSC referred the Site to EPA shortly thereafter. On May 7, 1992, Shell Oil Company and Dow Chemical Company, entered into an Administrative Order on Consent (U.S. EPA Docket No. 92-13) with EPA and California Department of Toxic Substances Control (DTSC) agreeing to perform a Remedial Investigation/Feasibility Study (RI/FS) for the Site, pursuant to CERCLA and the National Contingency Plan, 40 C.F.R. Part 300. In addition, Dow and Shell agreed to perform an accelerated RI/FS for the Waste Pits Area. After rejecting several drafts of the focused RI/FS for the Waste Pits Area due to inaccuracies and poor quality, EPA performed part of the RI/FS, which Shell Oil Company and Dow Chemical Company included into the focused RI/FS for the Waste Pits Area. EPA finally approved the revised Focused Feasibility Study Report for the Waste Pits Area in December, 1996.

D. Pursuant to section 117 of CERCLA, 42 U.S.C. § 9617, EPA published notice of the completion of the Focused Feasibility Study Report for the Waste Pits Area and of the proposed plan for remedial action on December 16, 1996, and provided opportunity for public comment on the proposed remedial action.

E. The decision by EPA on the remedial action to be implemented at the Del Amo Superfund Site, Del Amo Waste Pits Operable Unit, is embodied in a final Record of Decision ("ROD"),

executed on September 5, 1997, on which the State of California has given its concurrence. The Record of Decision is attached to this Order as Attachment 1 and is incorporated by reference. The Record of Decision is supported by an administrative record that contains the documents and information upon which EPA based the selection of the response action.

## 5. Site Releases

A. The primary contaminants of concern in the Waste Pits Area are semi-volatile organic compounds (SVOCs) and volatile organic compounds (VOCs). Benzene, a VOC and known human carcinogen, is the most frequently found hazardous substance in the waste pits, the soil beneath and adjacent to the waste pits, and the groundwater. Other VOCs found in the Waste Pits Area include toluene, ethylbenzene and styrene. Naphthalene, an SVOC, is the polycyclic aromatic hydrocarbon (PAH) found most often and in the highest concentration in both the waste pits and the soil. Although naphthalene is not classified as a human carcinogen, acute or chronic exposure to naphthalene can cause a number of adverse health effects in humans, including cataracts, dermatitis and anemia. Other SVOCs found in the Waste Pits Area include anthracene, chrysene, fluorene, and phenanthrene. Test results indicate that the waste pits are also capable of emitting significant levels of hydrogen sulfide gas into the atmosphere if the waste comes into contact with air. Finally, the groundwater beneath and immediately downgradient of the waste pits is contaminated with benzene, ethylbenzene, and phenol. Contamination in groundwater at the Site is being addressed by EPA as a separate Operable Unit.

B. Waste disposal practices at the Site from the mid-1940's through 1971 resulted in contamination of the Waste Pits Area by the chemicals described in the preceding paragraph. Wastes generated at the Site and disposed of in the unlined pits

and evaporation ponds in the Waste Pits Area include, but are not limited to, aqueous waste, waste styrene, semi-viscous and viscous wastes, aluminum chloride complex wastes (containing large amounts of hydrocarbons), acid sludge (a by-product of the treatment of benzene and sulfuric acid), kaolin clay (used to dehydrate alcohol and produce ethylene), and lime slurry (a by-product of a zeolite softening system).

C. Site investigations indicate that the contaminants have migrated into the soils underneath and adjacent to the waste disposal pits and evaporation ponds and into the groundwater beneath the Waste Pits Area. The former evaporation ponds have been designated as "Pits 1A, 1B, 1C, and the Eastern Evaporation Pond." The former disposal pits have been designated as "Pits 2A, 2B, 2C, 2D, 2E and 2F." All of the series 2 Pits and Pits 1B and 1C are located on Lot 36. Pit 1-A and the Eastern Evaporation Pond are located on Lot 37. Waste was removed from Pit 1-A on Lot 37 in the mid-1980's, but vadose zone soil contamination continues to exist. The waste material in pits 1B and 1C is covered with 2-4 feet of clean soil, and the waste extends down an average of 9 feet. The waste material in the 2-series pits is covered with 3-15 feet of soil fill, and the waste extends down 21 to 32 feet. Beneath several of the pits, contaminated soil extends down to the water table, a depth of approximately 60 feet. The lateral extent of the contaminated soil on Lot 36 is roughly confined within the inner fence that surrounds the pits. The predominant contaminants in the groundwater beneath and immediately downgradient of the pits are benzene (with concentrations as high as 470,000 ppb), ethylbenzene (with concentrations as high as 15,000 ppb) and phenol (with concentrations as high as 440 ppb). The data show a sharp rise in groundwater contamination in the immediate vicinity of the Waste Pits Area as compared with contaminant levels further upgradient, indicating that contaminants from the waste pits are migrating to

and causing significant contamination of the underlying groundwater.

D. Air emissions tests performed at the Waste Pits Area revealed that the waste pits and adjacent contaminated soils are capable of emitting significant levels of benzene and hydrogen sulfide gas into the atmosphere if the waste is disturbed. These emissions are of great concern due to the adverse health effects that could result from exposure to these contaminants. Emissions investigations performed at the Waste Pits Area also found emissions of several VOCs in addition to benzene, including toluene, ethylbenzene and styrene. SVOC emissions included anthracene, chrysene, fluorene, and naphthalene.

E. The exposure pathways of concern for the Waste Pits Area are groundwater exposure and surface exposure. Shell Oil Company and Dow Chemical Company performed a risk assessment for surface exposure, assuming that the people most affected by any hazardous substance releases from the Waste Pits Area would be residents located at the fence line on the south side of the pits, office workers located at the northern fence line, and a maintenance worker on the waste pits themselves. The risk assessment did not quantitatively assess risks associated with contaminated groundwater because the Waste Pits Operable Unit ROD selects an interim action for groundwater. However, the groundwater concentration of benzene (as high as 470,000 ppb) underneath the waste pits significantly exceeds the federal MCL of 5 ppb and the California MCL of 1 ppb.

## 6. Summary of Site Risks

A. The risk assessment for the Waste Pits Area suggests that the contaminants do not currently pose an unacceptable threat to human health for persons living or working at the ground surface at or near the Waste Pits Area, provided that the

existing controls at the Waste Pits Area (soil fill cover over the waste, double row of chain-link fence, routine inspection and maintenance) and the current emissions rates remain as they are today. However, if the waste pits were disturbed, significant emissions of volatile contaminants, particularly hydrogen sulfide, could be released, which would pose a significant and unacceptable risk to the public. There is substantial uncertainty regarding the reliability of the risk assessment assumption that existing conditions (i.e. fencing) are adequate to prevent human intrusions into the site and potential human incursions into the waste itself. In addition, future development activities, including trenching or excavations (for structures, pipelines or utilities), or natural erosion, such as erosion resulting from major storms, could expose waste material to the surface. Emissions testing of disturbed waste revealed that the waste material can emit significant levels of volatile contaminants, such as hydrogen sulfide gas, benzene and styrene. Acute exposure to these contaminants can cause irritation, dizziness, suffocation, and even death. Consequently, if conditions at the Waste Pits Area were to change, exposures and resultant risks to humans at or in the vicinity of the Waste Pits Area would likely be substantially higher and at unacceptable levels. Indeed, on July 15, 1994, EPA issued a Unilateral Administrative Order to Shell Oil Company following the discovery of small areas of exposed waste in the Waste Pits Area. The Order requires Shell to conduct regular inspections and maintain the Waste Pits Area and in particular, to detect and cover or remove exposed waste material. The Unilateral Administrative Order for inspection and maintenance of the Waste Pits Area remains in effect.

B. The groundwater beneath the Waste Pits Area contains contaminant concentrations in excess of Maximum Contaminant Levels (MCLs) as a direct result of uncontrolled migration of waste pits contamination into the groundwater. Because the groundwater under the Waste Pits Area is classified as a

potential source of drinking water by the State of California, EPA determined that this exceedance of MCLs by the groundwater warrants remedial action to prevent additional migration of contaminants from the Waste Pits Area into the groundwater.

7. The Record of Decision (ROD) for the Del Amo Waste Pits Operable Unit (September 5, 1997) selects a final remedy for the Waste Pits Area addressing potential human exposures to waste pit contaminants at or near the ground surface. The ROD also selects an interim groundwater remedy for the Waste Pits Area by selecting measures to prevent continued migration of hazardous substances from the waste pits or surrounding soil to the groundwater. As summarized in ROD declaration, the major components of the selected remedy include:

- Placement of a RCRA-equivalent cap over the Waste Pits Area as described in this ROD, and associated soil gas monitoring;

- Installation of surface water controls to prevent ponding of water on the cap and to prevent runoff onto adjacent properties;

- Installation and operation of a soil vapor extraction system (SVE) beneath the Waste Pits Area to achieve the interim soil remediation standards established in this ROD;

- Installation of security fencing around the treatment units associated with the cap and the SVE systems;

- Implementation of deed restrictions prohibiting future residential use of the Waste Pits Area and prohibiting any future use of the Waste Pits Area that could threaten the integrity of the RCRA equivalent cap; and

- Long-term operation and maintenance of all of the above and related components of the remedy selected in this ROD."

8. The remedy addresses the risks posed by the release or threat of release hazardous substances as follows:

A. The construction of a RCRA-equivalent cap will result in a permanent cover over the Waste Pits Area that will eliminate the direct contact, ingestion and vapor inhalation pathways of contaminant exposure. The cap also provides a significant physical barrier against human incursions into the waste, and provides some measure of groundwater protection by preventing significant rainwater infiltration through the waste and contaminated soil. The cap's surface water collection and diversion system will prevent ponding of water in the cap and uncontrolled runoff onto adjacent properties, and the cap's vapor collection and treatment system will prevent the emission of unacceptable levels of contaminants into the air.

B. Installation and operation of an SVE system will enhance groundwater protection by removing migrating volatile chemicals from the soil above the water table. This will protect the groundwater aquifer from the downward migration of contaminants that currently exist in the waste and soil, and it will also prevent significant contamination of groundwater caused by a rising water table coming into contact with contaminated soils.

C. Installation of security fencing around the treatment units associated with the cap and the SVE system will prevent unauthorized access or tampering.

D. Deed restrictions prohibiting future residential use of the Waste Pits area will prevent inappropriate future land use or

development. In addition, deed restrictions will prohibit any future use of the Waste Pits Area that could threaten the integrity of the RCRA-equivalent cap.

E. Long-term operation and maintenance of all components of the remedial action will ensure the continued effectiveness of the remedy and ensure that the remedy complies with the ROD requirements at all times.

9. Respondent GSA has indicated its consent to the issuance of this Order. Respondent Shell Oil Company has indicated its willingness to perform the remedial design work (as set out in the attached Statement of Work) pursuant to a CERCLA Unilateral Administrative Order.

### III. CONCLUSIONS OF LAW AND DETERMINATIONS

10. The Del Amo Superfund Site, including but not limited to the Waste Pits Area, is a "facility" as defined in section 101(9) of CERCLA, 42 U.S.C. § 9601(9).

11. Each Respondent is a "person" as defined in section 101(21) of CERCLA, 42 U.S.C. § 9601(21).

12. Respondents are "liable parties" as defined in section 107(a) of CERCLA, 42 U.S.C. § 9607(a), and are subject to this Order under section 106(a) of CERCLA, 42 U.S.C. § 9606(a).

13. The substances listed in Section II, Paragraph 5A are found at the Site and are "hazardous substances" as defined in section 101(14) of CERCLA, 42 U.S.C. § 9601(14).



14. The past disposal and subsequent migration of hazardous substances at the Site constitute a "release" as defined in section 101(22) of CERCLA, 42 U.S.C. § 9601(22).

15. These hazardous substances are actually or potentially being released from the Site into the soil, groundwater and air.

16. The potential for future migration of hazardous substances from the Site poses a threat of a "release" as defined in section 101(22) of CERCLA, 42 U.S.C. § 9601(22).

17. The release and threat of release of one or more hazardous substances from the facility may present an imminent and substantial endangerment to the public health or welfare or the environment.

18. The actions required by this Order are necessary to protect the public health or welfare or the environment.

#### IV. NOTICE TO THE STATE

19. On April 24, 1998, prior to issuing this Order, EPA notified the State of California, Department of Toxic Substances Control, that EPA would be issuing this Order.

#### V. ORDER

20. Based on the foregoing, Respondents Shell Oil Company and the Dow Chemical Company are hereby ordered to comply with the following provisions and requirements of this Order, including but not limited to all attachments to this Order, all documents incorporated by reference into this Order, and all schedules and deadlines in this Order, attached to this Order, or incorporated by reference into this Order (including, without limitation, the Remedial Design Work Plan). As used in Paragraphs 22 through 66,

71, 77 and 80 as well as in the attached Statement of Work, the term "Respondents" shall mean Shell Oil Company and the Dow Chemical Company. However, the United States and Shell Oil Company have entered into a Settlement Agreement approved and adopted on April 26, 1994, by the United States District Court for the Central District of California in Cadillac Fairview/California Inc. v. Dow Chemical Company, et al, Civil Action Nos. 83-7996 and 83-8034 ("the 4/26/94 Settlement") under which the United States, on behalf of GSA and any other federal agency that may be a liable party under CERCLA at the Waste Pits Area, has agreed to reimburse Shell Oil Company for a portion of the necessary costs of response incurred by Shell at the Waste Pits Area. Respondent GSA shall have no further obligations under this Order beyond the United States' obligations set forth in the 4/26/94 Settlement. Any disputes regarding the 4/26/94 Settlement shall be resolved in accordance with the provisions of the 4/26/94 Settlement, and this Order shall not be construed as amending or altering the 4/26/94 Settlement.

## VI. DEFINITIONS

21. Unless otherwise expressly provided herein, terms used in this Order which are defined in CERCLA or in regulations promulgated under CERCLA shall have the meaning assigned to them in the statute or its implementing regulations. Whenever terms listed below are used in this Order or in the documents attached to this Order or incorporated by reference into this Order, the following definitions shall apply:

a. "CERCLA" shall mean the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, 42 U.S.C. §§ 9601 et seq.

b. "Day" shall mean a calendar day unless expressly stated to be a working day. "Working day" shall mean a day other than a

Saturday, Sunday, or Federal holiday. In computing any period of time under this Order, where the last day would fall on a Saturday, Sunday, or Federal holiday, the period shall run until the end of the next working day.

c. "EPA" shall mean the United States Environmental Protection Agency.

d. "DTSC" shall mean the California Environmental Protection Agency, Department of Toxic Substances Control.

e. "National Contingency Plan" or "NCP" shall mean the National Contingency Plan promulgated pursuant to Section 105 of CERCLA, 42 U.S.C. § 9605, codified at 40 C.F.R. Part 300, including any amendments thereto.

f. "Operation and Maintenance" or "O&M" shall mean all activities required under the Operation and Maintenance Plan developed by Respondents pursuant to this Order and Section 11.8 of the Statement of Work, and approved by EPA.

g. "Paragraph" shall mean a portion of this Order identified by an arabic numeral.

h. "Performance Standards" shall mean those cleanup standards, standards of control, and other substantive requirements, criteria or limitations, identified in the Record of Decision, that the Remedial Action and the Work required by this Order must attain and maintain (including, without limitation, the requirements and specifications identified in pages 38 through 46 of the Record of Decision and in Attachment A to the Record of Decision).

i. "Record of Decision" or "ROD" shall mean the EPA Record of Decision relating to the Del Amo Superfund Site, Del Amo Waste

Pits Operable Unit, signed on September 5, 1997 by the Director, Superfund Division, EPA Region IX, and all attachments thereto.

j. "Remedial Action" or "RA" shall mean those activities, except for Operation and Maintenance, to be undertaken by Respondents to implement the final plans and specifications submitted by Respondents pursuant to the Remedial Design Work Plan approved by EPA.

k. "Remedial Design" or "RD" shall mean those activities to be undertaken by Respondents to develop the final plans and specifications for the Remedial Action pursuant to the Remedial Design Work Plan.

l. "Response Costs" shall mean all costs, including direct costs, indirect costs, enforcement costs and accrued interest incurred by (or on behalf of) EPA to perform or support response actions at the Site. Response costs include but are not limited to the costs of overseeing the Work, such as the costs of reviewing or developing plans, reports and other items pursuant to this Order and costs associated with verifying the Work.

m. "Statement of Work" or "SOW" shall mean the statement of work for implementation of the Remedial Design, as set forth in Attachment 2 to this Order. The Statement of Work is incorporated into this Order and is an enforceable part of this Order.

n. "Section" shall mean a portion of this Order identified by a roman numeral and includes one or more paragraphs.

o. "Site" shall mean the Del Amo Superfund Site, located in the city of Los Angeles California, in a section of the city known as the Harbor Gateway, as described in the Record of Decision.

p. "State" shall mean the State of California.

q. "United States" shall mean the United States of America.

r. "Work" shall mean all activities contemplated under this Order, including Remedial Design.

s. "Work Plan" or "Remedial Design Workplan" or "RD Workplan" shall mean the work plan approved by EPA for Remedial Design at the Site.

#### VII. NOTICE OF INTENT TO COMPLY

22. Not later than five (5) days after the effective date of this Order, Respondents shall provide (either jointly or separately) written notice to EPA's Remedial Project Manager (RPM) stating whether they will comply with the terms of this Order. Respondents' written notice shall describe, using facts that exist on or prior to the effective date of this Order, any "sufficient cause" defenses asserted by Respondents under sections 106(b) and 107(c)(3) of CERCLA. The absence of a response by EPA to the notice required by this paragraph shall not be deemed to be acceptance of Respondents' assertions.

#### VIII. PARTIES BOUND

23. This Order shall apply to and be binding upon Respondents their directors, officers, employees, agents, successors, and assigns. No change in the ownership, corporate status, or other control of Respondents shall alter any of the Respondents' responsibilities under this Order.

24. Respondents shall provide a copy of this Order to any prospective owners or successors before a controlling interest in

Respondents' assets, property rights, or stock are transferred to the prospective owner or successor.

25. Respondents shall provide a copy of this Order to each contractor, sub-contractor, laboratory, or consultant retained to perform any Work under this Order, within five (5) days after the effective date of this Order or on the date such services are retained, whichever date occurs later. Respondents shall also provide a copy of this Order to each person representing any Respondents with respect to the Site or the Work and shall condition all contracts and subcontracts entered into hereunder upon performance of the Work in conformity with the terms of this Order. With regard to the activities undertaken pursuant to this Order, each contractor and subcontractor shall be deemed to be related by contract to the Respondents within the meaning of section 107(b)(3) of CERCLA, 42 U.S.C. § 9607(b)(3).

Notwithstanding the terms of any contract, Respondents are responsible for compliance with this Order and for ensuring that their contractors, subcontractors and agents comply with this Order, and perform any Work in accordance with this Order.

26. Not later than sixty (60) days prior to any transfer of any real property interest in any property included within the Site, Respondent Shell Oil Company shall submit a true and correct copy of the transfer documents to EPA, and shall identify the transferee by name, principal business address and effective date of the transfer.

#### IX. WORK TO BE PERFORMED

27. Respondents shall cooperate with EPA in providing information regarding the Work to the public. As requested by EPA, Respondents shall participate in the preparation of such information for distribution to the public and in public meetings.

which may be held or sponsored by EPA to explain activities at or relating to the Site.

28. All aspects of the Work to be performed by Respondents pursuant to this Order shall be under the direction and supervision of a qualified project manager the selection of which shall be subject to approval by EPA. Not later than five (5) days after the effective date of this Order, Respondents shall notify EPA in writing of the name and qualifications of the project manager, including primary support entities and staff, proposed to be used in carrying out Work under this Order. If at any time Respondents propose to use a different project manager, Respondents shall notify EPA and shall obtain approval from EPA before the new project manager performs any Work under this Order.

29. EPA will review Respondents' selection of a project manager according to the terms of this paragraph and Section XI of this Order. If EPA disapproves of the selection of the project manager, Respondents shall submit to EPA within thirty (30) days after receipt of EPA's disapproval of the project manager previously selected, a list of project managers, including primary support entities and staff, that would be acceptable to Respondents. EPA will thereafter provide written notice to Respondents of the names of the project managers that are acceptable to EPA. Respondents may then select any approved project manager from that list and shall notify EPA of the name of the project manager selected within twenty-one (21) days of EPA's designation of approved project managers.

30. Within thirty (30) days after the effective date of this Order, Respondents shall submit a draft work plan for the Remedial Design at the Site ("Remedial Design Work Plan" or "RD Work Plan") to EPA for review and approval. The draft RD Work

Plan shall include a step-by-step plan for completing the remedial design for the remedy described in the ROD and for attaining and maintaining all requirements, including Performance Standards, identified in the ROD. The draft RD Work Plan must describe in detail the tasks and deliverables Respondents will complete during the remedial design phase, and a schedule for completing the tasks and deliverables in the draft RD Work Plan. The major tasks and deliverables described in the draft RD Work Plan shall include, but not be limited to, the following:

(1) project status reports; (2) a site health and safety plan; (3) a preliminary design; (4) a pre-final design; (5) a final design; (6) a site management plan (including an RD Contingency Plan); (7) a sampling and analysis plan; (8) a data evaluation report; (9) a pilot test work plan; and (10) a pilot test report. The health and safety plan shall conform to the applicable Occupational Safety and Health Administration and EPA requirements, including, but not limited to, 40 CFR section 300.150 and 29 CFR section 1910.120. EPA may waive the pilot test requirement if adequate justification for a waiver is provided by Respondents in the draft RD Work Plan or through a procedure defined in the final RD Work Plan.

31. The RD Work Plan shall be consistent with, and shall provide for implementing the Statement of Work, and shall comport with EPA's "Remedial Design/Remedial Action (RD/RA) Handbook, OSWER Guidance 9355.0-04B." Upon approval by EPA, the RD Work Plan is incorporated into this Order as a requirement of this Order and shall be an enforceable part of this Order.

32. Upon approval of the RD Work Plan by EPA, Respondents shall implement the RD Work Plan according to the schedule in the approved RD Work Plan. Any violation of the approved RD Workplan shall be a violation of this Order. Unless otherwise directed by EPA, Respondents shall not perform further Work at the Site prior to EPA's written approval of the RD Work Plan.



33. Within ninety (90) days after EPA approves the RD Work Plan, Respondents shall submit a Preliminary Design to EPA for review and approval. The Preliminary Design submittal shall include, at a minimum, the following: (1) design criteria; (2) project delivery strategy and scheduling; (3) preliminary construction schedule; (4) specifications outline; (5) preliminary drawings; (6) basis of design; (7) easement and access requirements; and (8) value engineering screening.

34. The Order and the attached Statement of Work do not currently contemplate the submission of Intermediate Design deliverables. However, if EPA concludes that Intermediate Design deliverables are required in order to enable EPA to effectively oversee the Remedial Design, Respondents shall submit such Intermediate Design deliverables within thirty (30) days of EPA's notice that such additional deliverables are required.

35. Within one hundred fifty (150) days after EPA approves the Preliminary Design, Respondents shall submit a Pre-Final Design to EPA for review and approval. The Pre-Final Design submittal shall include, at a minimum, the following: (1) pre-final specifications; (2) pre-final drawings; (3) pre-final basis of design; (4) pre-final project delivery strategy and scheduling (5) a draft Operation and Maintenance Manual (including a draft compliance monitoring plan directed at measuring progress towards meeting performance standards); and (6) a draft Construction Quality Assurance Plan (CQAP). The CQAP shall describe the approach to quality assurance during construction activities at the Site and shall specify a quality assurance official (QA Official), independent of the construction contractor, to conduct a quality assurance program during the construction phase of the project.

36. Within thirty (30) days after EPA approves the Pre-Final Design, Respondents shall submit a Final Design to EPA for review and approval. The Final Design submittal shall include, at a minimum, the following: (1) final specifications; (2) final drawings; (3) final basis of design; (4) final project delivery strategy and schedule; (5) report of value engineering modifications (if any); (6) final draft Operation and Maintenance Manual; and (7) final Construction Quality Assurance Plan (CQAP).

37. Upon EPA approval of the Final Design, EPA shall issue to Respondents a "Notice of Completion" indicating that the work required by this Order has been completed in accordance with the provisions of this Order. However, this Notice of Completion shall not in any way limit or curtail modification of the Final Design, during and after construction of the remedial action, as necessary in the opinion of EPA to, among other things, meet the performance objectives and standards established in the Waste Pits ROD (or subsequent ROD amendment or other decision document), comply with ARARs established by the ROD or to protect the public health or welfare or the environment.

38. Notwithstanding any action by EPA, Respondents remain fully responsible for achievement of the Performance Standards in the Record of Decision. Nothing in this Order, or in the Statement of Work, or in EPA's approval of the Remedial Design or any other submission, shall be deemed to constitute a warranty or representation of any kind by EPA that full performance of the Remedial Design will achieve the Performance Standards set forth in the ROD. Respondents' compliance with submissions approved by EPA does not foreclose EPA from seeking additional work to achieve the applicable Performance Standards.

#### X. FAILURE TO ATTAIN PERFORMANCE STANDARDS

39. In the event that EPA determines that additional response activities are necessary to meet applicable Performance Standards, EPA may require Respondents to perform additional remedial design activities. Unless otherwise stated by EPA, within thirty (30) days of receipt of notice from EPA that additional response activities are necessary to meet any applicable Performance Standards, Respondents shall submit for approval by EPA a work plan for additional remedial design activities. The plan shall conform to the applicable requirements of sections IX, XII, and XV of this Order. Upon EPA's approval of the plan pursuant to Section XII, Respondents shall implement the plan for additional remedial design activities in accordance with the provisions and schedule contained therein.

#### XI. ENDANGERMENT AND EMERGENCY RESPONSE

40. In the event of any action or occurrence during the performance of the Work which causes or threatens to cause a release of a hazardous substance or which may present an immediate threat to public health or welfare or the environment, Respondent Shell Oil Company shall immediately take all appropriate action to prevent, abate, or minimize the threat, and shall immediately notify EPA's Remedial Project Manager (RPM) or, if the RPM is unavailable, EPA's Alternate RPM. If neither of these persons is available, Respondent Shell Oil Company shall notify EPA's Section Chief. If neither the RPM, the Alternate RPM, nor the Section Chief is available, Respondent Shell Oil Company shall notify the EPA Emergency Response Section, Region IX. Respondent Shell Oil Company shall take such action in consultation with EPA's RPM and in accordance with all applicable provisions of this Order, including but not limited to the Health and Safety Plan and the RD Contingency Plan. In the event that

Respondent Shell Oil Company fails to take appropriate response action as required by this Section, and EPA takes that action instead, EPA reserves the right to bring an action under Section 107 of CERCLA, 42 U.S.C. section 9607, for the recovery of all costs not inconsistent with the NCP. Section XVI of this order identifies the EPA RPM, Alternate RPM and Section Chief and describes the procedure for changing these designations.

41. Nothing in the preceding paragraph shall be deemed to limit any authority of the United States to take, direct, or order all appropriate action to protect human health and the environment or to prevent, abate, or minimize an actual or threatened release of hazardous substances on, at, or from the Site.

## XII. EPA REVIEW OF SUBMISSIONS

42. After review of any deliverable, plan, report or other item which is required to be submitted for review and approval pursuant to this Order, EPA may: (a) approve the submission; (b) approve the submission with modifications; (c) disapprove the submission and direct Respondents to re-submit the document after incorporating EPA's comments; or (d) disapprove the submission and assume responsibility for performing all or any part of the response action. As used in this Order, the terms "approval by EPA," "EPA approval," or a similar term means the action described in paragraphs (a) or (b) of this paragraph.

43. In the event of approval or approval with modifications by EPA, Respondents proceed to take any action required by the plan, report, or other item, as approved or modified by EPA.

44. Upon receipt of a notice of disapproval and a request for a modification, Respondents shall, within fifteen (15) days or such longer time as specified by EPA in its notice of disapproval or request for modification, correct the deficiencies and resubmit

the plan, report, or other item for approval. Notwithstanding the notice of disapproval, or approval with modifications, Respondents shall proceed, at the direction of EPA, to take any action required by any non-deficient portion of the submission.

45. If any submission is disapproved by EPA, shall be deemed to be in violation of this Order.

#### XIII. PROGRESS REPORTS

46. In addition to the other deliverables set forth in this Order, Respondents shall provide monthly progress reports to EPA with respect to actions and activities undertaken pursuant to this Order. The progress reports shall be submitted on or before the tenth (10th) day of each month following the effective date of this Order. At a minimum these progress reports shall: (1) describe the actions which have been taken to comply with this Order during the prior month; (2) describe all work planned for the next three months with schedules relating such work to the overall project schedule for RD completion; and (3) describe all problems encountered with the overall implementation of this Order and any anticipated problems, any actual or anticipated delays, and solutions developed and implemented to address any actual or anticipated problems or delays.

#### XIV. QUALITY ASSURANCE, SAMPLING AND DATA ANALYSIS

47. Respondents shall use the quality assurance, quality control, and chain of custody procedures described in the "EPA NEIC Policies and Procedures Manual," May 1978, revised May 1986, (EPA-330/9-78-001-R); EPA's "Guidelines and Specifications for Preparing Quality Assurance Program Documentation," June 1, 1987; EPA's "Data Quality Objective Guidance," (EPA/540/G87/003 and 004); EPA's "Guidance for Data Quality Objectives (DQO) Process," September 1994 (EPA QA/G-4); "Preparation of a U.S. EPA Region 9

Field Sampling Plan for Private and State-Lead Superfund Project," August 1993 (EPA QAMS DCN 9QA-06-93); USEPA Contract Laboratory Program (CLP) National Functional Guidelines for Inorganic Data Review," February 1994 (EPA 540/R-94/013); "USEPA Contract Laboratory Program (CLP) National Functional Guidelines for Organic Data Review," February 1994 (EPA 540/R-94/012); and any amendments to these documents, while conducting all sample collection and analysis activities required herein by any plan. To provide quality assurance and maintain quality control, Respondents shall:

- a. Use only laboratories which have a documented Quality Assurance Program that complies with EPA guidance document QAMS-005/80.
- b. Ensure that the laboratory used by the Respondents for analyses, performs according to a method or methods deemed satisfactory to EPA and submits all protocols to be used for analyses to EPA at least fifteen (15) days before beginning analysis.
- c. Ensure that EPA personnel and EPA's authorized representatives are allowed access to the laboratory and personnel utilized by the Respondents for analyses.

48. Respondents shall notify EPA not less than fourteen (14) days in advance of any sample collection activity. At the request of EPA, Respondents shall allow split or duplicate samples to be taken by EPA or its authorized representatives, of any samples collected by Respondents with regard to the Site or pursuant to the implementation of this Order. In addition, EPA shall have the right to take any additional samples that EPA deems necessary.

#### XV. COMPLIANCE WITH APPLICABLE LAWS

49. All activities by Respondents pursuant to this Order shall be performed in accordance with or designed to comply with the requirements of all Federal and state laws and regulations, including, but not limited to the applicable or relevant and appropriate requirements (ARARs) and other laws identified in Attachment A to the ROD. EPA has determined that the activities contemplated by this Order will be consistent with the National Contingency Plan (NCP).

50. Except as provided in section 121(e) of CERCLA and the NCP, no permit shall be required for any portion of the Work conducted entirely on-Site. Where any portion of the Work requires a Federal or state permit or approval, Respondents shall submit timely applications and take all other actions necessary to obtain and to comply with all such permits or approvals.

51. This Order is not, and shall not be construed to be, a permit issued pursuant to any Federal or state statute or regulation.

52. All materials removed from the Site shall be disposed of or treated at a facility approved by EPA's RPM and in accordance with section 121(d)(3) of CERCLA, 42 U.S.C. § 9621(d)(3); with the requirements for the off-site management of CERCLA hazardous substances set forth in 40 CFR 300.440; and with all other applicable Federal, state, and local requirements.

#### XVI. REMEDIAL PROJECT MANAGER

53. All communications, whether written or oral, from Respondents to EPA shall be directed to EPA's Remedial Project Manager or, if the RPM is unavailable, EPA's Alternate Remedial Project Manager. If neither of these persons is available, Respondents shall direct their communications to the EPA Section

Chief. Respondents shall submit to EPA three copies of all documents, including plans, reports, and other correspondence, which are developed pursuant to this Order, and shall send these documents by overnight mail, unless otherwise specified by the RPM. At EPA's request, one or more of these copies shall be sent directly to the EPA support contractor for this project.

EPA's Remedial Project Manager is:

Dante Rodriguez  
Remedial Project Manager  
U.S. Environmental Protection Agency  
75 Hawthorne Street (SFD 7-1)  
San Francisco, CA 94105  
(415) 744-2239

EPA's Alternate Remedial Project Manager is:

Jeff Dhont  
Remedial Project Manager  
U.S. Environmental Protection Agency  
75 Hawthorne Street (SFD 7-1)  
San Francisco, CA 94105  
(415) 744-2339

EPA's Section Chief is:

Michael Montgomery  
Chief, Arizona/California Cleanup Section  
U.S. Environmental Protection Agency  
75 Hawthorne Street (SFD 7-1)  
San Francisco, CA 94105  
(415) 744-2362

54. EPA has the unreviewable right to change its Remedial Project Manager, Alternate Remedial Project Manager, or Section Chief. If EPA changes its Remedial Project Manager, Alternate Remedial Project Manager, or Section Chief, EPA will inform Respondents in writing of the name, address, and telephone number of the new Remedial Project Manager, Alternate Remedial Project Manager, or Section Chief.



55. EPA's RPM, Alternate RPM, and Section Chief shall have the authority lawfully vested in a Remedial Project Manager (RPM) and On-Scene Coordinator (OSC) by the National Contingency Plan, 40 C.F.R. Part 300. EPA's RPM, Alternate RPM, or Section Chief shall have authority, consistent with the National Contingency Plan, to halt any work required by this Order, and to take any necessary response action.

56. Within five (5) days after the effective date of this Order, Respondents shall designate a Project Coordinator and shall submit the name, address, and telephone number of the Project Coordinator to EPA for review and approval. Respondents' Project Coordinator shall be responsible for overseeing Respondents' implementation of this Order. If Respondents wish to change their Project Coordinator, Respondents shall provide written notice to EPA, five (5) days prior to changing the Project Coordinator, of the name and qualifications of the new Project Coordinator. Respondents' selection of a Project Coordinator shall be subject to EPA approval.

#### XVII. ACCESS TO SITE NOT OWNED BY RESPONDENTS

57. If the Site, the off-Site area that is to be used for access, property where documents required to be prepared or maintained by this Order are located, or other property subject to or affected by the clean up, is owned in whole or in part by parties other than those bound by this Order, Respondents shall obtain, or use their best efforts to obtain, site access agreements from the present owners within sixty (60) days of the effective date of this Order. Such agreements shall provide access for EPA, its contractors and oversight officials, the state and its contractors, and Respondents or Respondents' authorized representatives and contractors, and such agreements shall specify that Respondents are not EPA's representatives with respect to liability associated with Site activities. Copies of

such agreements shall be provided to EPA prior to Respondents' initiation of field activities. Respondents' best efforts shall include providing reasonable compensation to any off-Site property owner. If access agreements are not obtained within the time referenced above, Respondents shall immediately notify EPA of their failure to obtain access. Subject to EPA's non-reviewable discretion, EPA may use its legal authorities to obtain access for the Respondents, may perform those response actions with EPA contractors at the property in question, or may terminate the Order if Respondents cannot obtain access agreements. If EPA performs those tasks or activities with contractors and does not terminate the Order, Respondents shall perform all other activities not requiring access to that property. Respondents shall integrate the results of any such tasks undertaken by EPA into their reports and deliverables. EPA reserves the right to bring an action against Respondents under section 107 of CERCLA, 42 U.S.C. § 9607, for recovery of all response costs (including attorney fees) incurred by EPA to obtain access for Respondents and to perform response actions at the property.

#### XVIII. SITE ACCESS AND DATA/DOCUMENT AVAILABILITY

58. Respondents shall allow EPA and its authorized representatives and contractors to enter and freely move about all property at the Site and off-Site areas subject to or affected by the work under this Order or where documents required to be prepared or maintained by this Order are located, for the purposes of inspecting conditions, activities, the results of activities, records, operating logs, and contracts related to the Site or Respondents and their representatives or contractors pursuant to this Order; reviewing the progress of the Respondents in carrying out the terms of this Order; conducting tests as EPA or its authorized representatives or contractors deem necessary; using a camera, sound recording device or other documentary type

equipment; and verifying the data submitted to EPA by Respondents. Respondents shall allow EPA and its authorized representatives to enter the Site, to inspect and copy all records, files, photographs, documents, sampling and monitoring data, and other writings related to work undertaken in carrying out this Order. Nothing herein shall be interpreted as limiting or affecting EPA's right of entry or inspection authority under Federal law.

59. Respondents may assert a claim of business confidentiality covering part or all of the information submitted to EPA pursuant to the terms of this Order under 40 C.F.R. § 2.203, provided such claim is not inconsistent with section 104(e)(7) of CERCLA, 42 U.S.C. § 9604(e)(7) or other provisions of law. This claim shall be asserted in the manner described by 40 C.F.R. § 2.203(b) and substantiated by Respondents at the time the claim is made. Information determined to be confidential by EPA will be given the protection specified in 40 C.F.R. Part 2. If no such claim accompanies the information when it is submitted to EPA, it may be made available to the public by EPA or the state without further notice to the Respondents. Respondents shall not assert confidentiality claims with respect to any data related to Site conditions, sampling, or monitoring.

60. Respondents shall maintain for the period during which this Order is in effect, an index of documents that Respondents claim contain confidential business information. The index shall contain, for each document, the date, author, addressee, and subject of the document. Upon written request from EPA, Respondents shall submit a copy of the index to EPA.

## XIX. RECORD PRESERVATION

61. Respondents shall provide to EPA upon request, copies of all documents and information within their possession and/or control or that of their contractors or agents relating to activities at the Site or to the implementation of this Order, including but not limited to sampling, analysis, chain of custody records, manifests, trucking logs, receipts, reports, sample traffic routing, correspondence, or other documents or information related to the Work. Respondents shall also make available to EPA for purposes of investigation, information gathering, or testimony, their employees, agents, or representatives with knowledge of relevant facts concerning the performance of the Work.

62. Until ten (10) years after EPA provides written notice to the Respondents that the Work has been completed, each Respondent shall preserve and retain all records and documents in its possession or control, including the documents in the possession or control of their contractors and agents on and after the effective date of this Order that relate in any manner to the Site. At the conclusion of this document retention period, Respondents shall notify the United States at least ninety (90) calendar days prior to the destruction of any such records or documents, and upon request by the United States, Respondents shall deliver any such records or documents to EPA.

63. Until ten (10) years after EPA provides notice pursuant to paragraph 62 of this Order, Respondents shall preserve, and shall instruct their contractors and agents to preserve, all documents, records, and information of whatever kind, nature or description relating to the performance of the Work.

64. Upon the conclusion of the document retention period established in Paragraph 63 above, Respondents shall notify the

United States at least ninety (90) days prior to the destruction of any such records, documents or information, and, upon request of the United States, Respondents shall deliver all such documents, records and information to EPA.

#### XX. DELAY IN PERFORMANCE

65. Any delay in performance of this Order that, in EPA's judgment, is not properly justified by Respondents under the terms of this paragraph shall be considered a violation of this Order. Any delay in performance of this Order shall not affect Respondents' obligations to fully perform all obligations under the terms and conditions of this Order.

66. Respondents shall notify EPA of any delay or anticipated delay in performing any requirement of this Order. Such notification shall be made by telephone to EPA's RPM, Alternate RPM, or Section Chief within forty eight (48) hours after Respondents first knew or should have known that a delay might occur. Respondents shall adopt all reasonable measures to avoid or minimize any such delay. Within five (5) business days after notifying EPA by telephone, Respondents shall provide written notification fully describing the nature of the delay, any justification for delay, any reason why Respondents should not be held strictly accountable for failing to comply with any relevant requirements of this Order, the measures planned and taken to minimize the delay, and a schedule for implementing the measures that will be taken to mitigate the effect of the delay. Increased costs or expenses associated with implementation of the activities called for in this Order is not a justification for any delay in performance.

## **XXI. MODIFICATIONS**

67. This Order may be amended or modified by EPA. Such amendment or modification shall be in writing and shall be signed by the Director, Superfund Division, U.S. EPA Region IX.

68. The EPA RPM, or, in his absence, the Alternate RPM or Section Chief, may agree to changes in any approved plan or schedule. Any such changes must be requested in writing by Respondents and be approved in writing by the EPA RPM, or, in his absence, the Alternate RPM or Section Chief.

69. All modification requests submitted pursuant to this Section shall be sent by certified mail, return receipt requested, and addressed to the following:

one copy to: Dante Rodriguez  
Remedial Project Manager  
U.S. Environmental Protection Agency  
75 Hawthorne Street (SFD 7-1)  
San Francisco, CA 94105  
(415) 744-2239

one copy to: Carmen Gonzalez  
Assistant Regional Counsel  
Office of Regional Counsel  
U.S. Environmental Protection Agency  
75 Hawthorne Street (ORC 3)  
San Francisco, CA 94105  
(415) 744-1400

70. No informal advice, guidance, suggestions or comments by EPA regarding reports, plans, specifications, schedules, or any other writing submitted by Respondents shall relieve Respondents of their obligation to obtain such formal approval as may be required by this Order, and to comply with all applicable requirements of this Order unless it is formally modified.

## XXII. ASSURANCE OF ABILITY TO PERFORM WORK

71. At least seven (7) days prior to commencing any work at the Site pursuant to this Order, Respondents shall submit to EPA a certification that Respondents or their contractors and subcontractors have adequate insurance coverage or have indemnification for liabilities for injuries or damages to persons or property which may result from the activities to be conducted by or on behalf of Respondents pursuant to this Order. Respondents shall ensure that such insurance or indemnification is maintained for the duration of the Work required by this Order.

## XXIII. EPA NOT LIABLE

72. EPA, by issuance of this Order, assumes no liability for any injuries or damages to persons or property resulting from acts or omissions by Respondents, or their directors, officers, employees, agents, representatives, successors, assigns, contractors, or consultants in carrying out any action or activity pursuant to this Order. EPA shall not be deemed a party to any contract entered into by Respondents or their directors, officers, employees, agents, successors, assigns, contractors, or consultants in carrying out any action or activity pursuant to this Order.

## XXIV. ENFORCEMENT AND RESERVATIONS

73. EPA reserves the right to bring an action against Respondent Shell Oil Company and/or Respondent Dow Chemical Company under section 107 of CERCLA, 42 U.S.C. § 9607, or to assert an administrative claim against Respondent GSA, for recovery of any response costs incurred by EPA related to this Order or to the Site (including but not limited to the Waste Pits Area). This

reservation shall include but not be limited to past costs, direct costs, indirect costs, the costs of oversight, the costs of compiling the cost documentation to support oversight cost demand, as well as accrued interest as provided in section 107(a) of CERCLA.

74. Notwithstanding any other provision of this Order, at any time during the response action, EPA may perform its own studies, or elect to complete the response action (or any portion of the response action) as provided in CERCLA and the NCP, and seek reimbursement from Respondents for its costs, or seek any other appropriate relief.

75. Nothing in this Order shall preclude EPA from taking any additional enforcement actions, including modification of this Order or issuance of additional Orders, and/or additional remedial or removal actions as EPA may deem necessary, or from requiring Respondents in the future to perform additional activities pursuant to CERCLA, 42 U.S.C. § 9606(a), et seq., or any other applicable law.

76. Notwithstanding any provision of this Order, the United States hereby retains all of its information gathering, inspection and enforcement authorities and rights under CERCLA, RCRA and any other applicable statutes or regulations.

77. EPA reserves the right to seek to compel enforcement of this Order and to collect civil penalties under section 106(b) of CERCLA, 42 U.S.C. § 9606(b), of not more than \$25,000 for each day in which Respondents willfully violate, or fail or refuse to comply with this Order without sufficient cause. In addition, failure to properly provide response action under this Order, or any portion hereof, without sufficient cause, may result in liability under section 107(c)(3) of CERCLA, 42 U.S.C. § 9607(c)(3), for punitive damages in an amount at least equal



to, and not more than three times the amount of any costs incurred by the Fund as a result of such failure to take proper action.

78. Nothing in this Order shall constitute or be construed as a release from any claim, cause of action or demand in law or equity against any person for any liability it may have arising out of or relating in any way to the Site.

79. If a court issues an order that invalidates any provision of this Order or finds that Respondents have sufficient cause not to comply with one or more provisions of this Order, Respondents shall remain bound to comply with all applicable provisions of this Order not invalidated by the court's order.

#### XXV. ADMINISTRATIVE RECORD

80. Upon request by EPA, Respondents must submit to EPA all technical documents produced in complying with this Order for possible inclusion in the administrative record file.

#### XXVI. EFFECTIVE DATE AND COMPUTATION OF TIME

81. This Order shall be effective twenty-one (21) days after the Order is signed by the Director, Superfund Division, U.S. EPA Region IX. All times for performance of ordered activities shall be calculated from this effective date.

#### XXIX. OPPORTUNITY TO CONFER

82. Respondents may, within ten (10) days after the date this Order is signed, request a conference to discuss this Order with EPA at its Region IX offices located at 75 Hawthorne Street in San Francisco, California. If requested, the conference shall occur on May 19, 1998 at 1 pm at 75 Hawthorne Street, San

Francisco, California. Only one conference will be held with Respondents with respect to this order.

83. The purpose and scope of the conference shall be limited to issues involving the implementation of the Work required by this Order and the extent to which Respondents intend to comply with this Order. This conference is not an evidentiary hearing, and does not constitute a proceeding to challenge this Order. It does not give Respondents a right to seek review of this Order, or to seek resolution of potential liability, and no official stenographic record of the conference will be made. At any conference held pursuant to Respondents' request, Respondents may appear in person or by an attorney or other representative. Regardless of whether a conference is held, Respondents may submit any information, arguments or comments in writing to EPA within two (2) business days following the conference, or within seven (7) business days after the Order is signed if no conference is requested.

84. Requests for a conference must be by telephone followed by written confirmation mailed that day to Carmen Gonzalez, Assistant Regional Counsel at (415) 744-1400, EPA Region IX, 75 Hawthorne Street, Mail Code ORC3, San Francisco, California 94105

So Ordered, this 5<sup>th</sup> day of May, 1998.

BY: Keith Takata

Keith Takata, Director  
Superfund Division  
U.S. Environmental Protection Agency  
Region IX

Attachment 1



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION IX

## RECORD OF DECISION

*for*

**Del Amo Waste Pits Operable Unit  
Del Amo Facility Proposed Superfund Site**

Los Angeles, CA

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## **I. DECLARATION**

### **1.1 Site Name and Location**

Proposed Del Amo Superfund Site  
Los Angeles, CA

### **1.2 Statement of Basis and Purpose**

This decision document presents the selected remedial action for the Del Amo Waste Pits Operable Unit (Waste Pits OU) of the Proposed Del Amo Superfund Site (Del Amo Site), in Los Angeles, California, chosen in accordance with the Comprehensive Environmental Response, Compensation and Liability Act of 1980 (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA) and, to the extent practicable, the National Contingency Plan (NCP). This decision is based on the Administrative Record.

The State of California concurs with the selected remedy.

### **1.3 Assessment of the Site**

Actual or threatened releases of hazardous substances from this Site, if not addressed by implementing the response action selected in this Record of Decision (ROD), may present an imminent and substantial endangerment to public health, welfare, or the environment.

### **1.4 Description of the Selected Remedy**

The remedy selected in this ROD for the Del Amo Waste Pits Operable Unit is the first of three planned RODs for the Del Amo Site. This ROD addresses the waste, soil and subsurface gas contaminated by hazardous substances within the 4-acre Waste Pits Area of the Del Amo Site (see Figure 1). This ROD selects a final remedy for the Waste Pits Area addressing potential human exposures to waste pit contaminants at or near the ground surface. This ROD also selects an interim groundwater remedy for the Waste Pits Area by selecting measures to prevent continued migration of hazardous substances from the waste pits or surrounding soil to the groundwater. The Waste Pits Area is one of many sources of groundwater contamination at the overall Del Amo Site.

The remedy selected in this ROD addresses the principal threat remaining at the Waste Pits Area by selecting actions that will prevent future releases of hazardous substances from the remaining waste materials present in the waste pits, either upward to the surface, downward into the groundwater, or laterally out from the pits, that would create unacceptable risks to public health or welfare or the environment. The ROD also selects measures intended to prevent additional contamination of groundwater beneath the Waste Pits Area by selecting response actions to clean-up hazardous substance contamination that had been previously released from

the waste pits and is currently present in the vadose zone soils.

The major components of the selected remedy for this action include:

- Placement of a RCRA-equivalent cap over the Waste Pits Area as described in this ROD and associated soil gas monitoring;
- Installation of surface water controls to prevent ponding of water on the cap and to prevent runoff onto adjacent properties;
- Installation and operation of a soil vapor extraction system (SVE) beneath the Waste Pits Area to achieve the interim soil remediation standards established in this ROD;
- Installation of security fencing around the treatment units associated with the cap and SVE systems;
- Implementation of deed restrictions prohibiting future residential use of the Waste Pit Area and prohibiting any future use of the Waste Pits Area that could threaten the integrity of the RCRA equivalent cap;
- Long-term operation and maintenance of all of the above and related components of the remedy selected in this ROD.

### **1.5 Statutory Determinations**

The selected remedy is protective of human health and the environment, complies with federal and state requirements that are legally applicable or relevant and appropriate to the remedial action, and is cost-effective. This remedy utilizes permanent solutions and alternative treatment (or resource recovery) technologies to the maximum extent practicable. Components of the selected final remedy satisfy the statutory preference for remedies that employ treatment that reduces toxicity, mobility, or volume as a principal element.

Because this remedy will result in hazardous substances remaining on-Site above health-based levels, a review will be conducted at least once every five years after commencement of the remedial action to ensure that the remedy continues to provide adequate protection of public health or welfare or the environment.

### **1.6 Signature**

Keith A. Takata  
Keith A. Takata, Director  
Superfund Division  
U.S. Environmental Protection Agency, Region IX

9-5-97  
DATE

## **II. DECISION SUMMARY**

### **2.1 Name, Location, Description**

The proposed Del Amo Superfund Site (Del Amo Site) is located in the city of Los Angeles, California. (See Location Map - Figure 1). It is located in a section of the city known as the Harbor Gateway, a narrow appendage of the city approximately a half mile wide that extends from the main body of the city south to the coast near Long Beach, CA. The Site sits approximately 6 miles south of the main body of the city and 10 miles north of the Pacific Coast. To date, EPA's investigation of the Site has focused on the 280 acres formerly occupied by a synthetic rubber manufacturing operation and on the associated groundwater contamination. The subject of this ROD is the Waste Pits Area, a 4-acre portion of the Site that sits at the southern boundary of the area formerly occupied by the synthetic rubber manufacturing operation. The Waste Pits Area consists of two parcels: Lot 36 and Lot 37, as identified on the Los Angeles County Assessor's Map Number 7351-034 Northwest.

The proposed Del Amo Site sits adjacent to the junction of Interstate Highways 405 (the San Diego Freeway) and 110 (the Harbor Freeway). The City of Los Angeles appendage, within which sits the Site, and the adjacent unincorporated areas, are sandwiched between the cities of Torrance to the west and Carson to the east. The area that was once occupied by the synthetic rubber manufacturing operation is bounded by 190th St. on the north, Del Amo Blvd. on the south, roughly Normandie Ave. on the west, and Interstate 110 on the east.

The Waste Pits Area encompasses approximately 4 acres and sits adjacent to the southern Site boundary of the area once occupied by synthetic rubber manufacturing operation. The Waste Pits Area is bounded by industrial and commercial development on the north and Del Amo Boulevard with adjacent residences on the south. Electrical power transmission easements run along the Waste Pits Area's northern and southern boundaries, and two major underground petroleum and chemical pipeline corridors run along its southern boundary. The adjacent area south of the Waste Pits Area is a residential community, within the jurisdiction of unincorporated Los Angeles County.

Today, the area formerly occupied by the synthetic rubber manufacturing operation is mostly being used for light industrial and commercial purposes, including food processing, light manufacturing, and warehousing. There are a few vacant parcels that have not been redeveloped, including the Waste Pits Area. The adjacent lands to the north are also used for light industrial and commercial purposes, as are the lands on the west (which include several aircraft manufacturing facilities and active chemical plants). The land adjacent to the Site on the east is a freeway, and the adjacent lands on the south are residential. Del Amo Boulevard separates the Waste Pits Area from residents' backyards. The fronts of these residences are on 204th St.

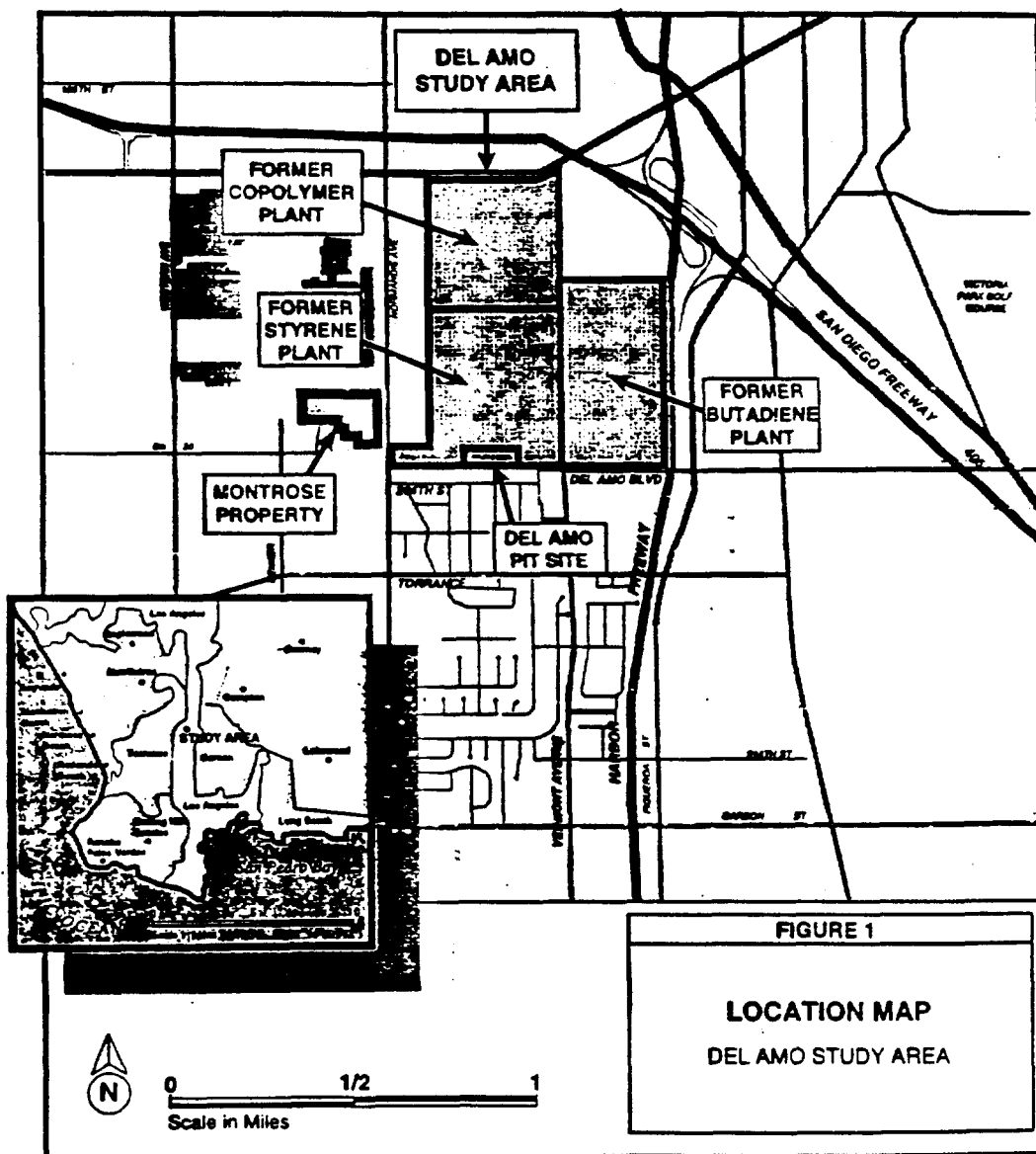
To the west, the Montrose Chemical Corporation of California manufactured the pesticide DDT from 1947 until 1982 at 20201 Normandie Avenue. The Montrose plant property and areas



impacted by releases from that property, the Montrose Chemical Corporation Superfund Site, were added to the Superfund National Priorities List in 1989.

The land upon which the Del Amo Site sits is a relatively flat alluvial plain. Underlying the Site are alluvial deposits of sands, silts, and clays that extend down hundreds of feet. These deposits contain four distinct and separate aquifers, the third and fourth (deepest) of which are used for municipal drinking water. There are no surface water resources at the Site.

To date, no man-made structures from the original synthetic rubber manufacturing operations have been discovered with the exception of the waste pits and ponds in the Waste Pits Area. The Waste Pits Area contains the most concentrated sources of waste materials generated by the synthetic rubber operations, as well as other related hazardous substance contamination. The Waste Pits Area, a series of six former waste disposal pits and four former evaporation ponds, had been covered or filled with soil at various points in the past.



## **2.2 Site History and Enforcement Actions**

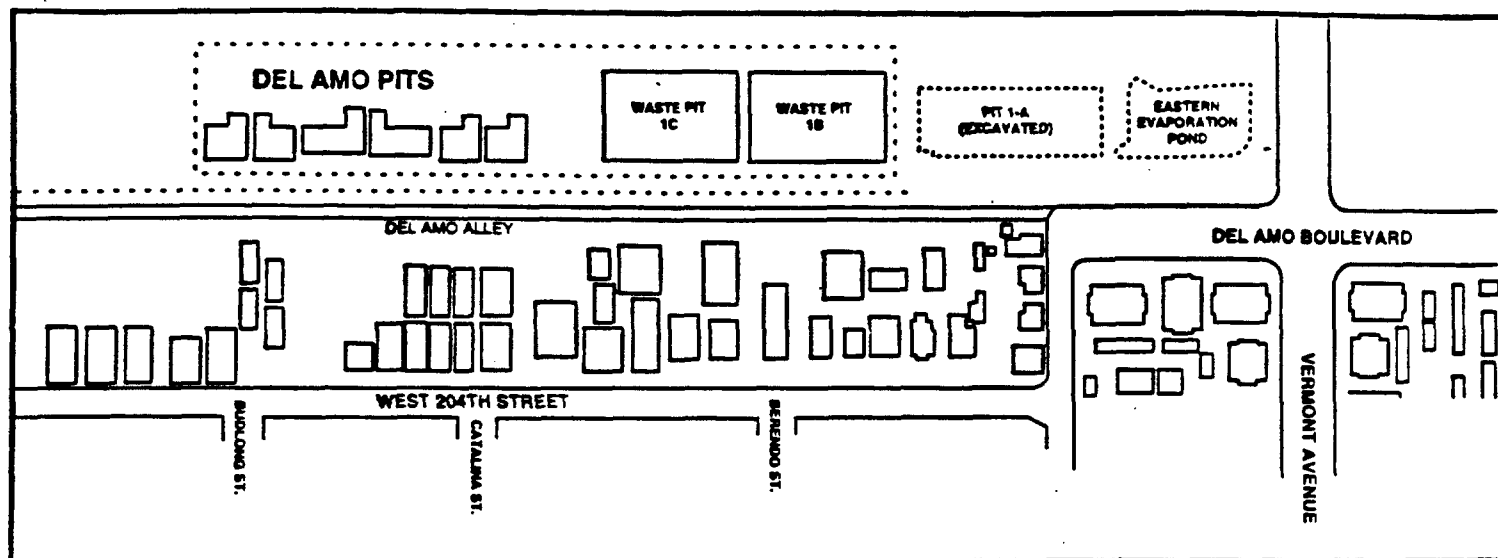
From 1943 until 1972, a synthetic rubber manufacturing operation, consisting of three separate plants, covered 280 acres at the Site. Built to produce synthetic rubber during World War II, the 280-acre operation, from 1942 until 1955, consisted of a styrene plant operated by Dow Chemical Co., a butadiene plant operated by Shell Oil Co., and a synthetic rubber (copolymer) plant operated by U.S. Rubber Co., Goodyear Tire & Rubber Co., and others. During this period, the United States owned all three plants, which were operated by the above-noted companies under agreements with the United States. In 1955, the United States sold all three plants to Shell Oil Company and Shell continued to operate these plants until 1971.

Synthetic rubber was produced by manufacturing styrene and butadiene separately, piping them to the rubber plant, and then chemically synthesizing the two into synthetic rubber. (See Figure 1 - Location Map). Raw materials and finished products were stored primarily in aboveground tanks. Some feedstock chemicals, particularly benzene, were delivered via underground pipeline from off-site sources. The styrene plant consisted of approximately 106 acres. The primary feedstocks for styrene manufacture were propane and crude benzene. Other chemicals used or produced in the process include toluene, ethylbenzene, styrene, caustic, hydrochloric acid, and sulfuric acid. The butadiene plant consisted of approximately 90 acres. Butadiene is a gas at standard temperature and pressure. Butadiene feedstock including a mixture of butane, butylene, and butadiene, were received primarily by pipeline. The copolymer plant occupied approximately 82 acres. Synthetic rubber was produced in a series of reactions by combining styrene and butadiene with lesser amounts of other chemicals including soap solutions and acid solutions.

Within each plant, wastes from the production processes were directed into separator units. Settled sludge from the separator units was disposed of either off-site or in a waste disposal area located on-Site. Waste disposal impoundments were located on two parcels (the Waste Pits Area) covering a total of approximately 4 acres at the southern boundary of the styrene plant, including four evaporation ponds (referred to as pits 1-A through 1-C and the eastern evaporation pond) and six waste pits (referred to as pits 2-A through 2-F). The 1-series evaporation ponds received aqueous waste, and the 2-series pits received semi-viscous to viscous wastes. All of the pits and ponds were unlined. (See Figure 2 - Waste Pits Area). The 2-series pits received an aluminum chloride complex, containing a large amount of hydrocarbons. The 2-series pits also received heavy impurities and tars, including sulfur tars from the styrene purification process. The four 1-series evaporation ponds received a variety of materials, including acid sludge (a by-product of the treatment of benzene and sulfuric acid), kaolin clay (used to dehydrate alcohol and produce ethylene) and lime slurry (a by-product of a zeolite softening system). The evaporation ponds also received the heavy hydrocarbons that had settled at the bottom of the water skimmers in the styrene plant.

Upon closure of the three plants by Shell Oil Company in 1972, the unlined pits and ponds that were still open were covered with soil and surrounded by a double row of chain link

**FIGURE 2**  
**WASTE PIT AREA**



fence. In 1972, Shell sold the facility and the property to a development company and the three plants were dismantled. Most of the 280-acre area once occupied by the synthetic rubber manufacturing operation has since been redeveloped as an industrial park.

In 1983, the California Department of Toxic Substances Control (DTSC) began investigating waste disposal areas within the Waste Pits Area. In 1984, contamination was discovered in the waste pits area and underlying soils. From 1985 until 1991, Dow Chemical Company, Shell Oil Company and G.P. Holdings conducted RI/FS activities for Lot 36 under a Memorandum of Agreement and subsequently under an Administrative Order with the California Department of Toxic Substance Control (DTSC). In 1991, DTSC issued a Notice of Non-Compliance and terminated the Administrative Order.

In July 1991, EPA proposed the Del Amo Site be added to EPA's National Priorities List (NPL). Shortly after that, DTSC turned over regulatory responsibility for the Site to EPA. In June 1996, EPA re-proposed the Site with updated technical information.

On May 7, 1992, EPA, DTSC, and two potentially responsible parties, the Shell Oil Company and the Dow Chemical Company, entered into a Administrative Order on Consent (U.S. EPA Docket No. 92-13) agreeing to perform an remedial investigation and feasibility study for the Site. In addition, Dow and Shell agreed to perform an accelerated RI/FS for the Waste Pits Area. The purpose of these activities was to determine the nature and extent of

contamination at the Site and to determine feasible remediation options for the Site.

On July 15, 1994, EPA issued a Unilateral Administrative Order to the Shell Oil Company following the discovery of small areas or seeps of exposed waste at Pits 2-B and 2-A. The Order requires Shell to conduct regular inspection and maintenance of the Waste Pit Area and in particular, to detect and cover or remove exposed waste material.

The focused RI/FS for the Waste Pits Area is contained in two documents - the Waste Excavation Feasibility Study (WEFS) and the Focused Feasibility Study (FFS). Information and analysis meeting Superfund requirements for a remedial investigation and baseline risk assessment are contained in the FFSC Chapter 2 and Chapter 3, respectively, and related appendices. On November 30, 1994, EPA issued a Notice of Tentative Disapproval to the PRPs for the Waste Excavation Feasibility Study and the Focused Feasibility Study (FFS) for the Waste Pits Area. These documents were unacceptable due to their "overall poor quality, inaccurate or inappropriate assumptions, and inaccurate and unfounded conclusions." EPA required the PRPs to make significant revisions to the reports. In July 1995, EPA issued a Notice of Disapproval of the Waste Excavation FS on the grounds that it significantly failed to adequately address EPA comments. EPA then prepared a Waste Excavation Feasibility Study, which the PRPs incorporated into a revised FFS. EPA finally approved the revised Focused Feasibility Study Report for the Waste Pits Area in December, 1996.

### **2.3 Highlights of Community Participation**

This ROD (including the Response Summary) presents the selected remedial action for the proposed Del Amo Site Waste Pit Operable Unit. The remedial action is chosen in accordance with CERCLA, as amended by SARA, and to the extent practicable, in accordance with the National Contingency Plan. The decision for the Waste Pit Operable Unit is based on the Administrative Record established for this action.

On December 16, 1996, EPA issued the Proposed Plan for the Del Amo Waste Pit Operable Unit, and sought public comments on the Proposed Plan. On that date, a copy of the Administrative Record for the Proposed Plan, which included the Focused Feasibility Study and the Waste Excavation Feasibility Study, was placed in the local repositories near the Del Amo Site - the Torrance Public Library and the Carson Public Library. EPA established a 60-day period for the public to provide comments on the plan. During the comment period, EPA held a public meeting at the Torrance Cultural Arts Center, in Torrance, CA, to discuss the Proposed Plan with the public and receive public comments. The public comment period ended on February 13, 1997. The Proposed Plan and the subsequent invitation to the public meeting were both mailed to the entire Site mailing list, which includes approximately 1800 residents and other concerned citizens. In addition, the issuance of the Proposed Plan and the location and date of the Proposed Plan Public Meeting were advertised in the local newspaper, the Torrance Daily Breeze. In response to the comments EPA received from the public, EPA prepared a Response Summary, which is part of this ROD.

EPA has conducted frequent public meetings since March 1994, approximately every two to three months, to present and discuss information and issues concerning both the proposed Del Amo Site and the adjacent Montrose Chemical Corporation NPL Superfund Site. Since assuming the lead for the Del Amo Site from the State of California in 1991, EPA has issued 22 Fact Sheets explaining the results of the RI sampling, the neighborhood sampling, the Site history, the Superfund process, and other matters. In addition, EPA held a community workshop to describe potential remedial alternatives in February 1996, upon initial development of draft remedial alternatives in the Focused Feasibility Study for the Waste Pits Area.

EPA made particular efforts to inform and communicate with the community regarding sampling conducted by EPA in residential areas adjacent to the southern boundary of the Waste Pits Area. In October 1993 and February 1994, EPA conducted soil sampling in residential lots adjacent to the Waste Pits Area and other residential lots adjacent to the southern boundary of the property formerly occupied by the Styrene Plant. The results of this sampling found contaminants associated with the Del Amo Site but at levels that did not pose an unacceptable risk to human health. EPA provided these sampling results, by letter, to owners and occupants of the properties sampled by EPA. EPA also discussed these results in a community meeting held on March 22, 1995 at Halldale School Auditorium near the site.

In the summer of 1994, EPA conducted air monitoring at the Waste Pits Area and

indoor/outdoor air monitoring at residential lots adjacent to the Waste Pits Area. These sampling results and the results of other sampling including soil, indoor dust and drinking water sampling, were presented in public meetings, held on May 24, 1995, and subsequent dates, at Residence Inn, Torrance . These results also did not find contaminants associated with the Waste Pits Area or the Del Amo Site at unacceptable levels. These sampling results were provided, via correspondence from EPA, to occupants and owners of the parcels sampled.

## **2.4 Scope and Role of OU or Response Action**

This ROD is for the Waste Pits Area at the proposed Del Amo Site, the first of three planned remedial decisions for the Site. An "operable unit" is a portion of a Site for which EPA selects a remedial action separately from the other operable units or the overall Site. Operable units can be defined by distinct physical areas of a Site, contaminated medium (e.g. groundwater vs. soils), or contaminants (e.g. metals vs. solvents). For the proposed Del Amo Site, EPA has broken RI/FS activities into three components: the Waste Pits Area, groundwater, and the remainder of the proposed Del Amo Site (primarily soil contamination). EPA's management approach to groundwater and other Del Amo Site RI/FS investigations may be changed at EPA's discretion.

Because the Waste Pits Area was the largest and most concentrated known source of hazardous substance contamination at the proposed Del Amo Site, and because of its close proximity to residences, EPA decided it was appropriate to accelerate the schedule for the Waste Pits Operable Unit RI/FS.

This Record of Decision for the Waste Pits Operable Unit is a final remedial decision for the Waste Pits area, addressing the potential for human exposure to hazardous substances on or near the ground surface of the two lots (Lot 36 and Lot 37) that make up the Waste Pits Area. However, this ROD is an interim remedial decision for groundwater by addressing the potential for migration of hazardous substances at the Waste Pits area from the waste material, soil or to groundwater. This ROD is an interim remedial decision for groundwater because the actions selected in this ROD pertain only to the Waste Pits area as a groundwater contaminant source. There are other areas that are sources of groundwater contamination at the Del Amo Site in addition to the Waste Pits Area. Generally, EPA selects interim actions which are anticipated to be consistent with a final remedy. The groundwater operable unit ROD will select final remedial actions, if any, for the Site-wide groundwater contamination. In so doing, the groundwater operable unit ROD may include adjustments to groundwater-related decisions made in this ROD. This ROD does not make any remedial decision concerning the groundwater beneath the Waste Pits Area or any other area of the proposed Del Amo Site.

A decision concerning remedial actions, if any, to address groundwater contamination will likely be the next remedial decision made by EPA for the proposed Del Amo Site. Groundwater contamination at the Site (including known human carcinogens) appears to exhibit the potential to spread and to reach aquifers being used for drinking water unless response activities are taken. Any principal threats associated with the groundwater will be identified in the studies, remedial plans and selections for the groundwater operable unit. The third and final EPA ROD will address the remainder of the proposed Del Amo Site other than the waste pits and groundwater, principally soil contamination. Any principal threats associated with soils in the rest of the Del Amo facility will be identified in the studies, remedial plans and selections for the operable unit covering the remainder of the Del Amo Site.

## **2.5 Summary of Site Characteristics**

The Waste Pits Area consists of four former evaporation ponds and six former disposal pits on two lots (Lots 36 and 37 of the Los Angeles County Assessors Map Number 7351-034 Northwest). See Figure 2. The former evaporation ponds have been designated as "Pits 1A, 1B, 1C," and the "Eastern Evaporation Pond." The former disposal pits have been designated as "Pits 2A, 2B, 2C, 2D, 2E, and 2F." All of the series 2 Pits and Pits 1B and 1C are located on Lot 36, which is owned by a subsidiary of Shell Oil Company, Triton Diagnostics. Currently, Lot 36 of the Waste Pits Area is a vacant lot, surrounded by a double row of chain-link fencing and covered by soil fill and weeds. An earthen mound approximately 15 feet high is present over the western portion of the area. Pursuant to a unilateral administrative order, Shell Oil Company conducts regular inspections of Lot 36 as well as regular fence maintenance and weed mowing. Pit 1-A and the Eastern Evaporation Pond are located on Lot 37 which is owned by Western Waste Industries. Lot 37 is also currently a vacant lot covered by soil fill and vegetation and surrounded by a double row chain-link fence.

The waste material in the pits contains two main types of hazardous substances that are of concern: semi-volatile organic compounds (SVOCs) and volatile organic compounds (VOCs) (see Table 1). Soil beneath and adjacent to the waste material is also contaminated with SVOCs and VOCs. Benzene, a VOC and known human carcinogen, is the most frequently found hazardous substance and is present in the highest concentration of all VOCs found in the waste, the soil, and the groundwater of the Waste Pits Area. The SVOCs found most often and in the highest concentration in both the waste and soil of all Polycyclic aromatic hydrocarbons (PAHs) is naphthalene. Naphthalene is not classified as a human carcinogen, but it can cause a number of adverse health effects in humans resulting from acute or chronic exposure, including cataracts, dermatitis, and anemia. Concentrations of metals detected in the waste pits were below PRGs (preliminary remediation goals) except for arsenic. Arsenic was detected at a concentration of 25 mg/kg, which exceeds arsenic's PRG of 2.4 mg/kg. This is consistent with background levels of arsenic in California soils, which typically have such elevated concentrations. Hydrogen sulfide ( $H_2S$ ) was also found, with the maximum emission rate being from the 2-series pits, 2-C, 2-D and 2-F, at 11,060 mg/m<sup>2</sup>/min, upon disturbance.

The waste material in pits 1B and 1C (former evaporation ponds) is covered with 2-4 feet of soil fill, and the waste extends down an average of 9 feet. The waste material in the 2-series pits (former disposal pits 2A - 2F) is covered with 3-15 feet of soil fill, and the waste extends down 21 to 32 feet. The estimated volume of the waste material itself is 15,600 yd<sup>3</sup>, and the estimated volume of very heavily contaminated soil adjacent to the waste material is 17,100 yd<sup>3</sup>. Beneath several of the pits, contaminated soil extends down to the water table, a depth of approximately 60 feet. The lateral extent of the contaminated soil is roughly confined within the inner fence that surrounds the pits. The estimated volume of these farther reaches of contaminated soil surrounding the pits is 300,000 yd<sup>3</sup>.

The groundwater beneath the pits is heavily laden with hazardous substances from both the waste pits as well as other upgradient sources. The predominant contaminants present in



the groundwater beneath and immediately downgradient of the pits are: benzene, ranging from 12,000 ppb to 470,000 ppb and averaging 171,000 ppb in the monitoring wells as of the late 1996 sampling round, ethylbenzene ranging from less than 100 ppb to 15,000 ppb and averaging 4,200 ppb, and phenol, ranging from 29 ppb to 440 ppb and averaging 180 ppb in the same monitoring round. The data shows a sharp rise in groundwater contaminant concentrations in the immediate vicinity of the Waste Pits Area, as compared to the monitoring wells further upgradient. This is indicative of the Waste Pits Area being a source of groundwater contamination. If the Waste Pits were not a source, the groundwater contaminant concentrations from upgradient sources would decline as the water moved downgradient. Thus, the data clearly indicates that contaminants from the waste pits are migrating to and causing significant contamination of the underlying groundwater. The data also shows there is contamination in the soil underlying the waste pits. Contamination has migrated through the waste pits and into the vadose zone.

**TABLE 1 - Chemicals of Concern at Waste Pits Area  
(parts per million, ppm)**

Chemical	1-Series Pits	2-Series Pits	Soil Below	Soil Adjacent
Total Semi-volatile Organic Compounds	1,000 ppm - 38,000 ppm	22 ppm - 30,200 ppm	1 ppm - 10,199 ppm	ND* - 1,393 ppm
Total Volatile Organic Compounds	126 ppm - 4,600 ppm	2,300 ppm - 117,000 ppm	ND* - 42,640 ppm	ND* - 10,400 ppm

\*Not Detected

Pit 1-A was excavated in the mid-1980's and soil contamination data was collected beneath the excavation floor before the excavation was backfilled with clean soil. The excavation was 6 feet deep at the eastern end, 25 feet deep at the western end, and covered the areal extent of Pit 1-A. Contaminant concentrations in the soil beneath the floor of the excavation ranged from nondetect to 16,000 ppm for naphthalene and from nondetect to 13,000 ppm for phenanthrene. It is believed that, similar to other pits, contamination in the soil beneath Pit 1-A extends to the water table.

Based on the analytical results from soil borings reported in the FFS, EPA has concluded that the Eastern Evaporation Pond does not contain soil contamination at unacceptable levels. Therefore given available information, EPA in this record of decision is determining that no remedial action at the Eastern Evaporation Pond is warranted at this time.

The exposure pathways of concern for the Waste Pits Area are groundwater exposure and surface exposure. The possibility of volatile contaminants migrating to nearby homes and causing exposure to residents was investigated, but EPA found it not to be an exposure

pathway of concern. The groundwater beneath the Waste Pits is heavily laden with contaminants from the pits, as shown by the high contaminant levels found in the groundwater investigations. To investigate potential surface exposures, air emission tests were conducted above the waste and adjacent contaminated soil. Results indicated that all the pits contain waste that is capable of emitting significant levels of VOCs into the air if disturbed (i.e. excavated). The 2-series pits are capable of emitting significant levels of hydrogen sulfide ( $H_2S$ ) gas if the waste comes into contact with air. Emissions of benzene and  $H_2S$  gas into the atmosphere are of greatest concern due to adverse health effects that could result from exposure.

Emissions were measured during a "downhole flux monitoring" investigation, the results of which are summarized in a report entitled "Data Summary Report, Measurement of Emissions Rates and Specifications of Vapor Phase Contaminants from Disturbed Waste," prepared by Dames & Moore, dated April 30, 1996. This investigation found VOC emissions including benzene, toluene, ethylbenzene and styrene. Benzene was found at a maximum concentration of 24,000 mg/kg at 35 ft bgs (below ground surface) and ethylbenzene at a maximum concentration of 18,000 mg/kg, also at 35 ft bgs. VOC concentrations were less in 1-B and 1-C than in the 2-Series pits. SVOCs detected in the pits included anthracene, chrysene, fluorene and naphthalene. Hydrocarbon emissions were higher in the 2-Series pits ( $10^4$  -  $10^5$   $\mu g/m^2/min$ ) than the 1-B and 1-C pits ( $10^5$  -  $10^6$   $\mu g/m^2/min$ ). Hydrogen sulfide ( $H_2S$ ) was found, with the maximum emission rate being from the 2-series pits, 2-C, 2-D and 2-F, at 11,060 mg/ $m^2/min$ . Non-methane hydrocarbons were found at a maximum concentration of 50,000 ppmv (parts per million volume).

Soil gas and air monitoring were also conducted in the vicinity of the pits and fence line, the results of which are summarized in "Final Report, Ambient Air, Surface Flux, and Soil Gas Characterization" prepared by CH2M Hill, dated January 26, 1996. The ambient air monitoring detected benzene in the range of 0.57 - 3.2 ppbv, which is within background concentration ranges. Soil gas testing found benzene (maximum concentration 35 ppbv), toluene (51 ppbv), 1,2 xylene (43 ppbv), and styrene (3.1 ppbv). These concentrations do not result in indoor concentrations above PRGs in adjacent residential properties. Surface Flux testing revealed a maximum benzene concentration of 180 ppbv, a maximum styrene concentration of 9.3 ppbv, and a maximum hydrogen sulfide concentration of 9 ppbv. This value is within the range of background ambient air concentrations.

The backyard soil samples from residences on 204th street are summarized in a memorandum from Tom Dunkelman, then Project Manager for the EPA, dated December 3, 1993. The results showed that arsenic, total chromium and benzo pyrene were all below PRG's. DDT was the only contaminant that was found in concentrations above the PRGs, which is attributed to the Montrose Site.

Residential indoor and outdoor air monitoring was summarized in the report entitled "Final Report, Residential Indoor Air Characterization Study, West 204th Street Temporary

Relocation Zone" prepared by CH2M Hill, dated March 16, 1996. Benzene was found above its PRG of 7.0 ppbv at two residences. In the first residence, 1051 204th St, the concentration was 11.6 ppbv; upon additional testing, however, benzene was found to be below its PRG. The original value was thought to be from a gas line leak. At the second residence, 1063 204th St., benzene was found at a concentration of 8.7 ppbv. Household cleaning products were removed and additional testing was performed where benzene was found to be below its PRG. The backyard air sampling found the ambient air to be within background concentrations.

## **2.6 Summary of Site Risks**

To determine the potential health risks resulting from contamination at hazardous waste Sites, EPA conducts risk assessments. An EPA risk assessment estimates the *potential* adverse effects on human health from *potential* exposure to Site chemicals using Site data and a theoretical model. To do this, the risk assessment must first assume how the area and its surroundings are to be used, determine who might be affected by the Site, and ascertain the pathway by which they may be affected. The risk assessment must then utilize Site data to determine which chemicals people may be exposed to and at what concentrations, and then select assumptions for the frequency and duration of the exposure. Finally, health information about each chemical is combined with all the other data and assumptions mentioned, to calculate the risk. Conservative assumptions as well as limitations to both our knowledge and the risk calculations must be recognized when drawing conclusions and utilizing these calculations to make remedial decisions.

As stated in Chapter 3 of the FFS, the waste pits baseline risk assessment (risk assessment) assumed that the future use of the Waste Pits Area would remain consistent with current uses, and that the current conditions of the Waste Pits Area would remain in the future. These assumptions include the Waste Pits Area being surrounded by a double row of chain-link fence, soil fill covering the waste, and the area being routinely inspected and maintained. The risk assessment also assumed that the people most affected by any hazardous substance releases from the Waste Pits Area would be residents located at the fence line on the south side of the pits, office workers located at the northern fence line, and a maintenance worker on the waste pits Site itself. Finally, it assumed that the existing controls described above would prevent direct contact with waste and contaminated soil, and therefore, the only pathway by which people could be exposed to the chemicals at or near the ground surface would be from inhaling chemical vapors.

The risk assessment did not quantitatively evaluate potential future exposures that might occur if conditions at the Waste Pits Area were to change (e.g., if the soil fill cover over the waste were allowed to erode,). If those conditions should change, exposures and resultant risks to humans at or in the vicinity of the Waste Pits Area would likely be substantially higher and at unacceptable levels.

The risk assessment also did not quantitatively evaluate risks associated with contaminated groundwater. Because this ROD selects an interim, not final action for groundwater, potential risks associated with groundwater will be assessed separately and presented at the time EPA issues its proposed remedial plan for groundwater at the Del Amo Site. While groundwater risks are not included in the risk assessment that is presented in the FFS, it should be noted that it is unlikely that any persons would be exposed to vapors from the pits and the groundwater contaminated by the pits at the same time. EPA believes that these two types of risk can be considered independently.

The risk assessment evaluated current and future risks in order to provide a basis for cleanup decisions contained in this ROD. The risk assessment did not evaluate past exposures to hazardous substances that may have been released from the Waste Pits Area in the past nor does the risk assessment evaluate the possible health effects that could arise from those exposures, if they existed.

The risk assessment was performed utilizing Site data from soil gas and "flux chamber" sampling of the waste material and adjacent soil at the Waste Pits Area. All contaminants detected in these sampling events were then evaluated by the risk assessment (see Table 2 for the contaminant list). To define the contaminant concentrations to which residents, office workers, and maintenance workers would be exposed under various scenarios, the flux chamber data were used as input to an air dispersion model. The model calculated the hypothetical contaminant concentrations at the fence lines surrounding the pits, where it was assumed the office workers and residents would be located.

The reasonable maximum exposures were calculated using conservative assumptions. These included: (1) assuming that the emissions emanate from both the waste and the surrounding soil; (2) assuming that *all* of the area of waste pits emit at the maximum emission rate ever measured at any point on the pits; (3) assuming that the soil adjacent to the pits emits at the same rate as the pits; and (4) assuming that the exposed populations are working or living directly at the fence line. An air dispersion model was used to assist in making these evaluations. It was assumed that the maintenance workers would be present at the Waste Pits Area. The risk assessment assumed that the neighboring residents live at the fence line 24 hours/day, 350 days/year, for 30 years, and that the office workers are working at the fence line 10 hours/day, 5 days/week, for 25 years. The assessment compared Site maintenance workers' potential exposure to the OSHA Permissible Exposure Limits (PELs) for the workplace because they would be expected to work at the Waste Pits Area only periodically.

EPA uses two different indicators that describe a chemical's potential health effects: the "carcinogenic effects" and the "non-carcinogenic effects." To calculate carcinogenic effects, the risk assessment began with "cancer potency factors" (CPFs). The cancer potency factors for the chemicals of concern for the waste pits are shown in Table 2. Cancer potency factors have been developed by EPA's Carcinogenic Assessment Group for estimating excess lifetime cancer risks associated with exposure to potentially carcinogenic chemicals. CPFs, which are expressed in units of  $(\text{mg/kg-day})^{-1}$ , are multiplied by the estimated intake of a potential carcinogen, in  $\text{mg/kg-day}$ , to provide an upper-bound estimate of the excess lifetime cancer risk associated with exposure at that intake level. The term "upper bound" reflects the conservative estimate of the risks calculated from the CPF. Use of this approach makes under-estimation of the actual cancer risk highly unlikely. Cancer potency factors are derived from the results of human epidemiological studies or chronic animal bioassays to which animal-to-human extrapolation and uncertainty factors have been applied.

Excess lifetime cancer risks were then determined by multiplying the chemical intake

level with the cancer potency factor. These risks are probabilities that are generally expressed in scientific notation (e.g.,  $1 \times 10^{-6}$  or  $1 \text{E-}6$ ). An excess lifetime cancer risk of  $1 \times 10^{-6}$  indicated that, as a plausible upper bound, an individual has an extra one in one million chance of developing cancer as a result of Site-related exposure to a carcinogen over a 70-year lifetime under the specific exposure conditions at a Site.

Non-carcinogenic effects are calculated using factors called "Reference doses" (RfDs). The Reference doses for the chemicals of concern for the waste pits are shown in Table 2. Reference doses have been developed by EPA for indicating the potential for adverse health effects from exposure to chemicals exhibiting non-carcinogenic effects. RfDs, which are expressed in units of mg/kg-day, are estimates of maximum quantities to which someone, including sensitive individuals, can be exposed for a long period of time without appreciable risk of harmful effects. Estimated intakes of chemicals from environmental media (e.g., the amount of a chemical ingested from contaminated drinking water) can be compared to the RfD. RfDs are derived from human epidemiological studies or animal studies to which uncertainty factors have been applied (e.g., to account for the use of animal data to predict effects on humans). These uncertainty factors help ensure that RfDs will not underestimate the potential for adverse non-carcinogenic effects to occur.

TABLE 2

TOXICITY CRITERIA FOR CHEMICALS OF POTENTIAL CONCERN

Chemicals of Potential Concern	Cancer Classification	Oral Ingestion		Inhalation	
		Slope Factor (kg-d/mg)	Reference Dose (mg/kg-d)	Slope Factor (kg-d/mg)	Reference Dose (mg/kg-d)
Benzene	A	0.029	0.0017	0.029	0.0017
sec-Butylbenzene	nd		0.01		0.01
1,2-Dichlorobenzene	D		0.09		0.057
1,4-Dichlorobenzene	C	0.024	0.23	0.024	0.23
Ethylbenzene	D		0.10		0.29
Hydrogen sulfide	nd		0.003		0.00029
Isopropylbenzene	nd		0.04		0.0026
Isopropyltoluene	nd		0.20		0.11
Methylene chloride	B2	0.0075	0.06	0.0016	0.86
Napthalene	D		0.04		0.04
Phenanthrene	nd		0.04		0.04
n-Propylbenzene	nd		0.04		0.0026
Styrene	nd		0.20		0.29
Tetrachloroethene	nd	0.052	0.01	0.002	0.01
Toluene	D		0.20		0.11
1,2,4-Trimethylbenzene	nd		0.05		0.05
1,3,5-Trimethylbenzene	nd		0.05		0.05
Xylene (mixed)	D		2.00		0.20

Cancer Classification:

A = human carcinogen; B1 = probable human carcinogen, limited human data;  
 B2 = probable human carcinogen (sufficient evidence in animals, inadequate or no evidence in humans);  
 C = possible human carcinogen; D = not classifiable as to human carcinogenicity;  
 nd = no data.

Potential concern for non-carcinogenic effects of a single contaminant in a single medium is expressed as the Hazard Quotient ("HQ," the ratio of the estimated intake derived from the contaminant concentration in a given medium to the contaminant's reference dose). By adding the HQs for all contaminants within a medium or across all media to which a given population may reasonably be exposed, the Hazard Index (HI) can be generated. The HI provides a useful reference point for gauging the potential significance of multiple contaminant exposures within a single medium or across media. A Hazard Index of 1 or greater indicates the potential for adverse health effects from exposure to the chemicals at the given concentrations and exposure durations.

For surface emission exposures, the risk assessment results show that the maximum cumulative risk to the residents is  $2 \times 10^{-6}$  (2 in one million lifetime chance of death by cancer), the maximum cumulative risk to the office worker is  $3 \times 10^{-7}$  (3 in ten million lifetime chance of death by cancer), and the maintenance worker's exposure is always below the OSHA Permissible Exposure Limit. When evaluating non-cancer effects, the risk assessment found that the Hazard Index for all the contaminants in all the exposure scenarios is less than 1, indicating that persons would not be exposed to waste pits contaminants above levels of concern.

Based on the assumptions described above, the results of the waste pits risk assessment indicate that contaminants do not currently pose an unacceptable threat to human health for persons living or working at the ground surface at or near the pits, provided that the physical conditions and emissions rates from the pits stay as they are today. (see Table 3). However, while surface risks under current conditions are acceptable, there remains nonetheless a significant possibility that a release of hazardous substances could occur that would result in an unacceptable risk. Specifically, if the waste pits were disturbed, significant emissions of volatile contaminants, particularly hydrogen sulfide, could be released, which could pose a significant and unacceptable risk to the public. There is substantial uncertainty regarding the reliability of the risk assessment assumption that the existing conditions (i.e. fencing) is adequate to prevent human intrusions into the Site and potential human incursions into the waste itself. Any future development activities which include trenching or excavations for structures, pipeline or utilities would result in disturbance of the soil and waste materials resulting in the release of hazardous substance. Such human incursions could result from digging since the 1-series pits are only covered with 2-4 feet of soil. Finally, natural incursions could take place that would expose waste material to the surface, such as acute erosion from large storm events (the 1-series pits are only covered with 2-4 feet of soil). Emissions testing of disturbed waste, conducted in 1974 and 1992, indicate that upon disturbance, the waste material can emit volatile contaminants at concentrations as high as 11,060 mg/m<sup>2</sup>/min hydrogen sulfide, 68,000 mg/m<sup>2</sup>/min benzene and 1000 mg/m<sup>2</sup>/min styrene. Acute exposure to these contaminants can cause irritation, dizziness, suffocation, and even death.

EPA's policy on utilizing baseline risk assessments in making risk management and remediation decisions is set out in OSWER Directive 9355.0-30, dated April 22, 1991. This policy states, in part, that the criterion of a baseline risk from Site conditions sufficient to warrant

remedial action can be met where Maximum Contaminant Levels (MCLs) are exceeded in groundwater at the Site. The groundwater beneath the waste pits Site contains contaminant concentrations in excess of MCLs as a direct result of uncontrolled migration of waste pits contamination into the groundwater. The FFS states, in Chapter 4, that "When material was first deposited in the waste pits . . . it is likely that there was some amount of free liquid (e.g. aqueous phase contamination) which migrated downward through the soil until it reached groundwater." Consistent with EPA policy, this exceedance of MCLs in groundwater beneath the pits supports the need for remedial action. In this ROD, the major remedial actions selected by EPA will result in protection of groundwater. The RCRA-equivalent cap will prevent surface water infiltration into the Waste Pits Area which could otherwise act to carry hazardous substances, present in the waste material or vadose zone, down into the groundwater. The SVE system will act to protect groundwater by removing hazardous substances that are present in the vadose zone at the Waste Pits Area or that may be released into the vadose zone in the future from the waste materials. All groundwater under the pits is classified as a potential future drinking water source by the State of California.

Given these uncertainties and potential risks, EPA has determined that actual or threatened releases of hazardous substances from this Site, if not addressed by implementing the response actions selected in this ROD, may present an imminent and substantial endangerment to public health, welfare, or the environment.

An assessment of ecological risks was performed when the State of California was the lead agency for the Site. That assessment concluded that no plant species listed as rare and endangered or sensitive were observed at the Site or in the immediate Site vicinity. EPA is adopting these conclusions and relying on them for the purposes of this ROD.

**TABLE 3**  
**MAXIMUM RISKS**

Exposed Population	Cumulative Cancer Risk	Cumulative Non-Cancer Hazard Index	Percentage of Workplace PEL * Exposed to
Residents	2x10e-6	0.4 (children)	0.09% (Benzene)
Office Workers	3x10e-7	0.04 (adults)	
Maintenance Workers			



## **2.7 Description of Alternatives**

The alternatives considered by EPA as possible cleanup options for contaminated waste and soil at the Waste Pits Area are described below.

### **ALTERNATIVE 1: NO ACTION**

Under this alternative, no action would be taken at the Waste Pits Area. No remediation or monitoring of contaminated media would occur, and no access or deed restrictions would be implemented. This alternative satisfies the NCP requirement for inclusion of a no-action or no-further action alternative among the options considered. Alternative 1 would neither reduce any site-related surface risk (described in Section 2.6 - "Summary of Site Risks") nor do anything to prevent contamination from the pits from continuing to threaten groundwater. There would be no cost for Alternative 1. This Alternative would not comply with the major Applicable or Relevant and Appropriate Requirements (ARARs) regarding closure of hazardous waste disposal facilities.

### **ALTERNATIVE 2: INSTITUTIONAL CONTROLS**

This alternative includes maintenance of the soil and vegetation cover currently present on the site, installation of surface water controls to prevent ponding of water and runoff onto adjacent properties, placement of deed restrictions prohibiting future residential use or any other use that could impact the integrity of the soil cover, and upgrading and maintaining the existing perimeter fence. This alternative also includes groundwater monitoring to evaluate potential changes in groundwater conditions over time.

Alternative 2 would not reduce any site-related surface risk (described in Section 2.6 - "Summary of Site Risks"). In particular, this alternative would do little to mitigate adverse exposures of the public to waste pit contaminants in the event that the current cap is eroded, disturbed, or displaced. In addition, this alternative would do nothing to prevent pits contamination from continuing to migrate into the groundwater.

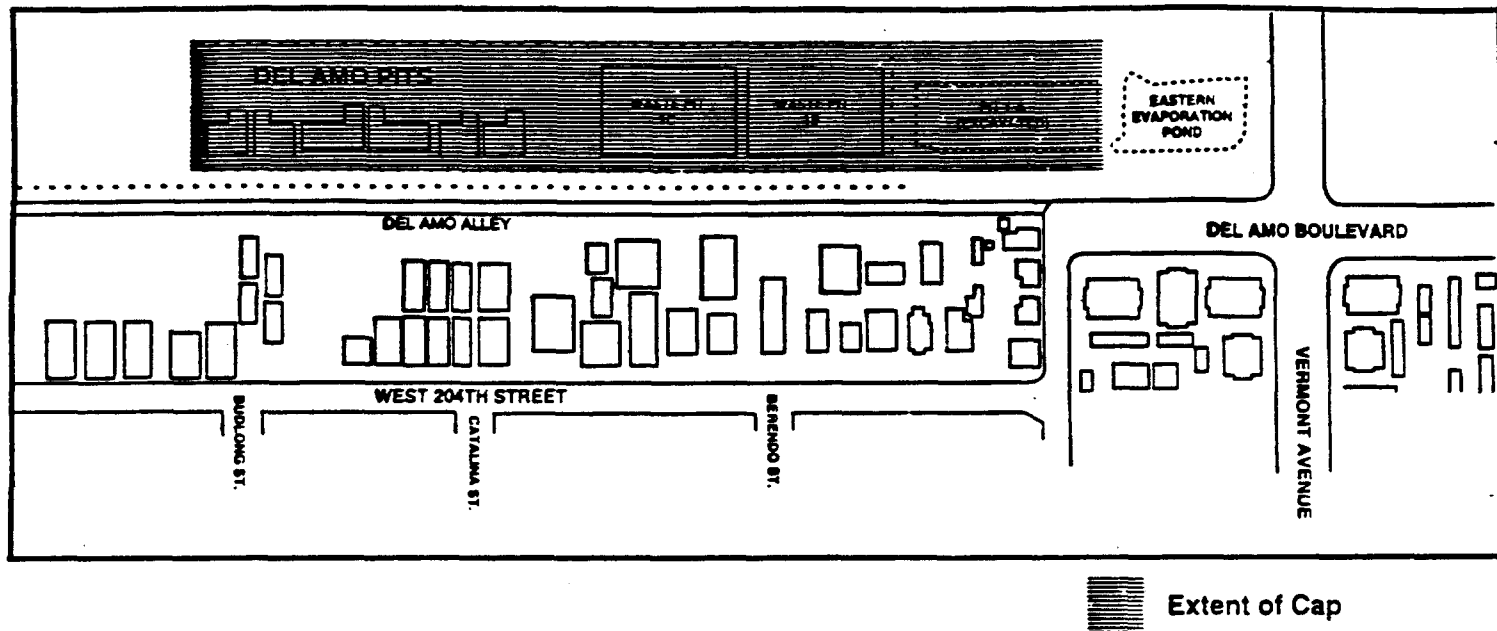
The cost of Alternative 2 would be approximately \$790,000 (total present worth), but it would not meet the major relevant and appropriate ARARs regarding closure of hazardous waste disposal facilities. To prevent inappropriate future land use or development, this alternative would require institutional controls that prohibit future residential use of the Waste Pits Area and prohibiting future use which could impact the integrity of the cap.

### **ALTERNATIVE 3: RCRA-EQUIVALENT CAP**

Under this alternative, a RCRA-equivalent cap would be constructed over the waste and contaminated soil. There are approximately 15,600 yd<sup>3</sup> of waste in the pits and approximately 317,100 yd<sup>3</sup> of contaminated soil surrounding the pits that would be covered by the cap. Based

on existing information, the cap would cover slightly less than 4 acres (See Figure 3). The RCRA-equivalent cap would consist of multiple layers, typically including a vegetated cover, a marker bed, a drainage layer, a low permeability layer (including a high density plastic liner), a gas collection layer, and a grading layer.

**FIGURE 3**  
**EXTENT OF CAP (APPROXIMATE)**



The major ARARs that would be met during implementation of this action include closure requirements for hazardous waste disposal facilities. Monitoring associated with the cap would include soil vapor monitoring at varying depths around the pits area, which would help determine whether any vapors are migrating or spreading laterally out from under the cap. Final design of the cap and monitoring system would be determined during the remedial design phase of the project. Long-term maintenance of and repairs to the cap would also be conducted.

To prevent inappropriate future land use or development, this alternative would also require deed restrictions, prohibiting future residential use of the Waste Pits Area and prohibiting future use which could impact the integrity of the cap.

Alternative 3 would eliminate any surface risk associated with the waste pits area. It would also reduce the amount of contamination migrating from the waste pits and adjacent soil into the groundwater. It would accomplish this by preventing infiltration of water from the ground surface; however, some amount of contamination would continue to migrate into the groundwater via vapor migration and via advection in draining soil water.

The cost of Alternative Three would be approximately \$2,833,000 in capital costs, \$1,410,000 in operation and maintenance costs, and a total of \$4,243,000 (all costs are shown in

terms of present worth).

Alternative 3 would require an estimated 6 to 12 months to design and construct.

#### **ALTERNATIVE 4 RCRA-EQUIVALENT CAP AND SOIL VAPOR EXTRACTION OF CONTAMINATED SOIL**

This alternative consists of the those actions discussed in Alternative 3, and adds a soil vapor extraction (SVE) component. Soil vapor extraction would physically remove volatile contaminants from soil by moving them into the soil vapor and then removing the vapor for treatment. Under Alternative 4, the SVE system would be designed to limit the amount of contaminants that move from the waste pits or the soils beneath the pits into the groundwater.

The SVE system would be applied to the soils under and adjacent to the pits, including both coarse and fine-grained soil layers. The SVE system would not be applied to the waste material itself, because it is too dense and would not provide sufficient air permeability to allow for vapor extraction. The extracted air stream would be treated to remove the contamination prior to being vented into the atmosphere. The actual width and depth of the soil vapor extraction zone would vary across the area to some degree, based on a highly detailed review of soil characteristics and contaminant distribution to be made during remedial design and system installation. In general, the SVE coverage would extend vertically from just below each pit to just above the capillary fringe above the groundwater table. The SVE coverage would extend horizontally such that SVE is active wherever soil and soil vapor concentrations exceed interim soil remediation standards. It is estimated that the volume of soil within which the SVE system would be applied is approximately 317,100 yd<sup>3</sup>.

Interim soil remediation standards would be established to protect groundwater from significant additional contamination emanating from the waste pits. The focus of the SVE action, cleaning the soil to the interim soil remediation standard, would be to ensure that: (1) contaminants already in the soils under the pits do not continue to significantly contribute to groundwater contamination or counter future groundwater remedial efforts, and (2) contaminants still in the waste in the pits, which may leach out of the pits in the future, cannot pass through the soils and significantly contribute to groundwater contamination or counter future groundwater remedial efforts.

Major ARARs would be met during operation of the SVE system including emission standards for the vapor treatment system.

This alternative also includes appropriate soil and soil gas monitoring to evaluate remediation progress.

The cost of Alternative Four would be approximately \$6,290,000 in capital costs, \$2,690,000 in operation and maintenance costs, and a total of \$8,980,000 (all costs are shown

in terms of present worth).

Alternative 4 would require an estimated 8 to 12 months to design and construct. It is estimated that the SVE system would have to operate for five years before meeting the interim soil performance standards. Upon reaching those goals, the SVE system would need to be operated whenever more contaminants migrating from the pits and adjacent soil surpass the remediation goals set in either this ROD or as revised by the future groundwater ROD.

**ALTERNATIVE 5 COMPLETE EXCAVATION OF 1-SERIES AND 2-SERIES PITS  
BENEATH AN ENCLOSURE AND SOIL VAPOR EXTRACTION OF  
CONTAMINATED SOIL**

This alternative includes complete excavation and offsite disposal of waste within the 1 series pits and the 2 series pits, and excavation of contaminated soil 5 feet beneath and around the boundary of these pits. The total excavation volume for Alternative 5 is estimated to be about 42,900 cubic yards. Upon removal of the waste, the risk posed by potential surface emissions from the waste would be eliminated.

Expected high concentrations of VOC and hydrogen sulfide air emissions from disturbed waste material would require that the excavation be performed under a temporary enclosure equipped with a ventilation and emission control system. The ventilation system would reduce the concentration of airborne contaminants inside the enclosure, although workers inside the enclosure would still be required to wear protective clothing and self-contained breathing apparatus (SCBA) tanks. Exhaust hoods would be used to capture emissions from the face of the excavation and from the roll-off bins where excavated waste and soil would be stored prior to offsite transport. Contaminated air exhausted from within the enclosure would be treated on-site in a series of air treatment units prior to being released to the atmosphere. Upon excavation, the waste and soil would be transported to an offsite incinerator for treatment.

The major ARARs that would be met during implementation of the excavation phase include emission standards for the air containment and treatment system, disposal restrictions for the excavated waste, and excavation requirements.

The excavated area would be backfilled and a low-permeability cap would be installed after backfilling is complete. The cap would be designed with surface water controls to prevent ponding of water on its surface and to prevent runoff onto adjacent properties. Since contaminated soil beneath the waste would be left in place, a soil vapor extraction system as described in Alternative 4 would be required. To prevent inappropriate future land use or development, the alternative would also require deed restrictions. This alternative also includes groundwater monitoring to evaluate potential changes in groundwater conditions over time associated with the remediation.

Alternative 5 would require an estimated 2 years for excavation and backfilling.

Equipment design, procurement and construction, system start-up and shakedown, dismantling the enclosure and other equipment after excavation is complete would add an additional 2 years to the project, bringing the total project duration to an estimated 4 years.

The cost of Alternative 5 would be approximately \$95,820,000 in capital costs, \$1,490,000 in operation and maintenance costs, and a total of \$97,310,000 (all costs are shown in terms of present worth).

## **2.8 Summary of Comparative Analysis of Alternatives**

This section compares the remedial alternatives described in Section 2.7. The comparative analysis provides the basis for determining which alternative presents the best balance of EPA's nine Superfund evaluation criteria provided in 40 Code of Federal Regulations Section 300.430 (f) (criteria listed below). The first two cleanup evaluation criteria are considered *threshold criteria* that the selected remedial action must meet. The five *primary balancing criteria* are balanced to achieve the best overall solution. The two *modifying criteria*, state and community acceptance, are also considered in the remedy selection.

### **Threshold Criteria**

1. Overall Protection of Human Health and the Environment addresses whether an alternative provides adequate protection from unacceptable risks posed by the site.
2. Compliance with Applicable or Relevant and Appropriate Requirements (ARARs) addresses whether an alternative attains specific federal and state environmental requirements and state facility siting requirements, or provides grounds for a waiver.

### **Primary Balancing Criteria**

3. Long-Term Effectiveness and Permanence refers to the degree to which an alternative provides reliable protection of human health and the environment over time.
4. Reduction of Toxicity, Mobility, and Volume (TMV) through Treatment refers to the degree to which an alternative uses treatment to reduce the health hazards of contaminants, the movement of contaminants, or the quantity of contaminants at the site.
5. Cost evaluates the estimated capital, operation and maintenance, and indirect costs of each alternative in comparison to other equally protective alternatives.
6. Short-Term Effectiveness addresses the degree to which human health and the environment will be adversely impacted during construction and implementation of an alternative.
7. Implementability refers to the technical and administrative feasibility of an alternative. This includes technical difficulties and uncertainties and the availability of materials and services. It also includes coordination of federal, state, and local government efforts.

### **Modifying Criteria**

8. State Acceptance indicates whether the state agrees with, opposes, or has concerns about the preferred alternative.

9. Community Acceptance includes determining which components of the alternatives people in the community support, have reservations about, or oppose.

The strengths and weaknesses of the alternatives were weighed to identify the alternative providing the best balance with respect to the nine evaluation criteria.

### **Overall Protection of Human Health and the Environment**

The NCP requires that all alternatives be assessed to determine whether they can adequately protect human health and the environment, in both the short term and long term, from unacceptable risks. These risks can be mitigated by eliminating, reducing, or controlling exposure to hazardous substances, pollutants, or contaminants. Overall protection of human health and the environment draws on the assessments of other evaluation criteria, especially long-term effectiveness and permanence, short-term effectiveness, and compliance with ARARs. Reduction of toxicity, mobility, and volume is another important criterion for this overall evaluation.

Alternative 1: No Action. Of all the alternatives, Alternative 1 is the least protective of human health and the environment. Alternative 1 would not comply with ARARs for closure of hazardous waste disposal facilities (e.g. surface capping of areas that leave hazardous waste in place). Under Alternative 1, unchecked erosion of the surface soil cover would occur and eventually expose contamination that in some places is only two feet below the ground surface. Such erosion could allow direct contact with contaminants, allow water runoff and wind to transport contaminants to nearby yards, and allow vapors to escape into the air. This alternative would do nothing to prevent human access to the area and potential human incursion into the uppermost layers of waste. In addition, this alternative does nothing to prevent the downward migration of contaminants to groundwater currently in the waste and soils, and would not prevent contamination of groundwater caused by a rising water table contacting contaminated soil.

Each of the other alternatives incorporates, at a minimum, institutional controls to attempt to prevent human access to the contaminated area and possible human incursion into the uppermost waste layers. Several other alternatives incorporate source control measures to prevent further migration of contamination into the underlying aquifer. Because Alternative 1 has no provisions to prevent either potential human incursions into the contamination, continued contaminant migration into the underlying aquifer, or contamination of groundwater caused by a rising water table contacting contaminated soil, it is not protective of human health and the environment.

Alternative 2: Institutional Controls. Alternative 2 also would not comply with ARARs for closure of hazardous waste disposal facilities. However, unlike Alternative 1, Alternative 2 would include site maintenance of the existing soil cover and site fencing. Such maintenance would repair surface erosional problems before contamination can be exposed. In addition, this alternative provides some degree of prevention against human trespassing and potential human

incursion into the contamination by maintaining the existing perimeter chain-link fence. However, a perimeter chain-link fence is not a reliable long-term deterrent against trespassing, particularly given the proximity to residential properties. Finally, this alternative does nothing to prevent the downward migration to groundwater of contaminants currently existing in the waste and soils, and would not prevent contamination of groundwater caused by a rising water table contacting contaminated soil.

Several other alternatives contain more permanent measures to prevent human incursion into the contamination than does this alternative. Also, several other alternatives incorporate source control measures to prevent further migration of contamination into the underlying aquifer. Alternative 2 does not have lasting, reliable measures to prevent potential human incursion and contact with the contamination, it has no provisions to prevent continued contaminant migration into the underlying aquifer, and it has no provisions to prevent contamination of groundwater caused by a rising water table coming into contact with contaminated soil. Therefore, it is not protective of human health and the environment.

Alternative 3: RCRA-Equivalent Cap. Alternative 3 complies with ARARs for closure of hazardous waste disposal facilities by providing an appropriate surface cap over areas where hazardous waste is left in place. Construction of a RCRA-equivalent cap would result in a permanent cover over the Waste Pit Area that would eliminate the direct contact, ingestion and vapor inhalation exposure pathways that could result from uncontrolled erosion or human incursion into the contamination. The cap also provides a significant physical barrier against human incursions into the waste. In addition, the cap would provide some degree of groundwater protection by preventing a large amount of rainwater from infiltrating through the waste and contaminated soil. However, Alternative 3 would not eliminate the downward migration to groundwater of contaminants currently existing in the waste and soil, and it would not prevent contamination of groundwater caused by a rising water table contacting contaminated soil.

Alternatives 3 and 4 provide the second highest level of access prevention, second only to Alternative 5, which completely removes the waste material. Whereas it could still be theoretically possible that a human could intrude upon the cap and dig through it to expose contamination, the undertaking would be so significant as to render the possibility extremely unlikely. Regarding source control, Alternative 3 does not go as far as either Alternatives 4 or 5. Alternative 3 does nothing to eliminate the other possible mechanism, vapor migration, whereby the contamination could continue to impact the groundwater. Alternative 4 and 5 both accomplish that goal through active remediation. The State Water Resources Control Board considers groundwater beneath the pits a potential future drinking water source. For these reasons, Alternative 3 is not fully protective of human health and the environment.

Alternative 4: RCRA-Equivalent Cap and Soil Vapor Extraction. Alternative 4 complies with ARARs for closure of hazardous waste disposal facilities by providing an appropriate surface cap over areas where hazardous waste is left in place. This cap would achieve the same



objectives as the cap described in Alternative 3. In addition to the degree of groundwater protection provided by the cap, Alternative 4 also would utilize Soil Vapor Extraction to provide an even greater degree of protection for the groundwater by removing migrating volatile chemicals from the soil above the water table. This would protect the groundwater aquifer from the downward migration of contaminants that currently exist in the waste and soil, and it will also prevent significant contamination of groundwater caused by a rising water table coming into contact with contaminated soil.

Alternative 4, as was true for Alternative 3, would provide the second highest level of access prevention, second only to Alternative 5, which completely removes the waste material. The source control provided by Alternative 4 goes farther than Alternative 3 by removing volatile contaminants from the soil above the water table via Soil Vapor Extraction. However, Alternative 4 does not go as far as Alternative 5, which completely removes the contaminant source material. Because the State Water Resources Control Board considers groundwater beneath the pits a potential future source of drinking water, protection of the groundwater becomes an important factor in comparing the alternatives. Consequently, Alternative 4 is considered to be fully protective of human health and the environment.

Alternative 5: Complete Excavation of 1-Series and 2-Series Pits Beneath an Enclosure and Soil Vapor Extraction of Contaminated Soil. Alternative 5 complies with ARARs for closure of hazardous waste disposal facilities by excavating and removing the remaining hazardous waste mass and providing an appropriate cap for areas with soil contamination. By removing the waste mass, this alternative eliminates possible human exposures from direct contact, ingestion and vapor inhalation pathways at the surface. In addition, the waste would no longer be a source of groundwater contamination. The remaining soil contamination would be remediated with a Soil Vapor Extraction system. The SVE system would protect the groundwater from the downward migration of the contaminants remaining in the soil, and it would prevent significant contamination of groundwater caused by a rising water table contacting the contaminated soil. Alternative 5 would provide the greatest and most permanent protection of human health and the environment in the long term because the contaminated waste mass would be completely and permanently removed from the site. This eliminates the need to perpetually maintain containment mechanisms, which are necessary in the alternatives that leave waste in place.

Alternative 5 provides the highest level of prevention of direct human contact because it completely removes the waste mass. This removal also provides the highest level of source control against further contamination to the underlying groundwater. The soil contamination remaining after the removal would be removed with the same SVE system as described in Alternative 4. For these reasons, Alternative 5 is considered to be fully protective of human health and the environment.

#### **Compliance with Applicable or Relevant and Appropriate Requirements (ARARs)**

Alternatives 1 and 2 do not comply with ARARs. Alternatives 1 and 2 do not meet federal and state laws and regulations identified in Attachment A regarding the safe closure and post-closure of hazardous waste facilities. Because Alternatives 1 and 2 do not comply with the threshold criterion of Compliance with ARARs, they are not selected as a remedy for the waste pits.

Alternatives 3, 4 and 5 comply with all ARARs.

### **Long-Term Effectiveness and Permanence**

Long-term effectiveness is evaluated through two criteria: the magnitude of the residual risk remaining after the remedy is implemented, and the adequacy and reliability of engineering and institutional controls.

The magnitude of the residual risks is typically gaged by the risks remaining from untreated waste after the conclusion of remedial activities. The risk of further groundwater contamination posed by the waste material left in place after remediation is completed would be the same for Alternatives 1, 2, and 3, is significantly less for Alternative 4, and is least of all for Alternative 5. Each of the first 3 alternatives (No Action, Institutional Controls, and Cap alternatives) would leave all the waste material in place. These alternatives do not treat or remove any amount of existing contamination, allowing contaminants to continue to migrate into the underlying groundwater aquifer. Alternative 4 (Cap and SVE) would remove a significant amount of VOC contamination from the vadose soils below the pits in order to significantly reduce the continued migration of contaminants from the waste pits and surrounding soil into the groundwater aquifer. Details regarding the exact degree of remediation that the SVE system would accomplish are provided in Section 2.9, The Selected Remedy. By strategically removing contamination in this way, Alternative 4 would, in the long run, prevent additional contamination of groundwater beneath the Waste Pits Area. For this reason, Alternative 4 is superior to Alternatives 1, 2, and 3 with regards to residual risk from contamination left in place. Alternative 5 (Excavation, Incineration, SVE, and Cap) would remove the waste material via excavation and utilize soil vapor extraction to remove the residual contamination remaining in the unexcavated soil. This alternative removes the most contamination and leaves the least residual risk of all the alternatives.

The "adequacy and reliability of controls" criteria pertains to the adequacy and suitability of controls that are used to manage residuals or untreated wastes that would remain at the site. The adequacy of these controls for each alternative varies significantly. The potential risks associated with the remaining waste include both surface exposure risks and risks associated with further contaminant impacts to groundwater. Alternative 1 (No Action) provides no engineering or institutional controls to manage either surface or groundwater risks from remaining contamination. Alternative 2 (Institutional Controls) provides minor institutional controls to prevent surface exposures, consisting of security fencing to prevent human access, and maintenance of the surface soil cover to repair erosional damage. Neither of these first two

alternatives provide any controls against further contaminant impact to the groundwater. Alternative 3 (Cap) provides significant and highly effective engineering controls against surface exposures to remaining contamination by constructing a RCRA-equivalent cap over the remaining waste and contaminated soil. The cap also provides a moderate level of control to lessen the continued contaminant migration to groundwater. The cap provides this control by eliminating the possibility for precipitation that falls directly on the cap to infiltrate through the waste and contaminated soil and transport contaminants to the groundwater. There would still be the possibility, however, for precipitation falling near the cap to spread under the cap as it infiltrates, thus transporting some contaminants to the groundwater. These effects, however, would be less than without the cap. In addition, there remains the possibility that the water table, which has been steadily rising, will continue to do so and thus contact contaminated vadose soils, adding to the contamination already in the water. Alternative 4 (Cap and SVE) provides the same significant and highly effective engineering controls against surface exposures as does Alternative 3. Alternative 4 provides, however, a much more significant level of control against continued contaminant migration to groundwater. The SVE system beneath the waste would capture a significant amount of the contaminants between the waste and the water table, thus minimizing further contaminant migration and minimizing the additional contamination that could be added to the groundwater as the water table rises. Alternative 5 (Excavation, Incineration, SVE, and Cap) after removing the waste material and leaving only residual contamination in the soil, will have minimized the need for engineering or institutional controls for surface exposures. The engineering controls to minimize groundwater impacts from residual soil contamination are the same as Alternative 4, consisting of an SVE system and a cap.

### **Reduction of Toxicity, Mobility, and Volume (TMV) through Treatment**

This evaluation criterion addresses the statutory preference for selecting remedial actions that permanently and significantly reduce toxicity, mobility, or volume through treatment. This criterion is evaluated according to treatment processes used and materials treated; the amount of hazardous materials destroyed or treated; expected reductions in the toxicity, mobility, and volume; irreversibility of the treatment; and the type and quantity of treatment residuals.

Alternative 1 (No Action) and Alternative 2 (Institutional Controls) do not meet the statutory preference for treatment by reducing the toxicity, mobility and volume of waste or contaminated soil through treatment in any way. Alternative 3 (Cap) does not treat any waste. All three of these alternatives leave approximately 15,600 cubic yards of waste and 317,100 cubic yards of contaminated vadose zone soil in place. Alternative 3, however, covers this waste and soil with a RCRA - equivalent cap. The intrinsic toxicity, and volume of waste is unaffected by this alternative. However, Alternative 3 would reduce the mobility of the contaminants by preventing volatile gas emissions and limiting the amount of rainfall that will infiltrate the waste and contaminated soil and transport contaminants to the groundwater. Alternative 3, however, does not satisfy the statutory preference for treatment as defined in Section 121(b)(1) of the Superfund law 42 U.S.C. § 9621(b)(1).

Alternative 4 (Cap and SVE) provides for some reduction of toxicity, mobility, and volume through treatment. This alternative contains an SVE component that will remove volatile contaminants from the soil beneath the pits so that groundwater would not be significantly affected by contaminants from the waste pits in the future. This will reduce the toxicity and volume of the contaminants in the soils under the pits. The volume and toxicity of the waste material in the pits, however, would be unaffected. The mobility of contaminants will be reduced more than in Alternative 3 (Cap only) because the SVE would capture the volatile contaminants before they reach the groundwater and become further mobilized. The vapors will be treated by means of one of several treatment technologies such as thermal oxidation. SVE is an irreversible treatment in that the contaminants, once removed, will stay removed. However, under Alternative 4, the main mass of waste material would remain making it necessary for the SVE system to continue removing any new contamination that enters the underlying vadose soil from the waste pits. SVE would be applied to approximately 317,100 yd<sup>3</sup> of soil. Alternative 4 leaves approximately 15,600 cubic yards of waste in the pits beneath the cap.

Alternative 5 (Excavation, Incineration, SVE and Cap) provides the highest level of reduction in toxicity, mobility, and volume (TMV) by excavation and off-site incineration of waste and soil vapor extraction of contaminated soil beneath the waste. The total excavation volume for Alternative 5 is estimated to be about 42,000 cubic yards. This volume consists of approximately 10,200 cubic yards of surface fill, 15,600 cubic yards of waste material, 5,200 cubic yards of contaminated soil adjacent to the pits, and 11,900 cubic yards of soil below the pits. This action would drastically reduce the toxicity, mobility and volume of contaminants at the site, and when the waste is destroyed at an off-site incinerator, its intrinsic toxicity and volume will be permanently destroyed. There would be approximately 289,800 yd<sup>3</sup> of contaminated soil remaining after the excavation to which SVE would be applied. SVE would permanently remove the volatile contaminants from these soils, thus reducing the toxicity and volume of the contaminants in the soil.

### Cost

A summary of the estimated costs for Alternative 3, 4, and 5 is presented below. Cost estimates for Alternatives 1 and 2 are not provided because these alternatives were found to not be protective of human health and the environment. The cost estimates presented include capital costs, operation and maintenance costs, and net present worth. An overview of the cost analysis as well as detailed cost break-down for each alternative, are presented in the Focused Feasibility Report.

As shown in Table 4, the operation and maintenance costs are relatively consistent for the three alternatives, ranging from \$1.4 million to \$2.69 million. The capital costs, however, vary drastically, ranging from \$2.83 million to \$95.82 million. The largest jump in capital costs between alternatives, by far, is between Alternative 4 and 5 jumping from \$6.29 million to \$95.82 million. The cost of the excavation and incineration aspect of Alternative 5 accounts for this drastic capital cost difference. The cost of Alternative 5 is more than ten times the cost of

Alternative 4, which is also protective of human health and the environment.

**TABLE 4: Cost Estimates**

<b><u>Alternative</u></b>	<b><u>Capital (\$)</u></b>	<b><u>Operation and Maintenance (\$)</u></b>	<b><u>Total Present Worth (\$)</u></b>
1: No Action	NA	NA	NA
2: Institutional Controls	NA	NA	NA
3: RCRA-Equivalent Cap	2,833,000	1,410,000	4,243,000
4: RCRA-Equivalent Cap and Soil Vapor Extraction	6,290,000	2,690,000	8,980,000
5: Excavation, Incineration, Soil Vapor Extraction, Cap.	95,820,000	1,490,000	97,310,000

#### **Short-Term Effectiveness**

Several factors are addressed in evaluating short-term effectiveness of the remedial alternatives, including potential short-term risk to the community during implementation, threats to workers during remedial actions, and potential adverse environmental impacts from construction and implementation.

Risk to Community During Remedial Action Implementation. Alternatives 1 and 2 (No Action and Institutional Controls) have no adverse short-term effects. Because there are no remedial actions that would be taken for these alternatives, there would be no risk to the community, workers, or environment associated with remedial action implementation. Under Alternatives 3 (Cap) and 4 (Cap and SVE), the potential for short-term exposure to contaminants during implementation would be limited and readily controllable. In Alternative 3, a RCRA-equivalent cap would be constructed, requiring approximately 6 to 12 months of design and construction activities. In Alternative 4, an SVE system would be constructed in addition to the cap, requiring approximately 8 to 12 months combined to design and construct.

The effects on the community during both of these remedial actions, construction of a cap and construction of an SVE system, are related to the actual construction activities. Such effects include impacts from the dust generated during construction, increased vehicular traffic, air quality impacts from motorized equipment, and noise. There is also the potential for releases of volatile contaminants resulting from either accidental or intentional disturbances of the waste. Such disturbances could occur during grading, well drilling or other construction activities.

Whereas the potential for such releases can be mitigated with proper safety measures, they are possibilities nonetheless. Should such releases occur, however, the impacts to the community would be minor.

Alternative 5 (Excavation, Incineration, SVE and Cap) is expected to be more complex and take a longer time to implement than the other alternatives, and its short-term effectiveness is much more uncertain than other alternatives. This alternative would involve excavation of hazardous waste beneath an enclosure, which is an uncommon task and presents potential safety and health risks. The ability to protect the community during the excavation would be dependent on the effectiveness of the enclosure, ventilation and emissions treatment system. A failure of the enclosure or emissions treatment system could expose the community to elevated levels of airborne contaminants. Because the excavation and subsequent backfilling would last an estimated two years, and because the excavation activities would produce high levels of volatile contaminants, the remedy has comparatively much higher short term risks.

Protection of Workers During Remedial Action. There would be a potential for adverse health effects to workers resulting from exposure to hazardous substances during the construction activities of either Alternative 3, 4, or 5. Alternatives 1 and 2 have no construction activities. The construction activities for Alternatives 3 (Cap) and 4(Cap and SVE) are essentially the same. Both alternatives would involve surface grading and cap installation, as well as well drilling and installation of surface treatment units. If the construction activities adhere to the site health and safety plans and all regulatory requirements, the potential for exposure and adverse health effects to workers would be minimized.

Alternative 5 (Excavation, Incineration, SVE and Cap) has a significantly greater potential for adverse impacts to workers during implementation. Workers would be required to operate in an environment where benzene concentrations could range as high as 69 to 207 ppm. This is many times higher than the Occupational Safety and Health Administration (OSHA) standard of 1 ppm for benzene. Hydrogen sulfide concentrations inside the enclosure could be as high as 50 ppm, five times higher than its OSHA standard of 10 ppm and many times higher than its odor threshold of 6 ppb. These exposures would be mitigated by wearing protective clothing and SCBA tanks. However, because the project would last approximately 2 years, there would be a potential for the protective measures to fail. In addition, operating in such an enclosure with such personal protection gear would introduce the additional hazards of heat exhaustion, reduced hearing and visibility, and slip, trip, and fall hazards. These hazards would be significant because of the length of time the work would require. Working at this level of protection for prolonged periods of time is not routine.

Environmental Impacts. The main potential environmental impact associated with remedy implementation would be releases of volatile contaminants into the air. During construction activities for Alternatives 3 and 4, there would be the potential for releases of volatile contaminants resulting from disturbance of the waste. Such releases were described in the "Risk to Community" subsection above. As described in that same section, Alternative 5 has

a greater potential for harmful releases of volatile contaminants into the environment than do Alternatives 3 and 4. This is due to the fact that Alternative 5 involves extreme disturbance of the waste material containing high concentrations of volatile contaminants, in an enclosed space, for a substantial period of time.

### **Implementability**

This evaluation criterion addressed the technical feasibility, the availability of services and materials, and the administrative feasibility of each alternative. The technical feasibility includes the ability to construct and operate the technology, the relative ease of undertaking the remedial action and the ability to monitor its effectiveness. The availability of services and materials addresses the availability of the necessary equipment, technology, services, and other resources to construct the remedial action. The administrative feasibility considers the activities needed to coordinate and obtain approvals from other agencies.

Technical Feasibility. The technical feasibility of Alternatives 3 and 4 is very good. Alternatives 1 and 2 do not involve any construction activities, so they will not be included in this discussion. Caps and SVE systems are common technologies today and have been successfully employed at many sites. Alternative 5 is implementable, however, the enclosed excavation aspects of Alternative 5 present a number of technical constraints that would need to be overcome. These constraints include limited operating room for the excavation equipment, the need for an effective high volume ventilation and air treatment system, the necessary use of at least level B personal protection gear for workers, the need for and use of an effective vapor suppressing foam, and the need for customized waste handling techniques. These constraints can be addressed during design and trial-runs, but nonetheless pose some additional problems that other alternatives do not have.

Availability of Services and Materials. All services and materials needed to construct a RCRA-equivalent cap and SVE system, as required in Alternatives 3 and 4, are readily available. Alternatives 1 and 2 do not include any construction activities, so they will not be discussed here. For the cap and SVE system construction, there are a number of qualified bidders who could offer competitive bids. For Alternative 5, there is good availability of materials and services for the excavation work; the materials and services for the enclosure, ventilation, and air treatment work are generally available as well. Although few contractors in the Southern California area have experience constructing such enclosures and treatment systems, the availability of such services in the United States at large is good. Hazardous waste transporters are readily available in Southern California for transporting the waste material off-site to an incinerator.

Administrative Feasibility. Except for Alternative 1 (No Action) all the alternatives would require some administrative effort, including the implementation of institutional controls and coordination with other agencies regarding permits (or meeting the substantive requirements thereof). For Alternative 2, interagency coordination to implement deed restrictions would be required. Alternatives 3 and 4 would also require coordination with State and local agencies in

order to comply with substantive requirements for grading and air and water discharges. Compliance with the technical requirements of these permits is considered to be relatively simple, and therefore it is expected that complying with the permit requirements will administratively be relatively simple as well. Alternative 5 would involve a greater administrative effort due to the complex enclosure and ventilation system, the hazardous working conditions, the off-site transportation of hazardous waste, and the incineration of the hazardous waste. The proposed ventilation and treatment system has been utilized in the area before (and has met local air permit requirements) but not at the scale that would be needed for this project. However, it is expected that it will be technically feasible to meet the relevant and substantive South Coast Air Quality Management District requirements with the proposed technology. It is expected that off-site incineration of the waste will be administratively feasible as well; however, adequate time will be needed to prepare applications and obtain permits for this disposal method well in advance of the initiation of site work.

### **State Acceptance**

The State of California has concurred with EPA's selected remedy.

### **Community Acceptance**

EPA received 12 sets of written comments from individuals, organizations, and agencies regarding EPA's Proposed Plan, as well as 16 verbal comments during its public meeting. These comments, and EPA's responses to the comments, are presented in the Response Summary in Part IV of this ROD.

Many of the comments received from the public expressed support for EPA's proposed remedy; others did not. Some commentators recommended that EPA select Alternative 5. EPA has determined that the preferred alternative presented in the Proposed Plan, Alternative 4, is the most appropriate remedy, and EPA has provided responses to those commentators that preferred other alternatives in the attached Response Summary.



## **2.9 The Selected Remedy**

After considering CERCLA's statutory requirements, the detailed comparison of the alternatives using the nine criteria, and the public comments, EPA, in consultation with the State of California, has determined that the most appropriate remedy for addressing the contaminated waste and soil at the Del Amo Site Waste Pit Operable Unit is Alternative 4: "RCRA-Equivalent Cap and Soil Vapor Extraction." This alternative will isolate the waste material by installing a RCRA-equivalent cap over the surface of Lots 36 and 37 (as shown in Figure 3) and conducting soil vapor extraction beneath the waste, and adjacent contaminated soil, and above the water table. The remedy also requires deed restrictions, security fencing, and long-term monitoring and maintenance. EPA also believes that Alternative 4 is the most appropriate alternative for addressing, on an interim basis, the waste pits' contribution to contaminated groundwater.

The selected remedy does not constitute a remedial decision for currently contaminated groundwater at the proposed Del Amo Site or a remedial decision for contaminated soil/vadose zone areas of the Del Amo Site beyond the Waste Pits Area.

In considering the nine criteria and selecting Alternative 4, EPA assumed that the properties along 204th Street immediately adjacent to the Waste Pits Area will be permanently removed from residential or related uses as a result of the private non-CERCLA buy-out agreement between community residents and several responsible parties under which residential property adjacent to the Waste Pits Area will be removed from residential use. Because of this assumption, EPA did not evaluate the purchase of any residential properties or permanent relocation of any residents. In the event that properties on 204th Street adjacent to the Waste Pits Area are not removed from residential uses, EPA reserves the right to reevaluate the remedy selected in this ROD.

Based on the Comparative Summary (presented in Section 2.8), Alternative 4 was found to be the best remediation alternative for the Waste Pits Area. The criteria that weighed most heavily in this decision were the threshold criteria of Protection of Human Health and the Environment, compliance with ARARs, and the balancing criteria of Short-Term Effectiveness and Cost. Alternative 4 (Cap and SVE) was one of only two alternatives that met the threshold criteria of Protection of Human Health and the Environment, the other alternative being Alternative 5 (Excavation, SVE, and Cap). Alternative 3, RCRA-Equivalent Cap, was found not to be *fully* protective of human health and the environment because it did very little to prevent further migration of the contaminants into the underlying groundwater. The cap utilized in Alternative 3 would provide some protection against rainwater infiltration, which is one mechanism for contaminant transport, but the cap's effectiveness in this regard is limited and there would still remain the vapor diffusion mechanism for contaminant transport.

In comparing the two alternatives that met the threshold criteria of Protection of Human Health and the Environment, Alternatives 4 and 5, the balancing criteria weighed more heavily in favor of Alternative 4. Alternative 5 was superior to Alternative 4 when compared to the criteria

of Reduction of Toxicity, Mobility, and Volume (TMV) through Treatment and Long-Term Effectiveness and Permanence. However, Alternative 4 was superior to Alternative 5 when compared to the criteria of Implementability, Short-Term Effectiveness, and Cost.

Overall, the positive aspects and limited negative aspects of Alternative 4 outweighed the positive aspects and substantial negative aspects of Alternative 5. Specifically, Alternative 4 would provide good Reduction of TMV through Treatment, good Long-Term Effectiveness and Permanence, and relatively minor negative Short-Term Effects. Alternative 5, however, would provide superior Reduction of TMV through Treatment and superior Long-Term Effectiveness and Permanence, but the Short-Term Effects could be substantial and harmful to both the community and the on-site workers, and the Cost would be approximately ten times greater than Alternative 4. For this reason, Alternative 4 was chosen as the selected Remedial Action.

In further support of the decision to select Alternative 4, the State of California and a substantial portion of the community supported this alternative. The Del Amo Action Committee concurred but suggested that additional research in Biodegradation be conducted by the EPA.

Regardless of the type of remedy selected in the groundwater ROD, EPA believes that controlling the continuing source of contamination, as provided by Alternative 4, is prudent and appropriate. If drinking water-based cleanup standards were to be waived by the groundwater ROD, the containment of groundwater beneath the pits would be required for an indefinite period, possibly for centuries. Given this, it is appropriate to take reasonable steps to prevent additional waste pits contaminants from reaching the groundwater. This would lend greater long-term effectiveness and certainty during the very long period for which the groundwater remedy would have to be effective. Moreover, state and federal policies and regulations pertaining to zones of indefinite groundwater containment generally require source control, such as the SVE system would afford the soils under the pits, as part of a containment approach. On the other hand, if the groundwater ROD selects drinking water standards as the cleanup goal for the groundwater beneath the pits, the SVE action would be vital for such goals to be achieved. Therefore, the basis for selecting Alternative 4 over Alternative 3 is present regardless of the conclusions of the final groundwater ROD. Consequently, the SVE component of the selected remedy appears at this time to be consistent with the final remedial actions for the Del Amo Site.

#### DESCRIPTION AND SPECIFICATION OF THE REMEDY

The remedy selected by this ROD is described below. The remedy as designed and implemented shall meet all requirements and specifications described herein. Further, the remedy as designed and implemented must meet all ARARs as identified in Attachment A.

The selected remedy for clean-up of the Waste Pits Area consists of the following components:

- (1) A RCRA-equivalent cap,
- (2) Soil vapor monitoring,
- (3) Surface water controls,
- (5) Soil vapor extraction,
- (6) Security fencing,
- (7) Deed restrictions, and
- (8) Long-term operation and maintenance.

### **RCRA-Equivalent Cap and Associated Monitoring**

The RCRA-equivalent cap (meeting all identified ARARs) shall be constructed over the waste and contaminated soil. Based on existing information, the cap will cover slightly less than 4 acres. The cap shall be applied over all waste pits (1A, 1B, 1C, 2A, 2B, 2C, 2D, 2E, 2F) and related area as depicted in Figure 3. The cap shall include, among other things, a surface water drainage layer, a low-permeability layer, and a gas collection layer.

The objectives of the cap are:

- (1) to prevent direct human contact with contaminants;
- (2) to prevent generation of uncontrolled runoff and wind blown dust;
- (3) to prevent the emission of contaminants into the air;
- (4) to prevent rainwater from washing through the waste pits and carrying contaminants into the groundwater; and
- (5) to prevent rainwater from washing through the contaminated vadose zone soils below the pits and carrying them into the groundwater.

Consistent with identified ARARS: the physical barrier created by the cap shall prevent direct human contact with the contaminants, the surface water collection and diversion system associated with the cap shall prevent uncontrolled runoff, the impermeable barrier created by the cap shall prevent rainwater from infiltrating the soil and transporting contaminants into the groundwater, and the cap's vapor collection and treatment system shall prevent the emission of unacceptable levels of contaminants into the air.

All of the ARARs identified in Attachment A which pertain to the cap shall be attained. The major ARARs that would be met during implementation of this action, including those specified by Title 22 of the California Code of Regulations, describe closure requirements for hazardous waste disposal facilities. The closure requirements specify that the design of the cap shall be sufficient to prevent damage due to settling and earthquakes. Any treatment units associated with the cap must have security fencing. The cap also must be designed with surface water controls to prevent ponding of water on its surface and to prevent runoff onto adjacent properties. Required monitoring associated with the cap includes soil vapor monitoring. The soil vapor monitoring is to be conducted at varying depths around the pits area in order to help determine whether any vapors are migrating or spreading laterally out from under the cap. These

monitoring points could be located within the Waste Pits Area (lots 36 and 37) or on adjacent properties.

Final design of the cap and monitoring system shall be determined during the remedial design phase of the project. Such design items include (but are not limited to) layers and materials to be used in the cap, surface land-use and landscaping, location and depth of soil gas monitoring points, soil gas treatment system technology, and final areal extent of the cap. These and all other design items shall all meet the parameters for the cap as set forth in this ROD, including ARARs that pertain to the cap.

Security fencing, to meet State ARARs, shall be installed around any treatment units associated with the cap that could potentially present a target for unauthorized access or tampering.

Long-term maintenance and repairs to the cap shall be conducted as part of this remedy for as long as the waste material remains at the Site. The maintenance and repairs shall be carried out on a schedule with a frequency such that the effectiveness of the cap and its compliance with the requirements of this ROD are maintained at all times. If the cap is at any point unable to be repaired without replacement, such as when it has reached the end of its natural life, then the cap shall be replaced so long as the waste remains in the pits.

A long-term operation and maintenance plan for the cap shall be established and approved by EPA before the cap is constructed. This plan shall provide, at a minimum:

- 1) Specification of all activities necessary to ensure complete maintenance and repairs of the cap over its lifetime and comply with ARARs relating to such maintenance and repair;
- 2) The schedule and frequency for maintaining the cap and for the execution of all activities identified;
- 3) Specification of all monitoring, analysis, sampling and other tests necessary to ensure the performance and integrity of the cap and identify cap components requiring repair or replacement;
- 4) Specification of the schedule and frequency for such monitoring, analysis, sampling, or other tests;
- 5) Specification of all regulatory agencies and persons within those agencies to which results and confirmation of maintenance and repairs shall be sent, and approvals which shall be necessary.

Once the operations and maintenance plan is approved by EPA, the requirements in it shall become part of the approved remedy for the site. The operations and maintenance plan

shall not conflict with or negate any requirements or specifications of this ROD.

### **Soil Vapor Extraction and Associated Monitoring**

The SVE system shall be designed to remove contaminants from the soil via the vapor phase in order to limit the amount of contaminants that migrate from the waste pits and surrounding soil into the groundwater, according to the specifications and requirements provided below.

The objectives of the SVE System are:

- (1) to protect groundwater from contaminants that migrate out of the pits;
- (2) to protect groundwater from contaminants that migrate out of the vadose soil below the pits; and
- (3) to protect groundwater from contaminants in the soil below the pits in the event that the water table rises into the contaminated soil.

This remedy shall include design, installation, operation, and long-term maintenance of a soil vapor extraction (SVE) system to meet the above objectives and all requirements as specified below. The SVE system shall be applied to the unsaturated soils under the waste pits and above the groundwater, in the soil areas as defined below. The SVE system shall clean these soils to an interim soil standard as specified in this ROD. A monitoring system shall be established, for the soils and soil vapor under the pits, to monitor the remediation progress. The SVE system shall establish and maintain a zone of soil under the waste pits (see section entitled "Where SVE Shall Be Applied" for locational details ) which does not exceed the interim soil standard.

Incremental Groundwater Contribution. The SVE portion of this remedy shall be designed to limit the *additional* contamination the waste pits and adjacent contaminated soil shall be allowed to contribute to groundwater now and in the future. The groundwater beneath the waste pits currently is highly contaminated from both the waste pits themselves and other upgradient sources. The *incremental groundwater contribution* is defined as the amount by which the soils under the pits would be able to *increase* the groundwater contaminant concentration if the groundwater were clean today. The SVE action, by maintaining a cleaned zone of soil, will place a limit on this incremental contribution.

The contaminant concentrations in groundwater, according to the groundwater sampling and analysis conducted in late 1996, currently range from 12,000 ppb to 470,000 ppb benzene, less than 100 ppb to 15,000 ppb ethylbenzene, and 29 ppb to 440 ppb phenol, among others. The exact wells to be used in calculating the existing groundwater concentrations of these contaminants and any other contaminants amenable to SVE treatment for determining the allowable incremental groundwater contribution, will be determined during design.

SVE Cleanup Standards. Because of potential physical constraints in the subsurface

under the waste pits, this ROD establishes two methods for calculating the interim soil standard to which the soils under the waste pits shall be cleaned and maintained by the SVE system. Only one of these methods shall be used; this ROD establishes the rules for when either method shall be used. This is fully explained in the following discussion.

EPA recognizes that the groundwater under the pits is currently highly contaminated and EPA has determined that it would not be appropriate to set an incremental contribution limit that assumes the groundwater is clean today. Therefore, the SVE cleanup shall focus on ensuring that the incremental groundwater contribution resulting from migrating pits contaminants remains an insignificant fraction of the existing groundwater contamination. Rather than set an interim soil standard that is a fixed value, the standard shall be tied to a fixed percentage of the groundwater contaminant concentration. As the groundwater contaminant concentration varies, the incremental groundwater contribution would vary with it. For example, if the groundwater concentration becomes lower due to natural or human-induced effects, the soil standard that SVE must achieve shall become correspondingly lower, as calculated by the methods outlined below. If, in the groundwater ROD, EPA were to select the requirement that the groundwater under the pits were to be cleaned to drinking water standards, then the interim soil standard would automatically become stringent enough to attain that standard.

The performance standard for the SVE system shall be that the pits will not be able to cause an incremental groundwater contribution in excess of 0.5% of the existing groundwater concentration, at any point in time. When a final groundwater remediation standard is selected by the groundwater ROD, the incremental contribution shall be limited to 0.5% of the groundwater concentration at the time. The groundwater ROD will address any potential changes to this requirement if the groundwater contaminant concentrations ever approach federally mandated remediation levels.

Rationale for Two Methods of Calculating Interim Soil Standards for SVE. There may be areas in the soil beneath the waste pits that have such low air permeabilities due to fine-grained stratigraphic materials that it may be impractical or impossible to implement an effective SVE system in those areas. This does not apply to all materials under the waste pits, most of which will be amenable to SVE treatment. The focused feasibility study (FFS) and EPA's proposed plan for this remedy specified a method for calculating the interim soil standard for SVE; this method was based on the assumption that most all soils subject to SVE would be cleaned to the same soil concentration value such that the incremental groundwater contribution did not exceed 0.5% of the existing groundwater concentration. This calculation method shall be termed "Method A."

In the event that, during remedial design, it is found that SVE cannot be operated in significant portions of the soils beneath the pits, then Method A would not be appropriate. If only a subset of the soils are cleaned to the standard as calculated by Method A, then the incremental concentration would exceed 0.5% of existing groundwater concentrations. Should this situation exist, this ROD specifies that Method B shall be used to calculate the interim soil

standard.

Method A: To Be Used When Most All Soils Can Be Cleaned To The Same Level. An overall attenuation factor of 10 shall be assumed as a ratio between soil and groundwater concentrations. EPA's proposed plan explained that while many physical parameters must be combined to derive the true value of the overall attenuation factor, EPA believes that 10 is a conservative but reasonable value within the range of possible values for this factor. Based on this belief, the following equation shall be used to determine the interim soil standard for SVE under Method A:

$$S = (GW_E * 0.005) * 10 = (GW_E * 0.05)$$

where

S = Interim Soil Standard for SVE  
GW<sub>E</sub> = Existing Groundwater Concentration (as defined by this ROD)  
0.005 = 0.5% interim soil standard as described above  
10 = overall attenuation factor to be used

As an example, if the existing groundwater concentration is found to be 100,000 parts per billion (ppb), then the SVE system would be required to maintain all soils in the zone subject to SVE at 5000 ppb. This standard shall be applied independently to all chemicals in groundwater and in soils under the waste pits. The SVE system shall be operated such that the soils are maintained at or below this standard indefinitely. If the existing groundwater concentration changes, then the interim soil standard shall be adjusted based on the same calculation.

The "attenuation" refers to the decrease in concentration of contaminants as the contaminant passes through the soil away from a fixed source. Processes such as natural biodegradation and adsorption may occur in the intervening soil, causing concentrations to be less at the water table than directly under the pits. The degree of attenuation from all the processes and causes in the soil under the pits is not known. However, a reasonable range for this total attenuation can be assumed. It is conservative to assume that the real attenuation factor is in the low end of its reasonable possible range. This conservative assumption tends to underestimate the amount of attenuation and, therefore, overestimate the amount of contaminants arriving at groundwater over time. Conversely, assuming the real attenuation factor is in the high end of its reasonable possible range may underestimate the amount of contaminants arriving at the water table. The interim soil standard chosen by EPA was on the conservative end of the range.

Method B: To Be Used When All Soils Cannot Be Cleaned To The Same Level Because of Low Air Permeabilities in Certain Soil Areas. In the event that SVE cannot be applied to all areas of soil under the pits due to low air permeability of certain soils, then the equation in

Method A and the assumed attenuation factor of 10, shall not apply. Rather, the remedial design shall establish a vadose zone transport model, approved by EPA, that shall be configured to evaluate the contributions from all areas of soil under the pits. The model shall estimate the incremental concentration due to both (1) the soils to which SVE can be applied, as well as (2) the soils to which SVE cannot be applied. The interim soil standard for SVE shall be set such that when the soils to which SVE can be applied are cleaned to that value, the overall incremental contribution from the waste pits does not exceed 0.5% of the existing groundwater concentration. The SVE system shall be run such that soils are maintained at levels that will maintain this condition indefinitely. If the existing groundwater concentration changes, then the interim soil standard shall be adjusted based on the same model and calculation.

Where SVE Shall Be Applied. The depth of the SVE application shall be between the capillary fringe above the water table and just below the bottom of each waste pit. The areal extent of the SVE application shall extend all across the pits themselves and laterally beyond the boundaries of the pits in all directions to whatever distance is necessary such that all interim soil standards as specified in this ROD are met. This could extend beyond the boundaries of lots 36 and lot 37. The SVE system shall be applied so as to address soil contamination which has emanated or is emanating from the waste pits, and will not be designed to address contamination if it is emanating solely from other sources.

This ROD recognizes the following limitations to the application and operation of the SVE system. The SVE system shall not be applied to the waste itself. If the SVE system applies too strong a pneumatic influence near the bottom of the waste pits, it may have the undesirable effect of drawing contaminants directly downward out of the waste pits. Similarly, if a significant pneumatic influence from the SVE system is applied too close to the capillary fringe, it may have the undesirable effect of pulling-in volatile contaminants that exist in the capillary fringe as a result of off-gassing and capillary contaminants from the groundwater. The SVE system shall be designed to minimize these undesirable effects. It is *not* however, a requirement of this ROD that the pneumatic influence near the pits' bottom or near the capillary fringe be reduced to zero; this may not be possible. Rather, the influence near these areas shall be lessened as necessary to reduce or eliminate those undesirable effects.

SVE Monitoring. The remediation progress of the SVE system shall be monitored with appropriate soil and soil gas monitoring. This ROD recognizes that contaminants may exist, at any given location, in one or more of several phases, including sorbed to soil, soil vapor, dissolved in soil moisture, and residual phase. If only one phase is measured, the amount of contamination in other phases shall be calculated based on supportable partitioning relationships, and the contamination in all phases shall be included in estimating the impact to groundwater.

Other Requirements. The SVE system shall be designed with the appropriate safety features required to allow safe unattended operation. The soil vapor extraction and treatment system shall be inspected and monitored on a regular basis and repaired as needed. Appropriate security fencing, required by State ARARs, shall be installed around the SVE treatment units.



A long-term operation and maintenance plan shall be written for the SVE system. This plan shall be completed and approved by EPA prior to the operation of the system. The plan shall include, at a minimum, all of the following details:

- 1) Specification of all activities necessary to meet all ARARs and other requirements put forth by this ROD, and a schedule and frequency by which all such activities shall take place;
- 2) Specification of all activities necessary to operate and maintain the system in safe working order, and a schedule and plan of execution for all such activities;
- 3) Specification of all sampling, testing, and monitoring associated with operation and maintenance of the system and the scheduling and frequency for these actions;
- 4) Specification of all sampling, testing, and monitoring associated with verifying the performance of the SVE system and the scheduling and frequency for those actions.

The SVE system shall meet all ARARs specified in this ROD that pertain to the SVE system and its components. The major ARARs that would be met during implementation of the SVE system include emission standards for the vapor treatment system and monitoring requirements for response actions for hazardous waste facility closure. Such monitoring includes groundwater monitoring to evaluate potential changes in groundwater conditions over time associated with the remediation.

#### **Deed Restrictions**

To prevent inappropriate future land use or development, the remedy also requires deed restrictions, prohibiting future residential use of the Waste Pits Area and prohibiting any future use which could impact the integrity of the cap.

#### **Cost and Time for Remedy**

The cost of the selected remedy would be approximately \$6,290,000 in capital costs, \$2,690,000 in operation and maintenance costs, and a total of \$8,980,000 (all costs are shown in terms of present worth).

The remedy would require an estimated 8 to 12 months to design and construct. It is estimated that the SVE system would have to operate for five years before meeting the interim soil performance standards. Upon reaching those goals, the SVE system would need to be operated whenever more contaminants migrating from the pits and adjacent soil surpass the remediation goals set in either this ROD or revised by the future groundwater ROD.

#### **5-Year Review**

As required by CERCLA Section 121c 42 U.S.C. § 9621 (c), a review shall be conducted every 5 years as long as waste remains at the site at levels that prevent unrestricted use. This 5-Year Review shall determine whether the implemented remedy remains protective of human health and the environment. If the remedy is no longer protective, then a remedy should be selected that will be protective. As remediation technologies continue to be developed in the future, there may be technological advances (e.g. bioremediation) that can be utilized for safe, efficient elimination of the waste.

## **2.10 Statutory Determinations**

Under its legal authorities, EPA's primary responsibility at Superfund Sites is to undertake remedial actions that achieve adequate protection of human health and the environment, see 42 U.S.C. §9604(a). In addition, section 121 of CERCLA establishes several other statutory requirements and preferences. These specify that when complete, the selected remedial action for this site must comply with applicable or relevant and appropriate environmental standards established under Federal and State environmental laws unless a statutory waiver is justified. The selected remedy also must be cost-effective and utilize permanent solutions and alternative treatment technologies or resource recovery technologies to the maximum extent practicable. Finally, the statute includes a preference for remedies that employ treatment that permanently and significantly reduce the volume, toxicity, or mobility of hazardous wastes as their principal element. The following sections discuss how the selected remedy meets these statutory requirements.

### **Protection of Human Health and the Environment**

The selected remedy protects human health and the environment through capping the contaminated waste and soil and implementing soil vapor extraction in the vadose soil beneath the waste pits. This work will be done in accordance with ARARs identified by this ROD.

Capping the waste pits area will eliminate the threat of exposure to volatile contaminants from the waste pits. There is currently a significant possibility that a release of hazardous substances could occur due to disturbance of the waste. Such a release would result in an unacceptable risk to the public. This potential risk would be eliminated by a surface cap. Such a cap would reduce contaminant migration to the groundwater. Implementing SVE as an interim action will also reduce the continued migration of contaminants from the waste material into the groundwater to a negligible amount.

### **Compliance with Applicable or Relevant and Appropriate Requirements**

The selected remedy of cap and SVE will comply with all applicable or relevant and appropriate chemical-specific, action-specific, and location-specific requirements (ARARS). The ARARs are presented in Attachment A.

### **Cost-Effectiveness**

The selected remedy is cost-effective because it has been determined to provide overall effectiveness proportional to its costs, the net present worth value being \$8,980,000. The estimated costs of the selected remedy are within an order of magnitude of (just over two times) the costs associated with on Alternative 3, capping only, and yet the selected remedy assures a much higher degree of certainty that the remedy will be protective of the groundwater due to the action of the SVE system. While the selected remedy effectively reduces the hazards posed by

all of the contaminants at the site, its costs are less than 10% of the cost of alternative 5, excavation, incineration, SVE and cap.

#### Utilization of Permanent Solutions and Alternative Treatment Technologies (or Resource Recovery Technologies) to the Maximum Extent Practicable

EPA has determined that the selected remedy represents the maximum extent to which permanent solutions and treatment technologies can be utilized in a cost-effective manner for the final source control operable unit at the Del Amo Waste Pits. Vapor extraction and treatment technologies will be utilized both as part of the cap and the SVE system to extract and treat hazardous substances. Of those alternatives that are protective of human health and the environment and comply with ARARs, EPA has determined that this selected remedy provides the best balance of tradeoffs in terms of long-term effectiveness and permanence, reduction in toxicity, mobility, or volume achieved through treatment, short-term effectiveness, implementability, cost, and considering both the statutory preference for treatment as principal element and State and community acceptance.

While the selected remedy does not offer as high a degree of long-term effectiveness and permanence as the excavation alternative, it will significantly reduce the inherent hazards posed by the contaminated soils through a cap that eliminates surface exposure and SVE system that significantly reduces the continued migration of contamination to the groundwater.

The selected remedy addresses the principal threats posed by the contaminated waste and soil, achieving significant reduction of their impacts to groundwater. The selected remedy is more effective than the other treatment option in the short-term, as there will be no danger of releases of site-related contaminants during remedy implementation. The implementability of the selected remedy is comparable to the non-treatment alternatives and significantly better than the excavation option. The selected remedy is also the least costly treatment option.

The selection of SVE treatment of the contaminated soil is consistent with program expectations that indicate that highly toxic and mobile contaminants are a priority for treatment and their treatment is often necessary to ensure the long-term effectiveness of a remedy.

#### Preference for Treatment

The Section 121(b) of CERCLA requires EPA to use some form of active treatment (or a combination of treatment and containment) to address principal threats, wherever this is practical. A principal threat is material that contains hazardous substances, acts as a reservoir for further migration of contamination, and presents a risk if exposure occurred. The waste material contained in the Del Amo pits and the soil beneath the pits are considered a principal threat to human health due to their high benzene content. Benzene is a highly toxic and highly mobile contaminant. The statutory preference for remedies that employ treatment as a principal element is satisfied.

## **2.11 Documentation of Significant Changes**

There were significant changes to the Proposed Plan's preferred alternative made in this ROD. The first change is that an alternative method of calculating the interim soil standard was put forth in the ROD to address the case where significant portions of the soils under the waste pits are found, during remedial design, not to be amenable to SVE due to low air permeability. The alternative method (Method B, as presented above) still preserves the overall performance objective of limiting the incremental groundwater concentration due to soil contamination beneath the pits to 0.5% of the existing groundwater concentration. This change was made, in part, to address comments to the proposed plan by the responsible parties and will ensure protectiveness of the remedy under a wider range of situations.

The second change is that we changed terminology from "short-term performance standard" to "interim soil standard," and we changed "long-term performance standard" to "standards to be selected in the final groundwater ROD."

The third change is that groundwater monitoring will not be a required element of this ROD. In the Proposed Plan, groundwater monitoring was included in the remedy description for the purpose of monitoring potential changes in groundwater conditions over time due to the effects of the remediation. Upon further consideration, EPA has determined that the groundwater contaminant concentrations beneath the pits are currently too high and will remain so in the near future, and therefore it is not possible to discern the effects of the cap and SVE system on the groundwater concentrations. If such effects become discernable in the future, groundwater monitoring will be required to so monitor these effects. Groundwater monitoring in the waste pits area will be performed as part of the final groundwater ROD. Such monitoring will be specified in the groundwater ROD.

The final change is that this ROD does not provide for subsequent investigations to determine whether Pit 1A and adjacent areas should be covered by the RCRA-equivalent cap. The Proposed Plan stated that additional soil samples may be taken during design to determine the appropriateness of extending the selected clean-up plan to Pit 1A. However, the 1984 DHS report stated that contamination existed below the floor of the 1983-84 excavation. Although there was no quality assurance provided for these findings, this data is consistent with later data, taken beneath the other waste pits, that found contamination extending all the way to the water table. Because remaining contaminated soil still exists and such contamination could negatively impact the groundwater, EPA has decided, based on further review of available information, that Pit 1-A and adjacent soil as shown in Figure 3 should be covered with a RCRA-equivalent cap.

## **Attachment A**

### **APPLICABLE/APPROPRIATE AND RELEVANT REQUIREMENTS**

#### **1. Applicable/Appropriate and Relevant Requirements**

The following legal requirements are determined by this ROD to be applicable or appropriate and relevant requirements for the selected remedial action pursuant to Section 121(d)(2), 42 U.S.C. § 9621(d)(2). Applicable requirements are identified by (A) and appropriate and relevant requirements are identified by (R).

Only the substantive portions of the requirements identified below are ARARs as opposed to administrative requirements, including permitting requirements, which are not ARARs. See 42 U.S.C. § 9621(d)(2) and (e)(1); U.S. EPA, Compliance with Other Laws Manual-Interim Final at 1-11, 1-12 (EPA 540/G-89/006) (August 1988).

##### **a. Hazardous Waste Management ARARs**

(Implementing relevant portions of the California Hazardous Waste Control Act, Cal. Health and Safety Code Section 2500 et seq. and the Resource Conservation and Control Act, 42 U.S.C. § 6901 et seq. under EPA authorization pursuant to 42 U.S.C § 6926)

It is not yet known whether waste meeting the criteria for designation of hazardous waste will be generated by the components of the selected remedial action, the SVE system and the gas collection component of the RCRA-equivalent cap. Consequently, certain of the ARARs identified below are designated as both applicable and appropriate and relevant to these components of the selected remedial action. If for example, the SVE system, collects vapor/water with concentrations of contaminants meeting the hazardous waste toxicity criteria in the California regulations, then these hazardous waste management ARARs would be applicable ARARs for the SVE system because that system is collecting and treating hazardous waste.

If, on the other hand, the SVE system handles vapor/water that does not meet the regulations' criteria for hazardous waste designation, these ARARs would be relevant and appropriate ARARs for the SVE or gas collection system. The determination that such ARARs should be relevant is based on: 1) the fact that the waste which was disposed in the Waste Pit Area would be regulated RCRA hazardous waste if that waste were disposed of today and the treatment of that waste would be considered treatment of regulated hazardous waste, and 2) that contamination present in vapors generated by the SVE or gas collection system derives from waste which, except for the date of disposal, would otherwise have been defined as listed hazardous waste. See FFS Chapter 2 (Site Characterization-concentrations of hazardous substances in remaining waste and soils); 22 CCR § 66261.24 (toxicity criteria for benzene); 22 CCR § 66261.31 (hazardous waste from non-specific sources-F003, F005); and 22 CCR §

66261.33 (discarded, intermediate or off specification commercial chemical products-U019 benzene). See also, 40 C.F.R. § 261.3(c)(2) (derived-from rule) and 40 C.F.R. § 261.3(a)(2) (mixture rule). The determination that these ARARs are appropriate rests on two factors: 1) the proximity of the SVE vapor/water collection and treatment system and cap gas collection treatment system to adjacent residential properties (beyond the area being removed from residential use by the private non-CERCLA buyout on 204th Street immediately adjacent to the Waste Pit Area) and 2) the fact that one of the key contaminants, benzene is a known human carcinogen and is present at high concentrations. See FFS Chapter 2 and Figures 1.3.1-1 + 2.2.1-3.

The SVE system, excluding the thermal/catalytic oxidizer unit, is defined for purposes of applying the ARARs identified below as a miscellaneous unit. The thermal/catalytic oxidizer unit is defined for purposes of applying the ARARs identified below as an incinerator. The application of these definitions is based on the EPA's reading of how these terms are defined in the relevant regulations.

- 22 CCR Part 261 Criteria for Identifying Hazardous Waste (A)
- 22 CCR § 66262.11 Hazardous Waste Determination by Generators (A)
- 22 CCR § 66262.34 Accumulation Time (A)
- 22 CCR § 66264.14 (a), (b) Hazardous Waste Facility General Security Requirements (A)
- 22 CCR § 66264.15 General Facility Inspection Requirements (A) for the SVE system including the vapor/water treatment portions of the SVE system
- 22 CCR § 66264.17 Hazardous Waste Facility General Requirements for Ignitable, Reactive or Incompatible Wastes (A)
- 22 CCR § 66264.25 Hazardous Waste Facility Seismic and Precipitation Design Standards (A)
- 22 CCR § 66264.31 Preparedness & Prevention-Design and Operation of Facility (A)
- 22 CCR § 66264.32 Preparedness & Prevention-Required Equipment (A)
- 22 CCR § 66264.33 Preparedness & Prevention-Testing & Maintenance (A)
- 22 CCR § 66264.34 Preparedness & Prevention-Access to Communications or Alarm (A)
- 22 CCR § 66264.35 Preparedness & Prevention-Required Aisle Space (A)
- 22 CCR § 66264.37 Preparedness & Prevention-Arrangements with Local Authorities (A)
- 22 CCR § 66264.51 Contingency Plan-Purpose and Implementation (A)
- 22 CCR § 66264.52 Contingency Plan-Content (A)
- 22 CCR § 66264.53(a) Contingency Plan-Copies of Plan (A)
- 22 CCR § 66264.54 Contingency Plan-Amendment (A)
- 22 CCR § 66264.55 Contingency Plan-Emergency Coordinator (A)
- 22 CCR § 66264.56 Contingency Plan-Emergency Procedures (A)
- 22 CCR § 66264.111 Hazardous Waste Facility Closure Performance Standard (R) for the RCRA-equivalent cap (A) for the SVE system
- 22 CCR § 66264.114 Hazardous Waste Facility-Closure Disposal and Decontamination of Equipment, Structures and Soils (A) for SVE system
- 22 CCR § 66264.117 (a), (b)(1)(excluding reference to Article 6) and (d) Hazardous Waste Facility Postclosure Care and Use of Property (R) for the RCRA equivalent cap (A) for

**SVE system**

22 CCR § 66264.119 (a)(regarding notice to the local zoning authority), and (b)(1) Hazardous Waste Facility Post Closure Notices (R) for RCRA equivalent Cap and (A) for SVE system

22 CCR § 66264.171-66264.178 Use and Management of Containers (A) however, the time period for onsite storage of any hazardous waste is governed by 22 CCR 22262.34

**Accumulation Time requirements.**

22 CCR § 66264.228 (a)(2)(C), (b)(1), (b)(2), (b)(4), (b)(5), (b)(6), (e)(17), (e)(19), (h), (j), (k), (m), (o), (p), and (q); Hazardous Waste Facility Closure and Post Closure Care for Surface Impoundments (R)

22 CCR § 66264.310 (a), (b)(1), (b)(2), (b)(4), (b)(5), (b)(6), © and (d) Hazardous Waste Facility Closure and Post Closure for Landfills (R)

22 CCR § 66264.341 Hazardous Waste Incinerators Waste Analysis (A/R)

22 CCR § 66264.342 Hazardous Waste Incinerators POHCs (A/R)

22 CCR § 66264.343 Hazardous Waste Incinerators Performance Standards (A/R)

22 CCR § 66264.344(A/R) Hazardous Waste Incinerators Permits (A) (substantive requirement of subsection (a) only)

22 CCR § 66264.345 Hazardous Waste Incinerators Operation Requirements (A/R)

22 CCR § 66264.347 Hazardous Waste Incinerators Monitoring and Inspection Requirements (A/R)

22 CCR § 66264.351 Hazardous Waste Incinerator Closure (A/R)

22 CCR § 66264.1101 Containment Buildings-Design and Operating Standards (A)

22 CCR § 66268.1 Hazardous Waste Land Disposal Restrictions (A)

22 CCR § 66268.3 Hazardous Waste Dilution Prohibition as Substitute for Treatment (A/R)

22 CCR § 66268 Article 4 Hazardous Waste Treatment Standards (A) Article 10 Hazardous Waste - Non RCRA Wastes Land Disposal Restrictions (A)

Article 11 Hazardous Waste-Non RCRA Waste Treatment Standards (A)

**b. Air Pollution Prevention Requirements**

(Implementing relevant portions of Division 26 of the Cal. Health and Safety Code and the Clean Air Act, 42 U.S.C § 7401 ~~et seq.~~)

South Coast Air Quality Management District (SCAQMD)

SCAQMD Regulation IV, Prohibitions

Rule 401 Visible Emissions (A)

Rule 402 Nuisance (A)

Rule 403 Fugitive Dust (A)

Rule 473 Disposal of Solid and Liquid Wastes (A)

SCAQMD Regulation X NESHAP For Benzene (substantive standards only)(A)

SCAQMD Regulation XI, Source Specific Standards

Rule 1150.2 Control of Gaseous Emissions from Inactive Landfills (A)

Rule 1166 VOC Emissions from Soil Decontamination (A)

SCAQMD Regulation XIII, New Source Review



Rule 1303 Attainment of State and Federal Ambient Air  
Quality Standards (A)  
Rule 1401 New Source Review of Carcinogenic Air Contaminants  
(substantive standards only) (A)  
SCAQMD Regulation XIV Toxics (substantive standards only)

## **2. Legal Requirement of Independent Legal Applicability to the Selected Remedial Action**

The selected remedial action may trigger additional legal requirements. These requirements are not identified as ARARs in this ROD either because such requirements do not meet the definitional prerequisites to be identified as an ARAR for onsite activities or such requirements are triggered by offsite activities. See generally, 42 U.S.C § 9621(d). These requirements could be applicable to portions of the selected remedial of their own legal force, independent of the provisions of Section 121(d)(2) of CERCLA. The requirements identified below are presented for the informational purposes only. Any determination the legal applicability of such requirements ultimately rests with the governmental entity charged with implementing and enforcing compliance with such requirements.

CERCLA Section 121 (d)(3) requirements regarding offsite disposal of Superfund Waste

CERCLA Section 103 notification requirements and comparable provisions of California law

California Porter Cologne Act (implementing both state law and the federal NPDES program) concerning issuance of waste discharge requirements for point source discharges of water from the Waste Pit Area to offsite storm sewer conveyances

Los Angeles County Sanitation District Wastewater Ordinance, as amended, concerning discharges of water from the Waste Pit Area to the LACSD sanitary sewer system offsite

Provisions of Title 22 of the California Code of Regulations relating to offsite shipments of hazardous waste, including but not limited to manifest requirements, transportation requirements and offsite disposal/treatment requirements

Federal and State Occupational Health and Safety Act requirements

## **3. Guidance and Advisories To Be Considered**

Certain non-promulgated advisories or guidance that are otherwise not legally binding may be identified in a ROD as guidance or advisories "to be considered" (TBC) particularly to aid the design and implementation of CERCLA remedial actions. For this Record of Decision, the advisories and guidance set out below are determined to be TBCs for the selected remedy:

Hydrologic Performance of Landfill Performance (HELP) Mode, Vol I and II, EPA/530-SW-84-

009 and EPA/530-SW-84-010

Landfill and Surface Impoundment Evaluation-EPA Technical Resource Document

Evaluating Cover Systems for Solid and Hazardous Waste-EPA Technical Resource Document

SCAQMD Best Available Control Technology (BACT) Guidelines Document

EPA Region IX Preliminary Remediation Goals (PRGs) 1996



September 5, 1997

Cal/EPA

Department of  
Toxic Substances  
Control

245 West Broadway,  
Suite 330  
Long Beach, CA  
90802-4444

Mr. John Kemmerer, Branch Chief  
Site Cleanup Branch  
U.S. Environmental Protection Agency  
Region IX  
Mail Code SFD-7  
75 Hawthorne Street  
San Francisco, California 94105

Pete Wilson  
Governor

James M. Strock  
Secretary for  
Environmental  
Protection

Dear Mr. Kemmerer,

**RECORD OF DECISION, DEL AMO SITE, WASTE PIT AREA**

The Department of Toxic Substances Control (DTSC) has reviewed the Record of Decision (ROD) and Response Summary for the Del Amo Waste Pit Operable Unit. Our review reveals that DTSC's comments of December 11, 1996, to the Feasibility Study Report, and the State Applicable or Relevant and Appropriate Requirements (ARARs) have been adequately addressed. However, due to the unique nature of splitting the Del Amo site into several operable units some state ARARs have been deferred until subsequent RODs for those operable units are completed.

DTSC concurs with U.S. Environmental Protection Agency's selected remedy Number 4, a Resource Conservation Recovery Act (RCRA) equivalent cap and a Soil Vapor Extraction System. The RCRA cap consists of multiple layers, including a vegetative cover, a marker bed, a drainage layer, a low-permeability layer, a gas collection layer, and a grading layer. The Soil Vapor Extraction System will be applied to the soil under the pits, with soil gas monitoring probes surrounding the pits.

If you have any questions regarding this letter please contact Mr. Haissam Salloum, at (562) 590-4916.

Sincerely,

*Nennet V. Alvarez*  
Nennet V. Alvarez, Branch Chief  
Site Mitigation Cleanup Operations  
Southern California Branch B

cc: next page

Attachment 2

# Statement of Work for Remedial Design

**Waste Pits Operable Unit  
Del Amo Superfund Site  
Los Angeles, CA**

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#### ATTACHMENTS

- Attachment 1. Summary of Deliverables, Del Amo Waste Pits Remedial Design
- Attachment 2. Regulations and Guidance Documents
- Attachment 3. Transmittal of Documents for Acceptance by EPA
- Attachment 4. Transmittal Register



## **1.0 Introduction**

### **1.1 Site Description**

The Del Amo Superfund Site is located in the city of Los Angeles, California, in a section of the city known as the Harbor Gateway. The Site overall was a synthetic rubber manufacturing facility encompassing approximately 280 acres. The subject of this Order is the Waste Pits Area, a 4-acre area that sits adjacent to the southern Site boundary. The Waste Pits Area consists of two parcels: Lot 36 and Lot 37, as identified on the Los Angeles County Assessor's Map Number 7351-034 Northwest.

The Waste Pits Area is bounded by industrial and commercial development on the north and Del Amo Boulevard with adjacent residences on the south. Electrical power transmission easements run along the Waste Pits Area's northern and southern boundaries, and two major underground petroleum and chemical pipeline corridors run along its southern boundary. The adjacent area south of the Waste Pits Area is a residential community, within the jurisdiction of unincorporated Los Angeles County.

### **1.2 Purpose**

The purpose of this Statement of Work (SOW) is to set forth the requirements for the Remedial Design (RD) of the selected remedy as defined in the Record of Decision (ROD) issued on September 5, 1997. The RD is generally defined as those activities to be undertaken by the Respondents to develop the final plans and specifications, general provisions, and specific requirements necessary to translate the ROD into the remedy to be constructed in the Remedial Action (RA) phase and to ensure the remedy complies with the Performance Standards and other requirements set forth in the ROD and the Order. The RA is generally defined as the implementation phase of site remediation or construction of the remedy, including necessary operation and maintenance, and performance monitoring. This SOW is designed to provide the framework for conducting the RD activities at the Del Amo Superfund Site. This SOW requires completion and delivery of the Final Design within 11 months after approval of the final Work Plan, described in Section 2.1.2 below, unless EPA extends the timeframe in writing. In addition, this SOW requires the design to be performed with the goal of completing construction of the RA by the year 2000.

### **1.3 General Requirements**

**1.3.1 Conducting the Remedial Design (RD).** Respondents shall design the RA to meet the Performance Standards and other provisions and requirements of the ROD, the Order, and the SOW. The Respondents shall conduct the RD in accordance with this SOW, the Order, and the ROD, and shall comply with the *Remedial Design/Remedial Action (RD/RA) Handbook* (U.S. EPA Office of Solid Waste and Emergency Response (OSWER), 9355.0-04B, EPA 540/R-95/059, June 1995) and all other guidance used by EPA in conducting an RD to the extent deemed appropriate by EPA. The primary contact for this Order is the EPA Remedial Project Manager (RPM), Dante Rodriguez, Tel. (415)

744-2239; the secondary contact is the alternate RPM, Jeff Dhont, Tel. (415) 744-2339; and the third contact is the Section Chief, Michael Montgomery, Tel. (415) 744-2362. The State DTSC contact is DTSC Project Manager, Gloria Conti, Tel. (562) 590-5566.

**1.3.2 Summary of Deliverables.**

- (1) The Respondents shall submit a draft Work Plan within 30 days after the effective date of this Order in accordance with Section 2.1.2 of this SOW. The draft Work Plan shall include the summary of the required major deliverables and the schedule for submittals set forth in the Attachment 1. However, EPA may waive the requirement for a pilot test (see Section 8.0) if adequate justification for a waiver is provided by the Respondents in the draft RD Work Plan or through a procedure defined in the final RD Work Plan. Within 15 days after receipt of EPA comments on the draft RD Work Plan, the Respondents shall submit a final RD Work Plan for EPA review and approval pursuant to Section XII of the Order. The deliverables and schedule approved by EPA in the final Work Plan shall become the requirements of this Order. The Respondents shall submit the major deliverables using the form Transmittal of Documents for Acceptance by EPA, Attachment 3, or any other form approved by EPA.
- (2) The Respondents shall consult and cooperate with EPA during the design process and shall discuss and obtain approval for critical decisions in meetings with EPA. Following such meetings, Respondents shall draft meeting summary notes documenting decisions made and rationale for those decisions. Meeting notes shall include appropriate layout and design drawings or figures used in the meetings. EPA shall review and approve all meeting summary notes. The meeting summary deliverable shall be factual and shall present any technical disputes in an unbiased manner.

**1.3.3 Items Covered by RD.** Respondents shall design a cap over the Waste Pits Area that meets or exceeds the Performance Standards identified in the Order and the ROD. Respondents shall design a soil vapor monitoring, soil vapor extraction (SVE) and associated monitoring system, and security fencing around the treatment units associated with the cap and SVE systems that meet or exceed the Performance Standards identified in the Order and the ROD.

**1.3.4 Personnel.** The Respondents shall furnish all necessary and appropriate personnel, materials, and services needed for, or incidental to, performing and completing the RD.

**1.3.5 Guidance and Reference Material.** A list of primary guidance and reference material is attached (Attachment 2). In all cases, the Respondents shall use the most recently issued guidance, as appropriate.

**1.3.6 Estimated Cost.** The estimated present worth cost of the RA, as outlined in the ROD, is \$8,980,000 which includes capital costs and operation and maintenance costs.

- 1.3.7 **Communication.** The Respondents shall communicate at least weekly with the EPA RPM, either in face-to-face meetings or through telephone calls. The Respondents shall meet with EPA and DTSC at least monthly (or less frequently if approved by EPA) wherein the Respondents shall report and discuss their progress with and obtain technical input from EPA and DTSC. (See Section 1.3.2(2) for further description of these meetings).
  - 1.3.8 **Documentation.** The Respondents shall document all decisions that are made in meetings and in conversations with EPA. The Respondents shall forward this documentation to the EPA RPM within five working days of the meeting or conversation.
  - 1.3.9 **EPA Oversight.** EPA will provide oversight of the Respondents' activities throughout the RD. EPA will review deliverables to assess the likelihood that the RD will achieve the ROD Performance Standards and that the RD correctly identifies the ROD Performance Standards and other requirements of the ROD, the Order, and the SOW. Notwithstanding any action by EPA, Respondents remain fully responsible for achieving the Performance Standards and other provisions and requirements of the ROD, the Order and the SOW. Nothing in this Order, or in the SOW, or in EPA's approval of the Remedial Design or any other submission, shall be deemed to constitute a warranty or representation of any kind by EPA that full performance of the Remedial Design will achieve the ROD Performance Standards. Respondents' compliance with submissions approved by EPA does not foreclose EPA from seeking additional work to achieve the applicable Performance Standards.
- 1.4 **Timeframes and Deadlines.** The timeframes and deadlines for the submission of each deliverable are listed in Attachment 1. The "EPA Estimated Review Period" specified in Attachment 1 is set by EPA as a goal. EPA will strive to meet this goal in order to keep the project on schedule. However, if EPA is unable to meet one or more of these review periods, and deliverables from the Respondents are impacted by the EPA delay, the deadlines for those deliverables shall be extended at EPA's discretion.

## **2.0 Project Planning and Support**

The purpose of this task is to determine how the site-specific Performance Standards will be met. The following activities shall be performed as part of the project planning and support task:

### **2.1 Project Planning**

- 2.1.1 **Evaluate Existing Information.** The Respondents shall obtain and evaluate existing data and documents pertinent to the implementation of the ROD. This information shall be used to determine whether any additional data are needed for RD implementation.
- 2.1.2 **Develop Work Plan.**
  - (1) **Develop Draft Work Plan.** The Respondents shall prepare and submit

to EPA (and two copies to DTSC) a draft RD Work Plan within 30 days after the effective date of this Order. The draft RD Work Plan shall identify the procedures and deliverables necessary to complete the remedial design and shall include the required major deliverables and the schedule for submittal of these deliverables set forth in Attachment 1. The Respondents shall identify any additional deliverables and include a schedule for the submission of these deliverables. The draft RD Work Plan shall include a pilot test deliverable (see Section 8.0 of this SOW). However, EPA may waive the pilot test requirement if adequate justification for a waiver is provided by the Respondents in the draft RD Work Plan or through a procedure defined in the final RD Work Plan. The draft Work Plan shall include an assessment and comprehensive description of the additional data collection, evaluation, and pilot testing activities needed, if any, and a comprehensive description of the plans and specifications to be prepared. A comprehensive design management schedule for completion of each major activity and submittal shall also be included. The draft Work Plan shall be developed in conjunction with the Sampling and Analysis Plan (SAP) and Health and Safety Plan (HASP), although each plan shall be delivered under separate cover. Specifically, the draft Work Plan shall present the following:

- (a) A statement of the problem(s) and potential problem(s) posed by the site and how the objectives of the RD will address the problem(s).
- (b) A background summary setting forth: (1) a brief description of the site including any geographic, physiographic, hydrologic, geologic, demographic, ecological, cultural, or natural resource features that are relevant to the RD; (2) a brief synopsis of the history of the Waste Pits Area including a summary of past disposal practices and a description of previous responses that have been conducted by local, State, Federal, or private parties at the site; (3) a summary of the existing data including physical and chemical characteristics of the contaminants identified and their distribution among the environmental media at the site.
- (c) The Respondents' technical and management approach to each task to be performed, including a detailed description of each task; the assumptions used; the identification of any technical uncertainties (with a proposal for the resolution of those uncertainties); the information needed for each task; any information to be produced during and at the conclusion of each task; and a description of the work products that will be submitted to EPA. The Respondents shall identify any subcontractors it plans to use to accomplish all or part of a task's objectives.
- (d) A schedule with specific dates for the start and completion of each task and the submission of each deliverable deemed necessary to meet the requirements of this SOW. This schedule shall also include information about timing, initiation, and completion of all critical path

milestones for each activity and each deliverable, and the expected review time for EPA.

- (2) **Prepare Final Work Plan.** EPA will provide comments on the draft RD Work Plan in lieu of approving or disapproving the draft Work Plan pursuant to Section XII of the Order. The Respondents shall revise the draft Work Plan according to EPA's comments. The final Work Plan shall be submitted to EPA for review and approval in accordance with Section XII of the Order. After approval of the RD Work Plan by the EPA, the RD Work Plan is incorporated into the Order as a requirement of the Order and shall be an enforceable part of the Order.

## **2.2 Develop Other Site-Specific Plans**

The Respondents shall prepare and submit for EPA approval<sup>1</sup> the other site-specific plans specified in this SOW and in the approved RD Work Plan in accordance with the schedule specified in this SOW. The deliverables will be submitted for review in accordance with Section XII of the Order and will either be approved or disapproved by EPA. If EPA disapproves the deliverable and requests modifications, the Respondents shall revise the deliverable and resubmit it to EPA as provided in Section XII of the Order. The following describes other site-specific plans that are required because field work needs to be conducted during the RD process. The plans can be submitted in any format proposed by the Respondents and approved by EPA. The Respondents shall utilize existing plans developed for the site that are relevant to these plans, as appropriate.

**2.2.1 Site Management Plan (including an RD Contingency Plan).** A Site Management Plan (SMP) must provide EPA with a written understanding of how access, security, contingency procedures, management responsibilities, decontamination, and waste disposal are to be handled during Remedial Design. "Contingency Procedures" refers to the actions to be taken to protect the local community in the event of an accident or emergency. The Site Management Plan shall be submitted within 45 days after approval of the RD Work Plan.

**2.2.2 Health and Safety Plan.** A site-specific Health and Safety Plan (HASP) for the site must specify how workers will be protected, during any site activities, through the identification, evaluation, and control of health and safety hazards. The HASP must also provide an emergency response plan, describing how to handle potential site emergencies and how to minimize the risks associated with a response. A HASP must also address health and safety requirements for site

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<sup>1</sup> EPA shall "approve" all plans when they have been submitted in a satisfactory manner, except the Health and Safety Plan. EPA does not offer "approval" of Health and Safety Plans. Each employer, contractor, etc. is responsible for ensuring that its workers follow applicable Federal and State worker health and safety regulations. EPA "approval" of a submittal, however, does not absolve the Respondents of the responsibility for ensuring that their work successfully achieves the Performance Standards and other provisions and requirements of the ROD, the Order and the SOW.

visitors. The HASP shall be submitted within 45 days after the effective date of the UAO.

#### **2.2.3 Sampling and Analysis Plan**

A Sampling and Analysis Plan for the Remedial Design process must be submitted within 45 days after the effective date of the UAO and shall include the following components:

- (1) **Quality Assurance Project Plan.** A Quality Assurance Project Plan (QAPP) must be prepared in accordance with "EPA Requirements for Quality Assurance Project Plans for Environmental Data Operations," (EPA QA/R-5, August 1994) (latest draft or revision). The QAPP shall provide sufficient detail to demonstrate that:
  - (a) the project technical and data quality objectives (DQOs) are identified, see "Guidance for the Data Quality Objectives (DQO) Process," (EPA QA/G-4, September 1994) for guidance;
  - (b) the measurements or data acquisition methods are appropriate for achieving project objectives;
  - (c) assessment procedures are sufficient for confirming that data of the type and quality needed and expected are obtained; and
  - (d) any limitations on the use of the data are identified and documented.
- (2) **Field Sampling Plan.** A Field Sampling Plan (FSP) must be in accordance with the regional guidance document, "Preparation of a U.S. EPA Region 9 Field Sampling Plan for Private and State-Lead Superfund Projects", (EPA QAMS DCN 9QA-06-93, August 1993). A Field Sampling Plan (FSP) must define the sampling and data collection methods that will be used for a project. The FSP must include sampling objectives; sample locations and frequency; sampling equipment and procedures; and sample handling, labeling, and analysis, as well as the supporting rationale for those decisions. An FSP must consider the use of all existing data and must justify the need for additional data whenever existing data will meet the same objective. An FSP must be written so that a field sampling team unfamiliar with the site would be able to gather the samples and field information required.

#### **2.3 Project Status Reports**

The Respondents shall prepare and submit periodic Project Status Reports to EPA and DTSC that document the progress and current status of each task required by this SOW and approved RD Work Plan. The report should consist of a simple tracking form for the tasks, a narrative of problems arising, and description of steps planned or underway to mitigate them. The format, and exact content of the reports shall be determined in the Work Plan. The Respondents shall submit the reports monthly or as otherwise approved by EPA.

### **3.0 Community Relations**

The Respondents shall provide community relations support to EPA throughout the RD. The Respondents shall provide community relations support in accordance with *Community Relations in Superfund: A Handbook*, June 1988. Community relations support shall include the following subtasks:

**3.1 Fact Sheet Preparation Assistance**

The Respondents shall, at EPA's request, assist with the preparation of fact sheets that inform the public about activities related to the remedial design, the schedule for RA, activities to be expected during construction, provisions for responding to emergency releases and spills, and any potential inconveniences such as excess traffic and noise that may affect the community during the RA.

**3.2 Technical Support.** The Respondents shall, at EPA's request, provide technical support for community relations, which may include providing technical input to news releases, fact sheets, briefing materials, and other community relations vehicles.

**3.3 Public Meeting Support**

The Respondents shall, at EPA's request, prepare presentation materials and provide logistical support for public meetings and open houses.

**3.4 Public Notice.** The Respondents shall, at EPA's request or as otherwise needed, provide individual notice to residents in the vicinity of areas where work will be performed by the Respondents.

**3.5 Reporting to the Montrose/Del Amo Partnership Group.** The Respondents shall, at the request of EPA or the "Partners," provide verbal status reports concerning the work performed by the Respondents.

**3.6 Report Copies.** The Respondents shall, at the request of EPA, provide extra copies for the public of final deliverables or other documents produced pursuant to this Order.

**4.0 Environmental Sample Acquisition**

Environmental sample acquisition entails collecting environmental samples and information required to support the RD. The planning for this task, including the scheduling, shall be accomplished in SOW Task 2.2.3 (Sampling and Analysis Plan), and shall result in the plans and timeframes required to collect the field data. Sample acquisition starts with EPA's approval of the Sampling and Analysis Plan (SAP) and ends with the demobilization of field personnel and equipment from the site. The Respondents shall perform the following field activities or combination of activities for sample acquisition in accordance with the EPA-approved SAP developed in Task 2.2.3:

**4.1 Mobilization and Demobilization**

Provide the necessary personnel, equipment, and materials for mobilization and demobilization to and from the site for the purpose of conducting the sampling program under Subtask 4.2, Field Investigation.

**4.2 Field Investigation.** Conduct environmental sampling/ field investigations to include, as appropriate, the following:

**4.2.1 Site Reconnaissance.** Conduct site surveys including, as appropriate, property, boundary, utility rights-of-way, and topographic information. These surveys

are to refine the survey data from the RI/FS and to ensure the accuracy of the information for the RD.

- 4.2.2 Geological Investigations (Soils, Sediments, Geotechnical)
- 4.2.3 Hydrogeological Investigations (Ground Water)
- 4.2.4 Waste Investigation (Soil Gas, etc.)
- 4.2.5 Underground Utilities Search
- 4.2.6 Material Chemical Compatibility Testing

## **5.0 Sample Analysis**

The Respondents shall arrange for and carry-out the analysis of environmental samples, collected during the previous task, according to the Sampling and Analysis Plan approved by EPA in Task 2.2.3. The sample analysis task begins with arranging the sample analysis work with a state accredited laboratory and completing the field sampling program. This task ends with the Respondents verifying that the laboratory has completed the requested analyses and has submitted all sample data packages for third party validation. For purposes of this SOW, "third party" is defined as any party other than the entity performing the activity.

## **6.0 Analytical Support and Data Validation**

The Respondents shall arrange for and carry-out third party validation of the analytical data received from the laboratory during the previous task, according to the Sampling and Analysis Plan established in Task 2.2.3. The sample validation task begins with the Respondents transmitting all sample data packages received from the laboratory to the third party data validators for validation in accordance with EPA's National Functional Guidelines for Data Review<sup>2</sup>. This task ends with the Respondents providing EPA with data validation reports for the analytical data received from the laboratory.

## **7.0 Data Evaluation**

The Respondents shall organize and evaluate both pre-existing data and data gathered during Tasks 4.0, 5.0, and 6.0, that will be used later in the RD effort. This work shall be performed in accordance with the Sampling and Analysis Plan established in Task 2.2.3. The EPA "Guidance for Data Quality Assessment, EPA QA/G-9, July 1996" should also be consulted for this operation. Data evaluation begins with the receipt of validated analytical data from the SOW Task 6.0 (Analytical Support and Data Validation) and ends with the submittal of the Data Evaluation Summary Report described below. Specifically, the Respondents shall perform the following activities or combination of activities during the data evaluation effort:

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<sup>2</sup>"USEPA Contract Laboratory Program (CLP) National Functional Guidelines for Organic Data Review," (EPA-540/R-94/012, February 1994);

"USEPA Contract Laboratory Program (CLP) National Functional Guidelines for Inorganic Data Review," (EPA-540/R-94/013, February 1994).



- 7.1 Data Usability Evaluation and Field QA/QC
- 7.2 Data Reduction, Tabulation, and Evaluation.  
Tabulate, evaluate, and interpret the data. Present data in an appropriate presentation format for final data tables. Design and set up an appropriate database for pertinent information collected that will be used during the RD.
- 7.3 Modeling.  
Conduct modeling in order to assess compliance with the ROD performance standards for both the cap and the SVE systems. Such modeling shall include, but not be limited to, infiltration and contaminant fate and transport modeling.
  - 7.3.1 Contaminant Fate and Transport
  - 7.3.2 Other Modeling
- 7.4 Development of Data Evaluation Report. Evaluate and present results in a Data Evaluation Summary Report and submit to EPA for review and approval. Sufficient information must be provided in this report to enable EPA to assess the adequacy of the work performed. The Respondents shall submit the Data Evaluation Summary Report to EPA for review and approval, in accordance with Section XII of the Order, within 180 days after the approval of the RD Work Plan.

## 8.0 Pilot Testing

The purpose of a Pilot Test is to provide sizing and operations criteria for the cap and SVE system, for use in design drawings, specifications, and the engineer's cost estimate, to optimize the RD. If the requirement for conducting a pilot test is not waived by EPA (see Section 1.3.2(1) - Summary of Deliverables) then the task will begin with the preparation of a Pilot Test Work Plan and end with the Respondents' submittal of the final Pilot Test Evaluation Report. This Work Plan provides the technical specifics of the study. In some cases, information on technology performance can be found in current literature and should be reviewed before the Pilot Test is designed.

Pilot-scale testing is used to provide quantitative performance, cost, and design information for remediation and is typically performed during RD (see the Fact Sheet, *Guide for Conducting Treatability Studies Under CERCLA*, November, 1993).

The Respondents shall perform the following activities during the pilot testing effort:

- 8.1 Develop Pilot Test Work Plan  
The Respondents shall prepare the Pilot Test Work Plan and submit it to EPA for review and approval, in accordance with Section XII of the Order, within 45 days after the approval of the RD Work Plan. The Pilot Test Work Plan shall describe the following:
  - 8.1.1 The technology to be tested, test objectives, test equipment or systems, experimental procedures, treatability conditions to be tested, measurements of performance, analytical methods, data management and analysis, health and safety procedures, and residual waste management.
  - 8.1.2 The Data Quality Objectives (DQOs) for the Pilot Test.

- 8.1.3 Pilot equipment installation and startup, pilot equipment operation and maintenance procedures, and operating conditions to be tested.
- 8.1.4 A schedule for performing the Pilot Test, with specific dates for each task and subtask, including EPA review periods.
- 8.1.5 The treatment process and how the technology will meet the performance standards specified in the ROD.
- 8.1.6 How the Respondents will meet all discharge or disposal requirements for any and all treated material, air, water, and expected effluents.
- 8.1.7 The final treatment and disposal of all material generated by the proposed treatment system.
- 8.2 Conduct the Pilot Test. Conduct the Pilot Test, as necessary, to determine the optimal way for the technology to achieve the performance standards. The Pilot Test shall be conducted as described in the EPA-approved Pilot Test Work Plan.
- 8.3 Develop Pilot Test Report.  
Submit the Pilot Test Evaluation Report for EPA review and approval, in accordance with Section XII of the Order, within 45 days after completion of the Pilot Test. The Pilot Test Report shall describe the performance of the technology clearly indicating the following: (1) performance of the technology compared with the Performance Standards established in the ROD; (2) the treatment technology's effectiveness, cost, and final results compared with the predicted results; (3) recommendations for the full-scale application of the technology, including a sensitivity analysis identifying the key parameters affecting full-scale operation.

## **9.0 Preliminary Design**

The Respondents shall conduct Preliminary Design activities in accordance with the Work Plan established in Task 2.1.2. The components which constitute the Preliminary Design are described below and shall be submitted to EPA for review and approval in accordance with Section XII of the Order. The Preliminary Design shall be submitted within 90 days after EPA approves the Work Plan. Preliminary Design begins with the initial design and ends with the completion of approximately 30 percent of the design effort. At this stage, the Respondents shall have field-verified the existing conditions of the site, as necessary. The Respondents shall include the following components in the Preliminary Design:

### **9.1 Design Criteria**

The Design Criteria shall define in detail the technical parameters upon which the design will be based. Specifically, the Design Criteria shall include the preliminary design assumptions and parameters, including, as appropriate: (1) waste characterization; (2) volume and types of each medium requiring treatment; (3) treatment schemes (including all media and byproducts), rates, and required qualities of waste streams (i.e., input and output rates, influent and effluent qualities, potential air emissions, and so forth); (4) performance standards; (5) long-term operation and maintenance (O&M) and performance monitoring requirements; (6) all ARARs, pertinent codes, and standards to be complied with; (7) technical factors of importance to the design and construction including use of currently accepted environmental

- control measures, constructability of the design, end-use of land, and use of currently acceptable construction practices and techniques.
- 9.2 Preliminary Project Delivery Strategy and Scheduling. The Project Delivery Strategy and Scheduling shall describe how the RA project is to be delivered - how contracting shall be done, the contracting strategy, the organizational structure, communication, etc. The schedule shall include an evaluation of a phased approach to expedite the RA.
- 9.3 Preliminary Construction Schedule. A preliminary RA schedule appropriate to the size and complexity of the project shall be included in the Preliminary Design.
- 9.4 Specifications Outline. The general specifications outline shall include all specification sections to be used. Format and organization shall be as described in Chapter 10 of the *Architect Engineer Manual*, USACE, AEIM-14, Omaha District, July 1989, updated July 1994, which incorporates the Construction Specification Institute (CSI) format. USACE also developed standardized specifications for RDs that should be used whenever possible. (Ms. Tommian McDaniel at EPA Headquarters (Tel. 202-761-4363) may be contacted for more information).
- 9.5 Preliminary Drawings. The drawings and schematics shall reflect organization and clarity. This submittal should include the following: (1) an outline or listing of the drawings and schematics; (2) facility representations including a process flow diagram and a preliminary piping and instrumentation diagram; (3) a general arrangement diagram; and (4) site drawings. Engineering drawings shall be submitted in 11" x 17" sheets (or larger with approval from the EPA RPM). Other standard formats for use in preparing design drawings shall be those described in the *USACE Architect Engineer Manual*.
- 9.6 Basis of Design. The Basis of Design shall include a detailed description of the evaluations conducted to select the design approach. It shall include a Summary and Detailed Justification of Assumptions. This summary shall include (1) calculations supporting the assumptions; (2) the draft process flow diagram; (3) a detailed evaluation of how all ARARs will be met; (4) a plan for minimizing environmental and public impacts; and (5) a plan for satisfying any permitting requirements.
- 9.7 Easement and Access Requirements  
The need for land acquisition for access and easement requirements shall be identified.
- 9.8 Value Engineering (VE) Screening  
The Value Engineering (VE) screening shall include an evaluation of cost and function relationships, concentrating on high-cost areas. The VE screening shall be performed by an independent Value Engineering group. "Independent Value Engineering group" is defined as any party other than the entity that performed the design. The outcome of the screening shall be a recommendation for or against a full-scale VE study (a subtask performed during design) based on the potential for cost savings as a result of design changes. [Value Engineering Fact Sheet, EPA Publication 9355.5-03FS, May 1990.]
- 9.9 Institutional Controls  
The remedy requires institutional controls prohibiting future residential use of the Waste Pits Area and prohibiting any future use which could impact the integrity of the

cap. Respondents shall submit a legal description of the Waste Pits Area and of the extent of the cap, site surveys specifying the location of the cap, and an engineering description of the cap. The legal descriptions and site surveys shall be certified by a California licensed land surveyor. The engineering description shall be certified by a California registered civil engineer. Respondents shall also submit a title report for Lot 36 and Lot 37 going back at least 60 years.

- 9.10 If EPA disapproves the Preliminary Design and requests modifications, the Respondents shall revise this deliverable and shall resubmit it to EPA in accordance with Section XII of the Order. The re-submitted deliverable shall be accompanied by an explanation of how the deliverable has been modified to address the deficiencies identified by EPA and shall identify where the modifications are incorporated.

## **10.0 Intermediate Design**

No Intermediate Design deliverables shall be required at this time. However, If EPA determines that Intermediate Design deliverables are required to enable EPA to effectively oversee the design effort, EPA may require Respondents to submit such additional deliverables. Respondents shall submit such additional deliverables not later than 30 days after receiving EPA's notice that such additional deliverables are required. These deliverables will be submitted for review in accordance with Section XII of the Order and will either be approved or disapproved by EPA. If EPA disapproves the deliverable and requests modifications, the Respondents shall revise the deliverable and resubmit it to EPA as provided in Section XII of the Order. Such Intermediate Design deliverables, if required by EPA, may include the following components:

### **10.1 Update of Construction Schedule**

The schedule for implementation of the RA shall identify the timing for initiation and completion of all critical path tasks. The schedule shall specifically identify duration for completion of the project and major milestones.

### **10.2 Intermediate Specifications**

Plans and specifications shall conform to acceptable standards and shall be formatted in accordance with CSI requirements. Plans and specifications shall include preliminary specifications for construction, installation, site preparation, and field work standards and performance monitoring.

### **10.3 Intermediate Drawings**

Intermediate Drawings shall include an outline or listing of drawings; facility representations containing a process flow diagram; a piping and instrumentation diagram, and a control logic table; and continuations and expansions of drawings submitted with the preliminary plans and specifications. It shall also include engineering drawings for grading/paving, foundation, electrical, structural, mechanical elements, monitoring systems, etc., as appropriate.

### **10.4 Revised Basis of Design**

The Revised Basis of Design shall include a revised summary of the evaluations conducted to select the design approach. This summary shall include any changes or

- additions made to the Basis of Design, as presented in the Preliminary Design.
- 10.5 RA Contracting Strategy. The Contracting Strategy shall describe the management approach for procuring the RA contractor, including procurement methods, phasing alternatives, and contractor and equipment availability concerns.
  - 10.6 Updated Identification of Easement and Access Requirements. The need for land acquisitions for access and easement requirements shall be updated, as appropriate, as part of the Intermediate Design.
  - 10.7 Identification of the Projected O&M Requirement and Annual Cost. The Respondents shall identify the projected Operation and Maintenance (O&M) requirements, including performance monitoring, and develop an estimate of the annual O&M costs.
  - 10.8 VE Study and Report Recommendations  
If recommended by the preliminary VE screening, the VE Study shall be conducted and the report prepared and submitted by an independent Value Engineering group.

## **11.0 Prefinal and Final Design**

The Respondents shall conduct Prefinal and Final Design activities in accordance with the Work Plan established in Task 2.1.2. The components and deliverables which constitute the Prefinal and Final Design are described below and shall be submitted to EPA for review and approval in accordance with Section XII of the Order. All Prefinal Design components and deliverables shall be submitted within 150 days after EPA approves the Preliminary Design. All Final Design deliverables shall be submitted within 30 days after EPA approves the Prefinal Design. The Prefinal Design shall clearly show any modifications to the design resulting from the Intermediate Design review, if any such Intermediate Design deliverables were required by EPA subsequent to the issuance of this Order. After EPA review and approval of the Prefinal Design in accordance with Section XII of the Order, the Final Design shall be submitted. All Final Design documents shall be approved and stamped by a Professional Engineer registered in California. EPA approval of the Final Design, including the Final Draft O&M Plan and the Final Construction Quality Assurance Plan, is required before initiating the RA, unless specifically authorized otherwise by EPA. In accordance with the design management plan and schedule in this SOW (see Attachment 1) and the Work Plan (Task 2.1.2), the Respondents shall include the following components in the Prefinal Design:

### **11.1 Prefinal Specifications**

A complete set of construction specifications shall be submitted at the prefinal stage. All specifications shall conform to CSI format. If the Value Engineering study is conducted, the VE report recommendations that have been approved by EPA shall be incorporated into the prefinal design specifications. The final design specifications must be consistent with the technical requirements of all ARARs meet all ARARs, Performance Standards, and other provisions and requirements of the ROD, this Order, and the SOW. Any off-site response activities shall be in compliance with the policies stated in the Procedure for Planning and Implementing Off-Site Response Actions (58 *Federal Register*, Number 182, September 22, 1993, pages 49200 - 49218) and other applicable guidance. Before submitting the project specifications,

- the Respondents shall coordinate and cross-check the specifications and drawings.
- 11.2 Prefinal Drawings**  
A complete set of construction drawings shall be submitted in the 11" x 17" size. A complete set of construction specifications shall also be submitted. Value engineering report recommendations (submitted as part of the intermediate design) that have been approved by EPA shall be incorporated into the prefinal design drawings.
- 11.3 Prefinal Basis of Design**  
A Prefinal Basis of Design that incorporates any changes since the Intermediate Design, shall be submitted.
- 11.4 Prefinal Project Delivery Strategy and Scheduling.** The Prefinal Project Delivery Strategy shall incorporate any changes since the Preliminary Project Delivery Strategy and Scheduling.
- 11.5 Report of VE Modifications**  
A Report of VE Modifications shall be submitted that describes the changes made to the final designs as a result of the VE Study and Recommendations, if conducted.
- 11.6** If EPA disapproves the Prefinal Design and requests modifications, the Respondents shall revise this deliverable and shall resubmit it to EPA in accordance with Section XII of the Order. The re-submitted deliverable shall be accompanied by an explanation of how the deliverable has been modified to address the deficiencies identified by EPA and shall identify where the modifications are incorporated.
- 11.7 Final Design Submittal**  
A Final Design shall be submitted within 30 days after EPA's approval of the Prefinal Design. The Final Design shall include the final version of the components identified in Sections 11.1 through 11.4.
- 11.8 Draft and Final Draft Operation and Maintenance (O&M) Manual**  
The Respondents shall submit, as part of the Prefinal Design, a draft Operation and Maintenance (O&M) Manual. EPA will provide comments on the draft O&M Manual in lieu of approving or disapproving the draft O&M Manual pursuant to Section XII of the Order. Within 15 days after receipt of EPA comments, the Respondents shall finalize and submit the Final Draft O&M Manual for review and approval in accordance with Section XII of the Order. The O&M Manual submitted with the Final Design is referred to as the Final Draft O&M Manual because it will not be finalized until completion of remedial construction. The O&M Manual shall describe, among other things, the compliance monitoring that will be conducted to measure the system's performance in reaching the standards set in the ROD. At a minimum, the manual shall include the following:
- 11.8.1 Description of Normal O&M.** An operation and maintenance plan that includes a description of normal operation and maintenance including start-up procedures, tasks for operation, tasks for maintenance, prescribed treatment or operation conditions, and schedule for each O&M task.
- 11.8.2 Description of Potential Operating Problems.** A description of potential

operating problems including common and/or anticipated remedies and useful-life analysis of significant components and replacement costs.

- 11.8.3 **Compliance Monitoring and Sampling and Analysis Plan.** A description of the compliance monitoring strategy and tasks, location of monitoring points comprising the points of compliance monitoring, required data collection, and a description of required laboratory tests and their validation and interpretation. (See Section 2.2.3 "Sampling and Analysis Plan" for more information regarding required contents of Sampling and Analysis Plans).
- 11.8.4 **Action if Cleanup Standards are Exceeded.** Action to be implemented in the event that cleanup standards for ground water, surface water discharges, and air emissions are exceeded and a schedule for implementing these corrective actions.
- 11.8.5 **Safety Plan for O&M.** Safety Plan for O&M including a description of precautions and necessary equipment for site personnel, safety tasks required in event of systems failure, and safety tasks necessary to address protection of nearby residents.
- 11.8.6 **Description of Equipment.** Description of equipment including the equipment identification numbers, installation of monitoring components, maintenance of site equipment, and replacement schedule for equipment and installed components.
- 11.8.7 **Records and Reporting Mechanisms.** Records and reporting mechanisms required including, as appropriate, performance monitoring results, daily operating logs, laboratory records, records for operating costs, mechanism for reporting emergencies, personnel and maintenance records, and reports to U.S. EPA, its designates, and the State.

**11.9 Draft and Final Construction Quality Assurance Plan**

The Respondents shall submit, as part of the Prefinal Design, a draft Construction Quality Assurance (CQA) Plan. The CQA Plan shall be prepared in accordance with "Construction Quality Assurance for Hazardous Waste Land Disposal Facilities" (EPA, October, 1986), and "Quality Assurance and Quality Control for Waste Contaminated Facilities," EPA/600/R-93/182, September 1993, as deemed appropriate by EPA. EPA will provide comments on the draft CQA Plan in lieu of approving or disapproving the draft CQA Plan pursuant to Section XII of the Order. Within 15 days after receipt of EPA comments, the Respondents shall finalize and submit the final CQA Plan for review and approval in accordance with Section XII of the Order. At a minimum, the CQA Plan shall include the following elements:

- 11.9.1 **Responsibility of Key Personnel.** Responsibility and authority of all organizations and key personnel involved in the remedial action construction (contractors, consultants, etc.).
- 11.9.2 **CQA Personnel Qualifications.** The Respondents shall establish the minimum qualifications of the CQA Officer and supporting inspection personnel.
- 11.9.3 **Inspection Activities.** The Respondents shall establish the observations and tests that will be required to monitor the construction and/or installation of the

components of the Remedial Action. The plan shall include the scope and frequency of each type of inspection to be conducted. Inspections shall also be required to verify compliance with environmental requirements and include, but not be limited to, air quality and emissions monitoring records, waste disposal records (e.g., RCRA transportation manifests), etc. Inspections shall also ensure compliance with all health and safety procedures.

**11.9.4 Sampling Requirements.** The Respondents shall establish the requirements for sampling activities, sample size, sample locations, frequency of testing, criteria for acceptance and rejection, and plans for correcting problems as addressed in the project specifications.

**11.9.5 Documentation.** The Respondents shall describe the reporting requirements for CQA activities. This shall include, as appropriate, such items as daily summary reports and inspection data sheets.



**ATTACHMENT 1**  
**Summary of Deliverables \***  
**Del Amo Waste Pits Remedial Design**

<b>TASK</b>	<b>DELIVERABLE</b>	<b>REF NO.**</b>	<b>NO. OF COPIES</b>	<b>DUE DATE (calender days)</b>	<b>EPA ESTIMATED REVIEW PERIOD***</b>
2.1.2 (1)	Draft RD Work Plan *		3	30 days after effective date of Unilateral Administrative Order (UAO)	21 days after receipt of Draft RD Work Plan
2.1.2 (2)	Final RD Work Plan		3	15 days after receipt of EPA comments	10 days after receipt of Final RD Work Plan
2.2.1	Site Management Plan (SMP)		3	45 days after RD Work Plan Approval	21 days after receipt of SMP
2.2.2	Health And Safety Plan (HASP)	36 19	3	45 days after effective date of UAO	21 days after receipt of HASP
2.2.3	Sampling & Analysis Plan (SAP)	21 8	3	45 days after effective date of UAO	21 days after receipt of SAP
2.3	Project Status Reports		1	Monthly (or as otherwise approved by EPA)	
7.4	Data Evaluation Report		3	180 days after RD Work Plan Approval	21 days after receipt of Data Evaluation Report
8.1	Pilot Test Work Plan <sup>1</sup>	16 41 (FS)	3	45 days after RD Work Plan approval	21 days after receipt of Pilot Test Work Plan

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<sup>1</sup>Required report unless EPA determines either in the RD Work Plan or through a procedure defined in the RD Work Plan that the work is not necessary for the remedial design.

TASK	DELIVERABLE	REF NO.**	NO. OF COPIES	DUE DATE (calender days)	EPA ESTIMATED REVIEW PERIOD***
8.3	Pilot Test Report <sup>1</sup>	16 42 (FS)	3	45 days after Pilot Test Completion	21 days after receipt of Pilot Test Report
9.0	<i>Preliminary Design:</i> <sup>2</sup> All components		3	90 days after RD Work Plan approval	21 days after receipt of Preliminary Design components
11.0	<i>Prefinal Design:</i> <sup>2</sup> All components		3	150 days after Preliminary Design approval	21 days after receipt of Prefinal Design components
11.8	Draft Operations and Maintenance (O&M) Manual *		3	150 days after Preliminary Design approval	21 days after receipt of Draft O&M Manual
11.9	Draft Construction Quality Assurance (CQA) Plan *		3	150 days after Preliminary Design approval	21 days after receipt of Draft CQA Plan
11.7	<i>Final Design:</i> <sup>2</sup> Final Design Submittal		3	30 days after approval of Prefinal Design components	10 days after receipt of Final Design Submittal
11.8	Final Draft O&M Manual		3	15 days after receipt of EPA comments	10 days after receipt of Final Draft O&M Manual
11.9	Final CQA Plan		3	15 days after receipt of EPA comments	10 days after receipt of Final CQA Plan

\*All deliverables set forth in Attachment 1 will be reviewed and approved by EPA in accordance with Section XII of the Order except for deliverables designated by an asterisk. The review process for deliverables designated by an asterisk is described in the SOW. If EPA disapproves a deliverable and requests modifications pursuant to Section XII of the Order, the Respondents shall revise the deliverable and resubmit it to EPA within the timeframe specified in Section XII.

\*\*See Attachment 3 for list of references.

\*\*\* EPA Estimated Review Period may be extended at EPA's discretion.

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<sup>2</sup>See final page of this table for a list of the components of this deliverable.

**Preliminary Design Components:**

- 9.1 Design Criteria
- 9.2 Preliminary Project Delivery Strategy and Scheduling
- 9.3 Preliminary Construction Schedule
- 9.4 Specifications Outline
- 9.5 Preliminary Drawings
- 9.6 Basis of Design
- 9.7 Easement and Access Requirements
- 9.8 Value Engineering (VE) Screening
- 9.9 Institutional Controls

**Prefinal Design Components:**

- 11.1 Prefinal Specifications
- 11.2 Prefinal Drawings
- 11.3 Prefinal Basis of Design
- 11.4 Prefinal Project Delivery Strategy and Scheduling
- 11.5 Report of VE Modifications<sup>3</sup>

**Final Design Submittal Components:**

- 11.1 Final Specifications
- 11.2 Final Drawings
- 11.3 Final Basis of Design
- 11.4 Final Project Delivery Strategy and Scheduling

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<sup>3</sup>If full-scale Value Engineering Study was conducted.

## ATTACHMENT 2

### Regulations and Guidance Documents

The following list, although not comprehensive, comprises many of the regulations and guidance documents that apply to the RD process:

1. American National Standards Practices for Respiratory Protection. American National Standards Institute Z88.2-1980, March 11, 1981.
2. ARCS Construction Contract Modification Procedures September 89, OERR Directive 9355.5-01/FS.
3. CERCLA Compliance with Other Laws Manual, Two Volumes, U.S. EPA, Office of Emergency and Remedial Response, August 1988 (DRAFT), OSWER Directive No. 9234.1-01 and -02.
4. Community Relations in Superfund — A Handbook, U.S. EPA, Office of Emergency and Remedial Response, June 1988, OSWER Directive No. 9230.0-3B.
5. A Compendium of Superfund Field Operations Methods, Two Volumes, U.S. EPA, Office of Emergency and Remedial Response, EPA/540/P-87/001a, August 1987, OSWER Directive No. 9355.0-14.
6. Construction Quality Assurance for Hazardous Waste Land Disposal Facilities, U.S. EPA, Office of Solid Waste and Emergency Response, October 1986, OSWER Directive No. 9472.003.
7. Contractor Requirements for the Control and Security of RCRA Confidential Business Information, March 1984.
8. The Data Quality Objectives Process for Superfund: Interim Final Guidance, U.S. EPA, EPA/540/R-93/071, September 1993.
9. Engineering Support Branch Standard Operating Procedures and Quality Assurance Manual, U.S. EPA Region IV, Environmental Services Division, April 1, 1986 (revised periodically).
10. EPA NEIC Policies and Procedures Manual, EPA-330/9-78-001-R, May 1978, revised November 1984.
11. Federal Acquisition Regulation, Washington, DC: U.S. Government Printing Office (revised periodically).
12. Guidance for Conducting Remedial Investigations and Feasibility Studies Under CERCLA, Interim Final, U.S. EPA, Office of Emergency and Remedial Response, October 1988, OSWER Directive NO. 9355.3-01.
13. Guidance on EPA Oversight of Remedial Designs and Remedial Actions Performed by Potential Responsible Parties, U.S. EPA Office of Emergency and Remedial Response, EPA/540/G-90/001, April 1990.
14. Guidance on Expediting Remedial Design and Remedial Actions, EPA/540/G-90/006, August 1990.
15. Guidance on Remedial Actions for Contaminated Ground Water at Superfund Sites, U.S. EPA Office of Emergency and Remedial Response (DRAFT), OSWER Directive No. 9283.1-2.
16. Guide for Conducting Treatability Studies Under CERCLA, U.S. EPA, Office of Emergency and Remedial Response, Prepublication version.
17. Guide to Management of Investigation-Derived Wastes, U.S. EPA, Office of Solid Waste and Emergency Response, Publication 9345.3-03FS, January 1992.
18. Guidelines and Specifications for Preparing Quality Assurance Project Plans, U.S. EPA, Office of Research and Development, Cincinnati, OH, QAMS-004/80, December 29, 1980.
19. Health and Safety Requirements of Employees Employed in Field Activities, U.S. EPA, Office of Emergency and Remedial Response, July 12, 1982, EPA Order No. 1440.2.
20. Interim Guidance on Compliance with Applicable of Relevant and Appropriate Requirements, U.S. EPA, Office of Emergency and Remedial Response, July 9, 1987, OSWER Directive No. 9234.0-05.
21. Interim Guidelines and Specifications for Preparing Quality Assurance Project Plans, U.S. EPA, Office of Emergency and Remedial Response, QAMS-005/80, December 1980.
22. Methods for Evaluating the Attainment of Cleanup Standards: Vol. 1, Soils and Solid Media, February 1989, EPA 23/02-89-042; vol. 2, Ground water (Jul 1992).
23. National Oil and Hazardous Substances Pollution Contingency Plan; Final Rule, Federal Register 40 CFR Part 300, March 8, 1990.
24. NIOSH Manual of Analytical Methods, 2nd edition. Volumes I-VII for the 3rd edition, Volumes I and II, National Institute of Occupational Safety and Health.
25. Occupational Safety and Health Guidance Manual for Hazardous Waste Site Activities, National Institute of Occupational Safety and Health/Occupational Health and Safety Administration/United States Coast Guard/Environmental Protection Agency, October 1985.
26. Permits and Permit Equivalency Processes for CERCLA On-Site Response Actions, February 19, 1992, OSWER Directive 9355.7-03.

27. Procedure for Planning and Implementing Off-Site Response Actions, Federal Register, Volume 50, Number 214, November 1985, pages 45933-45937.
28. Procedures for Completion and Deletion of NPL Sites, U.S. EPA, Office of Emergency and Remedial Response, April 1989, OSWER Directive No. 9320.2-3A.
29. Quality in the Constructed Project: A Guideline for Owners, Designers and Constructors, Volume 1, Preliminary Edition for Trial Use and Comment, American Society of Civil Engineers, May 1988.
30. *Remedial Design/Remedial Action (RD/RA) Handbook*, U.S. EPA, Office of Solid Waste and Emergency Response (OSWER), 9355.0-04B, EPA 540/R-95/059, June 1995.
31. Revision of Policy Regarding Superfund Project Assignments, OSWER Directive No. 9242.3-08, December 10, 1991. [Guidance, p. 2-2]
32. Scoping the Remedial Design (Fact Sheet), February 1995, OSWER Publ. 9355-5-21 FS.
33. Standard Operating Safety Guides, U.S. EPA, Office of Emergency and Remedial Response, November 1984.
34. Standards for the Construction Industry, Code of Federal Regulations, Title 29, Part 1926, Occupational Health and Safety Administration.
35. Standards for General Industry, Code of Federal Regulations, Title 29, Part 1910, Occupational Health and Safety Administration.
36. Structure and Components of 5-Year Reviews, OSWER Directive No. 9355.7-02, May 23, 1991. [Guidance, p. 3-5]
37. Superfund Guidance on EPA Oversight of Remedial Designs and Remedial Actions Performed by Potentially Responsible Parties, April 1990, EPA/540/G-90/001.
38. Superfund Remedial Design and Remedial Action Guidance, U.S. EPA, Office of Emergency and Remedial Response, June 1986, OSWER Directive No. 9355.0-4A.
39. Superfund Response Action Contracts (Fact Sheet), May 1993, OSWER Publ. 9242.2-08FS.
40. TLVs-Threshold Limit Values and Biological Exposure Indices for 1987-88, American Conference of Governmental Industrial Hygienists.
41. Treatability Studies Under CERCLA, Final. U.S. EPA, Office of Solid Waste and Emergency Response, EPA/540/R-92/071a, October 1992.
42. USEPA Contract Laboratory Program Statement of Work for Inorganic Analysis, U.S. EPA, Office of Emergency and Remedial Response, July 1988.
43. USEPA Contract Laboratory Program Statement of Work for Organic Analysis, U.S. EPA, Office of Emergency and Remedial Response, February 1988.
44. User's Guide to the EPA Contract Laboratory Program, U.S. EPA, Sample Management Office, August 1982.
45. Value Engineering (Fact Sheet), U.S. EPA, Office of Solid Waste and Emergency Response, Publication 9355.5-03FS, May 1990.

### Attachment 3

[illegible]

## Attachment 4

# TRANSMITTAL REGISTER

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